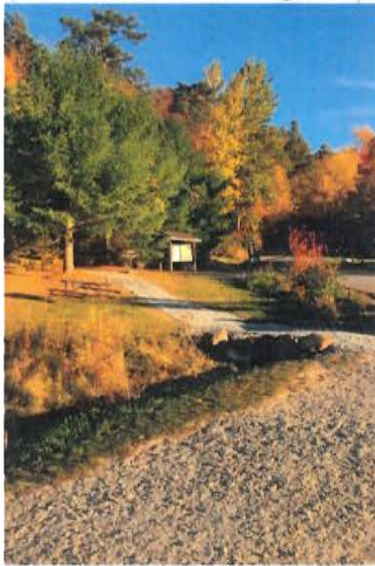


State of Vermont  
Agency of Natural Resources  
Department of Forests, Parks and Recreation  
Department of Fish & Wildlife  
Department of Environmental Conservation

*Mt. Philo State Park*  
Long Range Management Plan



Charlotte, Vermont  
232 acres



Prepared by: *Rutland Stewardship Team*



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## **Mission Statements**

### ***Vermont Agency of Natural Resources***

The mission of the Agency of Natural Resources is “to protect, sustain, and enhance Vermont’s natural resources, for the benefit of this and future generations.”

Four agency goals address the following:

- To promote the sustainable use of Vermont’s natural resources;
- To protect and improve the health of Vermont’s people and ecosystems;
- To promote sustainable outdoor recreation; and
- To operate efficiently and effectively to fulfill our mission.

### ***Departments***

#### **Vermont Department of Environmental Conservation Mission Statement**

To preserve, enhance, restore, and conserve Vermont’s natural resources, and protect human health, for the benefit of this and future generations.

#### **Vermont Fish & Wildlife Department Mission Statement**

The mission of the Vermont Fish & Wildlife Department is the conservation of all species of fish, wildlife, and plants and their habitats for the people of Vermont. To accomplish this mission, the integrity, diversity, and vitality of their natural systems must be protected.

#### **Vermont Department of Forests, Parks and Recreation Mission Statement**

The mission of the Department of Forests, Parks and Recreation is to practice and encourage high quality stewardship of Vermont’s environment by monitoring and maintaining the health, integrity, and diversity of important species, natural communities, and ecological processes; managing forests for sustainable use; providing and promoting opportunities for compatible outdoor recreation; and furnishing related information, education, and services.

## EXECUTIVE SUMMARY

The 232-acre Mt. Philo State Park (MPSP) in the Champlain Valley town of Charlotte is a popular and much-loved destination for recreation. The natural setting - the forests, the cliffs, and the meadows are valued assets and the setting for the park's recreational use. Favored activities include hiking, picnicking, camping and nature viewing. It is a centerpiece of public land in the area and an important asset to the state, the region, and the town.

The process for developing the long-range management plan for MPSP has been lengthy and complex. Long-range management plans address long-term land management topics providing broad management guidance into the future. State park operations include day-to-day strategies focused on operation of the park facility. Unlike other planning projects, it is particularly difficult to tease apart the elements of land management from those of ongoing state park operations at MPSP. They are intricately woven and often must be considered in concert.

### **Public Input**

The public input process was purposefully varied with open houses, presentations, internet surveys, facilitated focus discussions, and meetings with individuals, neighbors, elected officials, and town committees. Open house and round table discussions were structured to encourage meaningful conversation adding valuable context to the input we received. The public input section on page 7 describes that process in detail. Results of that input can be found woven into the management recommendations throughout the plan and a summary of comments and response to those comments can be found in the appendix.

Several themes were repeated throughout the public input and planning process from all who commented, but most passionately from those who feel most connected to the state park. Mt. Philo is a great place, it is steeped in history, people love the hikes through the forest, the views they are rewarded with at the summit, and the companionship of the people with whom they share the experience. Dogs are an important part of the experience for many. There is interest in managing invasive species and enhancing habitat. Parking can be a challenge on days with nice weather, weekends, and holidays. Many groups like to host gatherings at the park, and it is an important educational and recreational experience for school groups. The high visitation at MPSP is both a good thing and a management challenge. There are many ideas of how to move forward, not all in agreement. The Vermont Department of Forests, Parks and Recreation (VFPR) recognizes that partnerships with the community is an important and ongoing process now and after the completion of this planning process. Communication and collaboration between the Parks Division and the Charlotte community regarding the fluid nature of park operations and activities will continue after the completion of this planning document.

### **Managing Mt. Philo State Park**

Managing the natural resources of Vermont is an important part of the mission of VFPR and important to many of Vermont's citizens. Vermont's natural resources are also the setting for much of the outdoor recreation that occurs in Vermont. Providing recreational opportunities appropriate to those natural resources is also part of the FPR mission. It is understood that Mt. Philo State Park is dedicated to recreation. But it is its naturalness that makes it so attractive to so many. Mt. Philo has always provided public recreation and proper management of its natural resources enhances the recreation experience. The two go hand in hand.

## **Hiking**

There are 1.8 miles of hiking trails and an additional 2.1 miles of roads on MPSP, most provide access to the summit. The trails can be hiked in different combinations, or loops, to create variety for the hiker. Many who visit Mt. Philo choose to hike those trails to experience nature, for exercise, for the social experience, or for the solitary experience. They are an important asset and maintaining a sustainable trail network that is socially relevant, ecologically resilient and economically viable is a high priority.

## **Maintaining Existing Trails**

A program of responsible trail management begins with maintenance of the existing infrastructure. Trail maintenance has struggled to keep pace with increasing visitation. Through ongoing trail assessment, it is apparent that many trails are showing signs of impact from heavy use. Segments of trail are nearly 30 feet wide in places, where they should be 6' wide. The shallow mountain soils are being lost as off-trail excursion continues which compacts soils and tramples vegetation. Focusing increased funding on trail maintenance will help to improve the quality and sustainability of the existing trail system so that it can accommodate the number of hikers who visit MPSP.

The program of ongoing trail maintenance will continue to upgrade existing trails to accommodate high use while protecting both the natural resources of MPSP and the hiking experience. Trails have been systematically widened to accommodate increased use and side-by-side hiking and surfaced to create a stable trail tread and to protect soils and trailside vegetation. This work was most recently done on the House Rock Trail. In part driven by the attention of this planning process additional funding has been directed toward the maintenance of the summit trail as a state-wide priority. FPR is in the process of working with a trail designer/planner to upgrade and relocate portions of the Summit Trail and improve hiker flow, loop opportunities and accessibility. This work is ongoing with anticipated trail maintenance and construction in 2019. The resulting sustainable network of hiking trails will be better positioned to accommodate high use. At that point expansion of the trail system can be considered.

## **Expanding the Trail Network**

New trails will be established (P. 55, 66, 79) on the northern parcel (aka Allmon), creating a sustainable trail and alternate route to the summit. Trails will be made to cross roads directly to avoid confusion and will consider opportunities for varied experiences including an interpretive trail through the meadow (p. 81) and a universally accessible trail at the summit (p. 77, 78).

The hiking experience will be enhanced by providing information on loop opportunities – dispersing use by helping hikers to be aware of combinations of trails to hike to reach the summit; installing better trail signage; providing education on hiking ethic, trail closures, etc. to better protect the trail at times when conditions are not favorable; and providing information on other great hiking opportunities in the surrounding Champlain Valley area including the Charlotte Town Trail (p. 45, 78).

## Natural Communities

Much of MPSP is characterized by young forests, with oaks, hickories, and white pine. Wetlands occupy just 1.3 acres in two locations within the state park. Locally, within the Champlain Valley, all of these natural community examples are of very high ecological value.

<b>Natural Communities of Mt. Philo State Park</b>			
<b>Natural Community</b>		<b>Acres</b>	<b>Vermont Distribution</b>
<b>Wetlands</b>	Red Maple-Black Ash Seepage Swamp	1	Common
	Seep	0.3	Common
<b>Uplands</b>	Dry Oak-Hickory-Hophornbeam Forest	28	Uncommon
	Limestone Bluff Cedar-Pine Forest	0.5	Rare
	Mesic Maple-Ash-Hickory-Oak Forest	159	Uncommon
	Temperate Calcareous Cliff	1.7	Uncommon
	Temperate Calcareous Outcrop	0.4	Uncommon
	Transition Hardwood Limestone Talus Woodland	11.2	Uncommon

## Managing Habitat

Several important habitats are found within MPSP including meadows, cliff and talus areas, groups of wild apple trees, and a small wetland. The upland forests contain a significant component of hard mast species including oaks and hickories. Forest covers approximately 82% in hardwood dominated stands. There are seven rare or very rare plants known to occur within MPSP, and five more that are uncommon. There is potential habitat for five rare bat and three rare bumblebee species. Habitat for many of these rare species are within the uncommon natural communities found within the state park. Maintaining and enhancing the native species composition of the meadow – forbs, shrubs, and wildflowers – will benefit native birds, pollinators and other wildlife. And creating a trail through that habitat will not only provide an alternate trail to the summit but provide opportunities for recreational birdwatching, nature observation and education. More details on rare and endangered species and natural communities can be found on beginning on page 11.

The meadows at the state park entrance and at the northern summit at once facilitate great views of the Champlain Valley and Adirondack Mountains; are important as habitat for birds and pollinators, including species that are disappearing from Vermont; are a management challenge in our ongoing efforts to address invasive species; and have been used for overflow parking in the past. Managing invasive species is critical to realizing the potential of the meadow as habitat for shrubland birds and rare and endangered bumblebees, bats and other pollinators and as a location for bird watching, hiking and wildlife viewing.

## Poison Parsnip

Invasive species are a huge management challenge and threat to forest health throughout Vermont. It is a challenge and responsibility embraced by FPR, one that requires careful prioritization of resources. Managing poison parsnip, in particular is not easy, and there is no silver bullet. It requires dedicated action over many years. We've had success in other areas with a combination of repeated mowing, timed to the plant's life cycle, and careful hand pulling, to avoid a skin reaction. The plan outlines a prescription on page 76 but being adaptive in managing invasive species is often the key to success. The good news with this particular

population is the growing colonies of goldenrod found throughout the field. Goldenrod grows thickly and contains a chemical that hinders the establishment of other plants – both good weapons and helpful as we strive for a meadow free of poison parsnip. If you look closely there is little or no poison parsnip in areas where goldenrod thrives. That combined with the actions of mowing and hand pulling might just make this successful. But unless or until poison parsnip is successfully managed elsewhere in the surrounding landscape there will always be a struggle to keep these meadows free of this species.

Volunteers help! Over the past three years nearly 30 volunteers have spent 136 hours helping to manage invasive plants on MPSP. In addition, FPR's Invasive Plant Program has spent time mapping, assessing, and managing invasive species throughout the park.

### **Forest Management**

While timber management is not a priority for MPSP, timber harvest is a valuable tool for maintaining a healthy, resilient forest of native species adaptable to a changing climate, providing habitat for a variety of wildlife species and as a valued setting for high quality recreation. The most recent harvesting project was a salvage operation that followed the January 1998 ice storm; an ice storm of unusual magnitude that caused extensive damage to forests and property. Damaged, destroyed and dangerous trees were removed from hiking trails, roads, the picnic area, and campground. Salvage is a valuable tool to address future damage from natural events including wind and ice storms. Wildlife habitat management can protect and enhance significant and unique habitat by maintaining a mosaic of forests, shrublands, and healthy natural communities, managing invasive species, promoting native species, and maintaining or enhancing den and cavity trees for nesting and coarse woody material on the forest floor for wildlife habitat, nutrient cycling and soil protection.

### **Water Resources**

The entire state park is within the Lake Champlain watershed. The majority of the water draining from the parcel eventually reaches Lewis Creek or Kimball Brook, but a small portion of the parcel drains to the LaPlatte River. Overall MPSP is very dry, with only tiny seasonal streams and two minor wetlands. An example of Red Maple-Black Ash Seepage Swamp located in the northeast corner is the only substantial wetland community on the property. Despite its small size it provides good habitat for amphibians and other species benefitting from moist soils and swamp habitat. There is a small ¼-acre pond, which is likely of human origin.

### **History**

MPSP has a long history of recreational use. Carriage roads accessed the summit and gazebos lined the route as early as 1901. Following state acquisition of the property as Vermont's first State Park, FPR and the Civilian Conservation Corps undertook a number of recreation-focused development projects including trail, campground, and picnic area establishment. Read more about the history of MPSP beginning on page 38. Historic resources will continue to be mapped and interpreted.

### **State Park Operations**

Operational management of a state park facility is usually separate from a long-range management plan. Staffing, fees, interpretive information, group use and managing dogs are part of that day-to-day management. MPSP is a very busy, very popular state park and at MPSP there is considerable overlap between long-range management and state park operations. As such it is difficult to tease them apart and prescribe management that does not affect or is not influenced

by the other. But operations management addresses the day-to-day operation of the state park on an ongoing basis and is an adaptive approach to successful management.

### **Dogs**

Dogs are a common topic of public comment. Not surprisingly the increase in visitor use with an increase in dog visits. Some visitors have expressed discomfort around dogs while others convey that dogs are an important part of the experience. Managing dogs can be a challenge but as use continues to increase it is critical that rules and regulations are enforced, including the requirement that dogs be leashed at all times. In addition, reinforcing tenets of responsible pet ownership, providing additional dog waste stations, and providing educational signage regarding the importance of removal of dog waste are actions that can contribute to alleviating some concerns.

### **Groups**

Group use is increasingly popular at MPSP. People enjoy using park facilities to host group events and school groups visit often. Managing group visitation can alleviate pressure on parking, trails, and visitor experiences. Strategies include working with groups to schedule visits, encourage shuttle to parking from an off-site location, and moving out-of-service buses off site until needed when parking pressure is expected to be high. Scheduling school groups would allow park staff to meet the buses when they arrive allowing an opportunity for interaction with students for education and interpretation of park and natural resources and discussion of trail ethic.

### **Summit Area**

VFPR is working with a contracted landscape assessment firm to develop a conceptual design for the park summit to increase accessibility, reduce erosion and site impact, and enhance visitor experience. We anticipate that this design process will be completed by the end of 2019. The public will be invited to review and comment before VFPR moves forward on any new plans.

### **Staffing and Hours of Operation**

In 2019 MPSP's operating season will be extended one week later in October. Contact station hours are also extended, with gates opening at 8 am daily, rather than the traditional 10 a.m. opening. Expanded staffing levels accommodate these changes. This expansion provides more opportunity for staff interaction with visitors, ensures pets are leashed, and helps facilitate a more accurate record of park visitation.

### **Parking**

Trailhead parking is a region-wide challenge. From the Adirondacks to northern Maine, the increasing popularity of trail-based outdoor recreation is resulting in increasing pressures on parking lots and roadsides. Addressing those challenges is an ongoing management effort and requires continual monitoring, assessment and informed action. The parking situation at MPSP is, and will continue to be, reviewed with changes or enhancements made as necessary. Some valuable first steps include increasing the usable parking surface by relocating portalets and dumpsters off the parking area, developing a strategy to park buses or to manage buses and groups differently (e.g. number of buses at one time, shuttles), and utilizing the current capacity more fully (e.g. adding lines). Identifying loop hikes and adding accessible trail opportunities at the summit may shift



some parking to summit parking area. It will be important to continue to gather data and conduct monitoring as these actions are implemented, and as trail upgrades are implemented to inform future actions. VFPR is working with a contracted landscape assessment firm to develop a conceptual design for the park entrance to increase efficiencies and enhance visitor experience. This may include enhancements to the parking areas and entrance facilities (i.e. bathrooms). We anticipate that this design process will be completed by the end of 2019. A parking study will be completed as part of this process.

### **Management Classification**

After completion of inventories and assessments the lands, resources, and facilities held by the Vermont Agency of Natural Resources (ANR) are evaluated and assigned to appropriate Agency Land Management Classification categories based upon knowledge and understanding of resources and appropriate levels of management. The four categories as applied to MPSP are Highly Sensitive (2% of MPSP lands), Special Management (92% of MPSP lands), General Management (2% of MPSP lands), and Intensive Management (2% of MPSP lands). Details begin on page 64. This enables land managers to allocate use and management by area minimizing conflicts between competing objectives and facilitating a common understanding of the overall use or type of management to occur in particular areas of MPSP.

Management goals for MPSP include strategies to:

- Maintain or enhance quality rank of natural communities and protect or enhance rare, threatened and endangered species and their habitats.
- Maintain or enhance MPSP's ability to provide ecosystem services such as nutrient cycling, protecting soil and water resources, and providing high quality, sustainable recreational opportunities.
- Provide dispersed recreational opportunities and a high quality, sustainable hiking trail system where appropriate and compatible with other goals.
- Promote an ethic of respect for the land, sustainable use, and exemplary management.
- Assess, map and prioritize management of invasive species. Control or manage invasive plant populations to extent feasible.
- Document, protect, and interpret historic resources as feasible and appropriate.

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## LIST OF ABBREVIATIONS

ADA	American's with Disabilities
ANR	Agency of Natural Resources
AOT	Agency of Transportation
ATV	All-Terrain Vehicles
CCC	Civilian Conservation Corps
DWA	Deer Wintering Area
FPR	Department of Forests, Parks & Recreation
FWD	Fish & Wildlife Department
GIS	Geographic Information System
GMP	Green Mountain Power
GPS	Global Positioning System
LARC	Land Acquisition Review Committee
LRMP	Long Range Management Plan
LUC	Land Use Classification
LWCF	Land and Water Conservation Fund
MPSP	Mt. Philo State Park
MSD	Mean Stand Diameter
ROS	Recreation Opportunity Spectrum
ROW	Right-of-way
RTE	Rare, Threatened and Endangered
SGCN	Species of Greatest Conservation Need
SP	State Park
UVM CAP	University of Vermont Consulting Archaeology Program
VAST	Vermont Association of Snow Travelers
VFBMP	Vermont Forest Bird Monitoring Program
VHCB	Vermont Housing and Conservation Board

## I. PARCEL DESCRIPTION

### **A. Parcel Description**

The 232-acre Mt. Philo State Park is located in the Champlain Valley town of Charlotte. The state park is just 15 miles south of Burlington near the southern border of Chittenden County and is at the intersection of State Park Road (Town Highway #5) and Mt. Philo Road (Town Highway #35) east of Route 7. The state park is a forested island in a larger matrix of a rural/developed landscape. Best known for its namesake Mount Philo, a summit rising 980 feet above the relatively flat terrain of the surrounding landscape, the state park is famous for its spectacular views of the Champlain Valley and the Adirondack Mountains. The steepest slopes are on the west side of the mountain with a band of exposed cliffs that wrap around the south, west, and northwest sides of the summit.

### **B. Purposes of State Land Ownership**

State Parks are managed by the Vermont Department of Forests, Parks and Recreation to meet a variety of conservation and management goals.

#### Vermont State Parks Mission

*...to conserve and interpret on behalf of the people of Vermont, their natural, cultural, historic, and scenic heritage, and while doing so to provide appropriate recreational opportunities and economic benefit.... The emphasis in this dual role should be provided only within the ability of the natural and cultural resources to support the activity.*

#### Use and Management of Mt. Philo State Park is designed to:

- Conserve biological diversity on the parcel and contribute to the diversity of the larger landscape;
- Maintain and enhance forest ecosystem health and the parcel's ability to provide ecosystem services such as protecting soil and water resources, providing appropriate and recreational opportunities;
- Promote an ethic of respect for the land, sustainable use, and exemplary management;
- Conform to any and all deed restrictions, conservation easements, and legal agreements;
- Provide dispersed recreational opportunities and a high-quality trail system at sustainable visitation levels where appropriate and compatible with other goals; and
- Provide safe and enjoyable access for public uses while protecting the resource and forest access infrastructure.
- Maintain or enhance quality rank of significant natural communities and protect habitat of rare, threatened, and endangered species;
- Control or manage invasive plant populations to the extent feasible; and
- Document, interpret, and protect historic resources as feasible and appropriate.

### **C. History of Acquisition**

Present day Mt. Philo State Park was acquired as three separate parcels each gifted to the State of Vermont over a period of 86 years. In 1924, Frances Humphreys of Brookline, Massachusetts, deeded 149 acres to the State of Vermont. It became known as Mt. Philo State Forest Park, the first in the state. It was her desire that the property be used as a public park for health, recreation, and pleasure.

Nearly 45 years later, John and Hobart Wells, of Springfield, Massachusetts and Addison, Vermont, respectively, deeded 13 acres to the state to be added to the southeast side Mt. Philo State Park. And most recently, in 2010, lands to the north, including the northern slope of Mt. Philo were added in a gift of 69 acres from Charles and Gwen Allmon of Potomac, Maryland, making the total state park ownership 232 acres.

Accounts from the 1800s attribute the name of the mountain to a famous hunter by the name of Philo. References to the Western Abenaki name for Mount Philo include *madegwasepskak* - at rabbit mountain or *matequasaden* - rabbit mountain.

### **D. Land Use History**

The Mt. Philo area has a long and varied history. As a high point in the landscape it likely played a role in Western Abenaki culture as a significant pilgrimage site. It also played a role in early agriculture particularly as part of the 19<sup>th</sup> century Smith Jones farm. Most recently, Mt. Philo has figured prominently in the early recreational use in the Champlain Valley. A narrow carriage road was built to the summit in 1901. Beginning as early as the late 1800s and early 1900s, Mt. Philo experienced an increasing popularity among recreationalists hiking or riding carriages to the summit for picnics and views. Later, during the 1930's, under state ownership the state park saw recreation development from the Civilian Conservation Corps under the guidance of the Vermont Forest Service (now the Vermont Department of Forests, Parks & Recreation).

### **E. Natural Resource Highlights**

Mt. Philo State Park is home to nine natural community types, most of which are uncommon in Vermont. In the context of the Champlain Valley, where development and agricultural use dominate, these natural communities have very high ecological value. The property is characterized by young forests with oaks, hickories, and northern hardwood species. There are pockets of white pine and other softwood species (i.e. Norway spruce, tamarack, red pine) throughout. Only remnants remain of the 1930s Civilian Conservation Corps plantings. Many were destroyed during the 1998 ice storm that struck much of Vermont and surrounding states. Rare plants and animals at MPSP include seven rare or very plants and habitat for four rare bats and three rare bumblebees. Site conditions at Mt. Philo are relatively dry with just a few small wetland communities and intermittent streams that only run water during spring snowmelt or rainy periods. Water availability for park facilities has been an issue over the years with wells often running dry during the summer or extended dry periods. Recent well development was underway in 2017 to address some of the water supply issues. Mt. Philo State Park receives some of the highest visitation in the state, more so than Camel's Hump and other popular recreation hotspots. High visitor use continues to put pressure on those facilities and water resources.

## **F. Recreation Highlights**

Mt. Philo State Park is most popular as a day-use destination for hiking and picnicking. There are 1.4 miles of trails on MPSP that can be hiked to explore the forests, view the cliff band at the center of the property or reach the summit and its expansive views of the surrounding landscape. A small campground and summit shelter are located near and at the summit, respectively. The park receives some of the highest visitation in the state. During 2015, over 51,000 people visited the park during operating hours (10 a.m.– sunset). And, in a 15-month period in 2015 and 2016, over 108,000 hikers were counted along the House Rock and Campground trails. While impressive, those numbers do not include visitors hiking the road during the off-hours/season or along other trails. The park also hosts a 10-site camping area that receives modest use. The shelter at the summit is popular for events. Most of the developed facilities within the park were built by the Civilian Conservation Corps in the 1930s.

Recreational use figures prominently in the management of MPSP. The forested slopes serve as an important setting for those activities. The Park’s popularity contributes to resource impacts and management challenges that shape decision-making at the foundation of the long-range management planning process.

## **G. Relationship to Town, Regional, and Other Pertinent Planning Efforts**

### *Regional Plan*

Planning and management on MPSP are compatible and complementary to natural resource goals of the Chittenden County Regional Plan (2013; amended 2016).

### **Applicable goals, strategies and recommendations from the regional plan:**

- Emphasize the importance of the natural landscape with a stated goal of strategically planned and managed green infrastructure network composed of natural areas, working lands (forestry, agriculture), wildlife habitat and scenic views.
- Support the protection of forests and wetlands from development to maintain soil, air and water quality and native species and natural habitats.
- Stress the importance of the conservation of ecosystem values and functions and the associated benefits provided to communities including healthy landscapes that support habitat, outdoor recreation opportunities.
- Emphasize the protection of forests and wetlands from development in order to maintain natural habitats.
- Recognize the need for climate adaptation with a stated goal of maintaining vegetated landscapes to support carbon sequestration, protection and conservation of forests, wetlands and agricultural lands.

### *Charlotte Town Plan*

Planning and management on MPSP are compatible and complementary to natural resource goals of the Charlotte Town Plan (March 2016). Town planning resources include [Charlotte Significant Habitat Maps](#) (available at [www.charlottevt.org](http://www.charlottevt.org)) developed as a Conservation

Commission with assistance from the Lewis Creek Association and the Vermont Department of Fish and Wildlife.

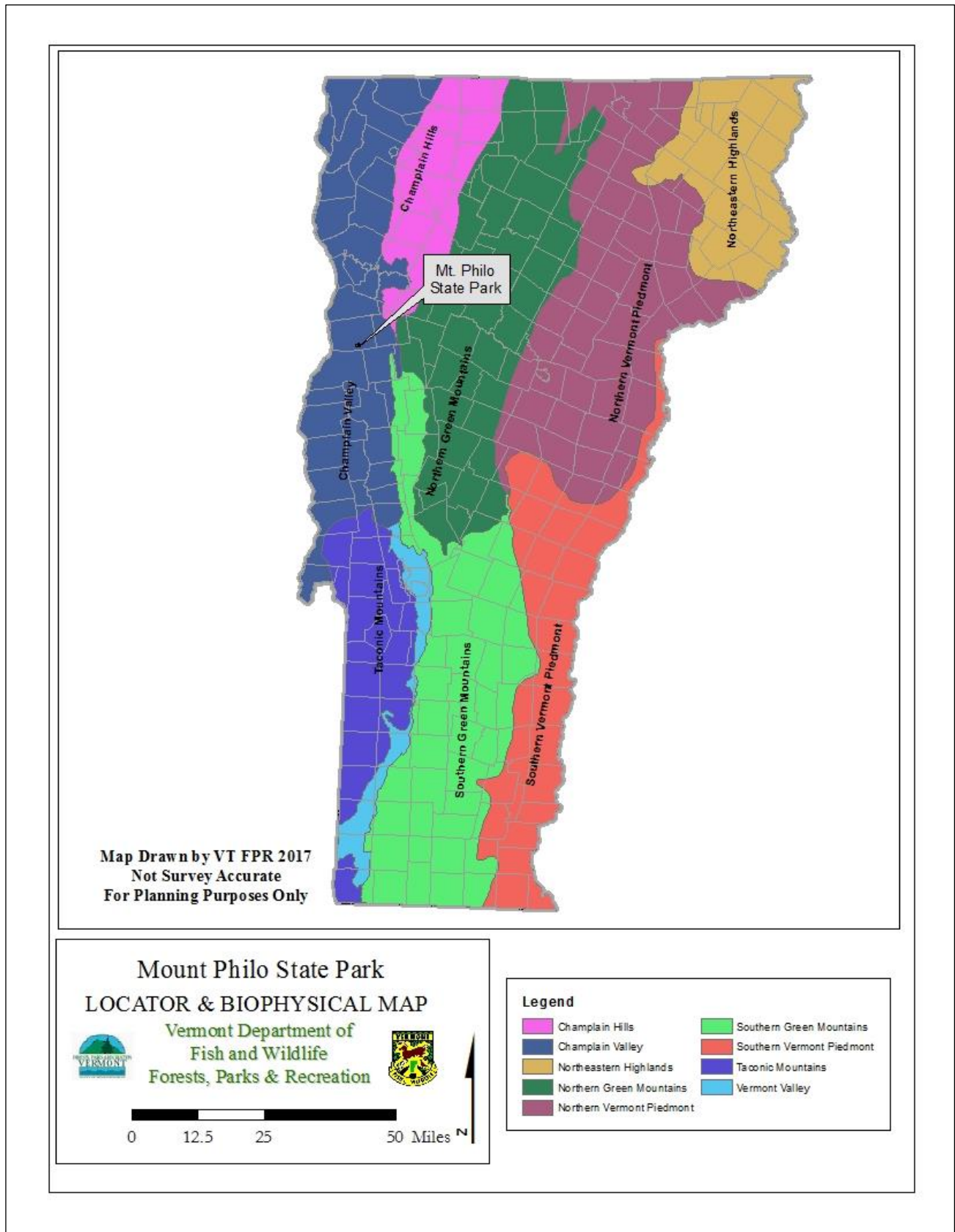
In addition to MPSP, there are a number of conserved properties in the Town of Charlotte. These include several town-owned properties, a property owned by The Nature Conservancy and Pease Mountain Natural Area, owned by the University of Vermont. There are also quite a number of privately conserved properties with easements held by the Vermont Land Trust, Vermont Housing and Conservation Board or Lake Champlain Trust. Many of the VLT easements offer no protection from conversion of natural land cover. Several properties have open space agreements with the town.

**Applicable goals, strategies and recommendations from the Charlotte Town Plan:**

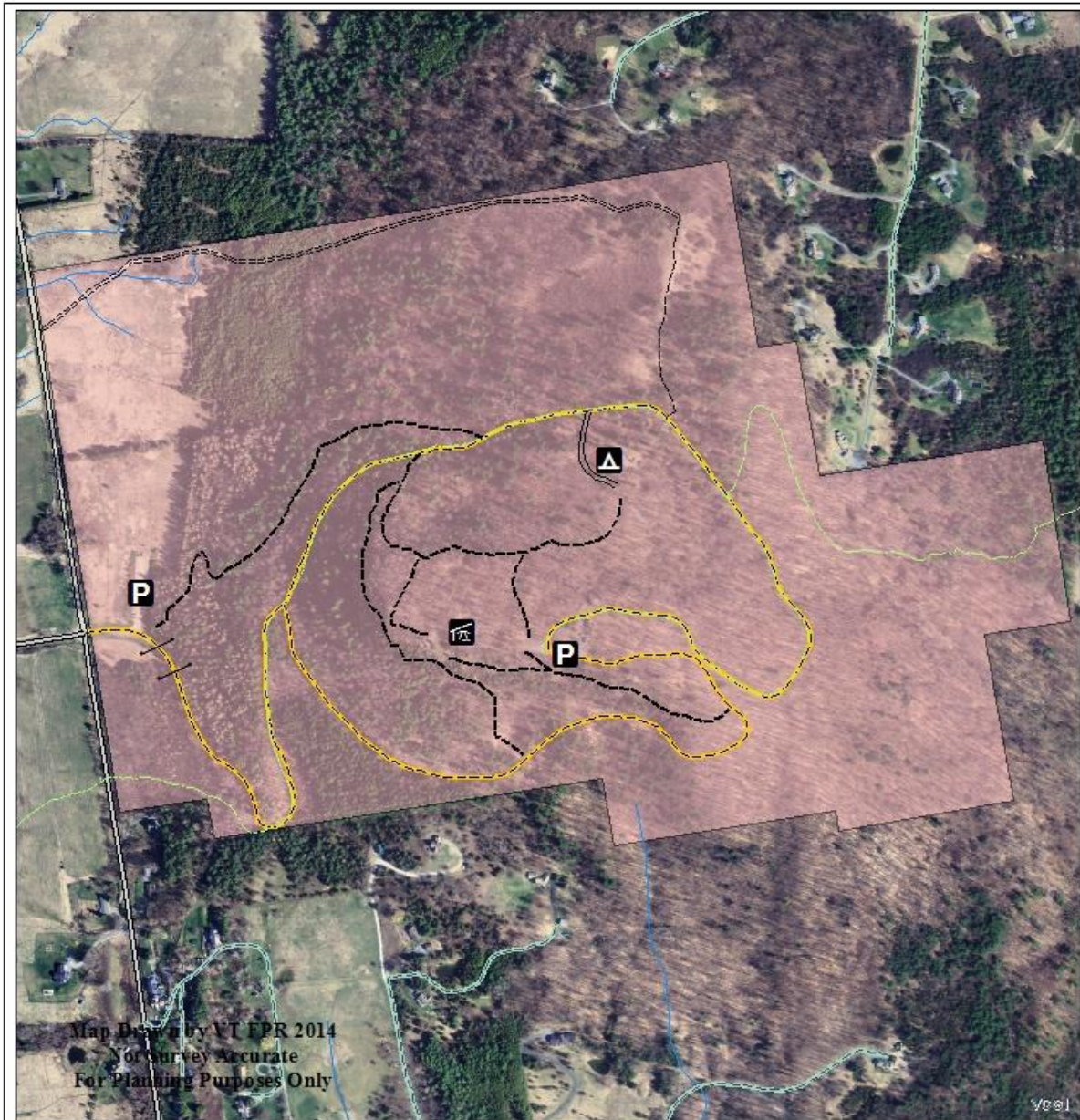
- Maintain and conserve contiguous forest habitat; seeking ways to expand large patches of contiguous forests to protect corridors and linkages.
- Manage invasive species and emphasize the importance of native species.
- Encourage long-term stewardship of habitat and natural communities that support rare, threatened and endangered species.
- Recognize the importance of forested lands for their role in providing wood products, aquifer recharge, wildlife habitat, erosion control, riparian habitat, nature study and aesthetics.
- Encourage development of forest management plans that address ecological functions while providing for sustainable harvesting.
- Emphasize the importance of access and siting of outdoor recreation facilities, including trails, to complement and incorporate natural settings and to minimize adverse environmental and ecological impacts.



**Figure 1: Locator and Biophysical Region Map**



**Figure 2: Parcel Base Map**




**Mount Philo State Park  
BASE MAP**



Vermont Department of  
Fish and Wildlife  
Forests, Parks & Recreation



**Legend**

 VAST Corridor Trail	 Hiking Trails
 gate	 campground road
 Shelter	 meadow path
 campground	 north woods road
 parking	



0 0.05 0.1 0.2 Miles



## II. PUBLIC INPUT

The citizen participation process for Mt. Philo State Park Long Range Management Plan was conducted in accordance with Agency of Natural Resources policies, procedures, and guidelines. Public involvement or citizen participation is a broad term for a variety of methods through which the public has input into public land management decisions. The Agency of Natural Resources, including the Departments of Forests, Parks and Recreation and Fish & Wildlife, with assistance from staff in the Department of Environmental Conservation is committed to a planning process which offers the opportunity for all citizens and stakeholders to participate. These include letters, surveys, personal comments, telephone calls, e-mails, and more formal methods such as public meetings and workshops. All public input received concerning the future stewardship of Mt. Philo State Park has been considered in the preparation of this plan.

Announcements of public input meetings and opportunities for comment were posted on the Department website, shared in Vermont State Park blog and Facebook pages, mailed to statewide and local stakeholders, posted on the Charlotte Library website and Facebook pages, posted on the Charlotte News Community Calendar, distributed in ANR press releases, shared with local and statewide media, including the Citizen and Charlotte News, posted on Front Porch Forum, and shared with the Charlotte Town Office.

An open-house style informational public scoping meeting was held on June 17, 2013 at the Charlotte Town office in Charlotte, Vermont to present inventory and assessment information and to receive comments at the start of the planning process. During this meeting attendees were invited to review information about the state park, share their information, thoughts and opinions with staff from the departments of Forests, Parks & Recreation and Fish and Wildlife. Forty-four people attended this meeting.

In 2014 an internet survey (using Survey Monkey) was developed to solicit input on public use of Mt. Philo State Park. In addition to the advertisement mentioned above, information on how to access this survey was posted at the State Park. This method was used to gather additional recreation-related and management input. 458 people responded to the survey. The results were summarized and posted on the Department of Forests, Parks & Recreation website and shared at subsequent public meetings. The survey report can also be found in the appendix of this document.

In June 2016 a public meeting was held at Kingsland Bay State Park that focused on recreation-related uses and management issues at Mt. Philo SP. Productive, facilitated table discussions generated many comments related to those topics. Over 400 comments and ideas were generated as part of that discussion.

In 2017, FPR hired a Vermont Youth Conservation Crew to conduct a trailhead survey. Additional recreational use information was gathered from park visitors through this effort. Survey results can be found in the Appendix.

In addition to these formal meetings, FPR staff met with interested stakeholders on a number of other occasions throughout the planning process to discuss and listen to concepts related to the management of the state park: Staff visited the state park with elected state representatives for an on-site to discussion related to state park management; a neighboring landowner attended a district stewardship team meeting to share ideas and input; and FPR staff attended a Charlotte selectboard meeting to discuss challenges related to parking along town roads. FPR staff met with the Charlotte Recreation Committee on several occasions to discuss the town trail including a formal meeting at the town office to discuss trail locations and concepts for the town trail, a meeting with a representative of that committee and the Town Manager to discuss implementation of the project as it relates to the state park, an on-site meeting to discuss roll out of the town trail. The Agency also received many emails related to state park management throughout this planning process.

The draft long-range management plan was presented to the public on April 19, 2018. The meeting format was on open house where participants had the opportunity to review the draft plan, view maps, discuss goals and strategies with agency staff and provide written comments. A brief presentation provided an overview of the plan, followed by additional opportunity for discussion with agency staff at various stations. The draft plan was posted on the Department website on April 5<sup>th</sup>, prior to the meeting and notification of the meeting was shared through the same channels as previous input opportunities. An FAQ document was prepared and posted on the website to summarize common themes. A 43-day plan review and public comment period followed the meeting, ending on June 1. Fifty-eight people attended this open house.

The public input process was purposefully varied with open houses, presentations, internet surveys, trailhead surveys, facilitated focus discussions, and meetings with individuals and small groups. Engaging the public through these methods encouraged conversation and meaningful discussions of tremendous value and context.

Comments from the public are taken as advice by the ANR. Effort is made to include suggestions which are compatible with ANR land management principles and goals; and which are fiscally realistic. More than 650 comments were received throughout this process. Results of that input can be found woven into the management recommendations throughout the plan.

A summary of the comments received during the public involvement process, a summary of the Department's response to comments, and additional information about the public involvement process are in Appendix 4.

### III. RESOURCE ANALYSIS

#### A. Legal Constraints Assessment

Legal constraints that affect the stewardship of Mt. Philo State Park include:

##### Deed Restrictions or Obligations

- 149.4 acres gifted to the State of Vermont by Frances Humphreys – “...to be held, owned and used...for a public park or public reservation for the health, recreation, and pleasure of the public under such reasonable plans, rules and regulations as said State of Vermont....may make, publish, and prescribe, and this conveyance is made on the express condition that...in case the land shall not be so held, owned, or used, or shall be used for any purposed inconsistent therewith, said land shall revert to the grantor or her heirs and assigns.”
- 13.45 acres gifted to the State of Vermont by John and Hobart Wells – no encumbrances
- 69 acres gifted to the State of Vermont by Charles and Gwen Allmon – no encumbrances

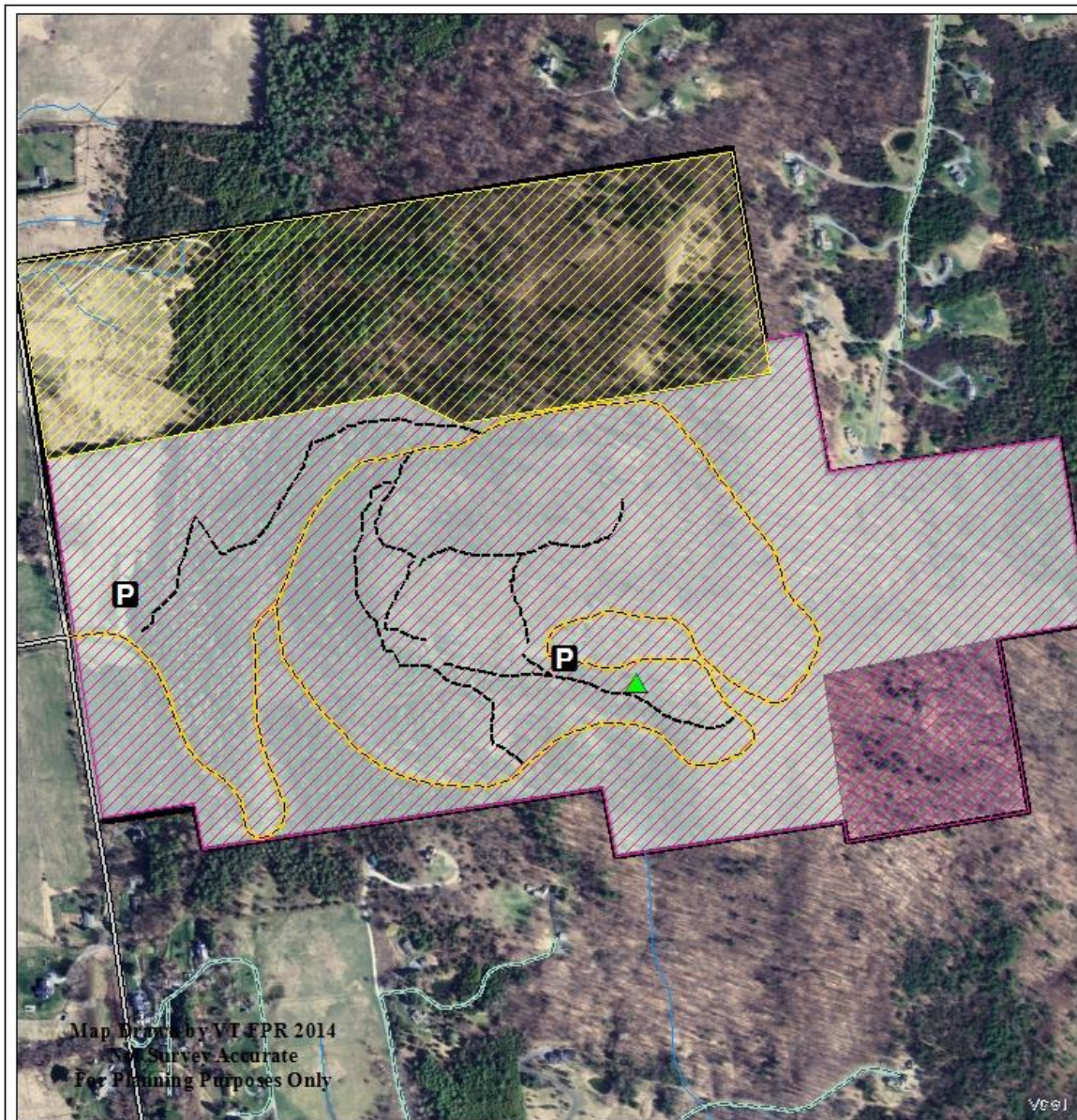
##### Funding Restrictions:

- Project funding for Mt. Philo State Park has utilized Land and Water Conservation Fund (LWCF) funds. This funding source encumbered all of the lands of the state park ownership in 2004. This did not include the Allmon property which was not conserved until 2010. In 2018, that designation was expanded to include the Allmon property as LWCF project funding was used for hiking trail upgrades. LWCF funds are used to conserve properties with important outdoor recreation value. Public access for recreational purposes is to be preserved in perpetuity. On these properties, management for other purposes (forest products, wildlife, etc.) is permitted as long as it does not permanently impact the recreational value of the property.

##### Long-term Leases and Licenses

- Electronics Communication Site: located 100 yards southwest of the summit parking lot, the site consists of an electronics building and tower on 0.25 acres. The site is owned in fee by the State of Vermont (Department of Forests, Parks & Recreation) and licensed to Vermont Railway, Charlotte Volunteer Fire Department and Ferrisburgh Volunteer Fire Department, Inc. Antennas and electronic equipment are co-located at this site. All installation is coordinated with the Vermont Department of Public Safety.


**Figure 3: Legal Constraints Map**



Map Drawn by VT FPR 2014  
 Survey Accurate  
 For Planning Purposes Only

**Mount Philo State Park  
 LEGAL CONSTRAINTS MAP**

Vermont Department of  
 Fish and Wildlife  
 Forests, Parks & Recreation




0 0.05 0.1 0.2 Miles

N

**Legend**

-  Communication Tower
-  LWCF 2004
-  LWCF 2018
-  Humphreys Acquisition
-  state park boundary

## **B. Ecological Assessment of Natural Communities, Plants, and Wildlife**

The Agency of Natural Resources uses a “coarse filter/ fine filter” approach to the ecological inventory and assessment of state lands (Jenkins 1985; Noss 1987; Hunter et al. 1988; Hunter 1991; Noss and Cooperrider 1994; Haufler et al. 1996; Jenkins 1996; Poiani et al. 2000). Widely employed as a management tool on state, federal, and private lands (see for example: Leslie et al. 1996; Committee of Scientists 1999; Stein et al. 2000; USFS 2000, 2004), it is an aid to land managers who seek to protect most or all of the species that naturally occur on their lands, but who lack the resources to make exhaustive inventories of all taxonomic groups. Because many groups of organisms are cryptic or poorly understood (for example, fungi and soil invertebrates), it is not practical to make lists of all of them (Anderson et al. 1999; Willis and Whittaker 2002). Even if we could assemble such lists of species, it would be impossible to manage the land with all of them in mind. Instead, natural communities are treated as a proxy for the biological organisms of which they are composed. It is thought that if examples of all of Vermont’s natural communities are conserved at the scale at which they naturally occur, most of the species they contain, from the largest trees and mammals to the smallest insects, will also be conserved (NCASI 2004). Natural communities are thus a coarse filter for “catching” the majority of an area’s native organisms. Because conservation of habitats (in the form of natural communities) will not protect all species, we also employ a “fine filter” to catch the remaining species that are known to require very specific conditions for their growth, reproduction, wintering, etc. Examples of organisms benefiting from the fine filter inventories described below include breeding birds, deer on their wintering areas, and rare plants.

### **Natural Community Summary**

Much of Mt. Philo State Park (MPSP) is characterized by young forests with oaks, hickories, and white pine. Cliffs and outcrops provide important habitats for several rare and uncommon plants species, as well as more common species of birds, mammals, and reptiles. Wetlands are almost entirely absent from the parcel. Because of small size and isolated landscape context, the natural communities found at MPSP are not examples of statewide significance. However, locally within the Champlain Valley, where the majority of the land is either developed or used for agriculture, all of these natural community examples are of very high ecological value.

### **Wildlife Summary**

Wildlife species known from MPSP reflect the habitats summarized above and discussed in detail below. The most common species on MPSP are species that rely on forests for some or all of their needs (e.g. rabbits, squirrels, fox, deer, songbirds). There are few opportunities for wildlife viewing at MPSP, although observing the annual fall hawk migration through the Champlain Valley and bird watching in the meadow are popular. Occasional squirrels, chipmunks and rabbits may be spotted. Deer tracks can be seen in winter. Foxes and bobcats pass through the forests and fields of Mt. Philo State Park, but sightings are relatively rare and few other species are observed. Herbaceous plant and shrub-dominated fields provide important habitat for rare bumblebees, songbirds and foraging bats. The following are summaries of wildlife known from MPSP organized by major species groups. See the following sections for more details on listed species.

## Birds

MPSP provides habitat for a variety of bird species. E-bird Vermont ([www.ebirdvt](http://www.ebirdvt)), a joint project of the National Audubon Society and Cornell Lab of Ornithology reports 125 species for Mt. Philo State Park over the past several years. The Vermont Audubon Champlain Valley Priority Bird List lists 8 species that might be found within meadow/shrubland habitat on MPSP. The value of this habitat is the mix of shrubs and forbs and represents an important habitat to maintain on the landscape. The meadow/shrubland habitat at the base of the mountain, with its herbaceous plant cover mixed with islands of shrubs and hedgerows provides important habitat for songbirds (i.e. brown thrasher) as well as mammals, reptiles and pollinators. The state park is perhaps best known for its vantage point for the Champlain Valley's annual hawk migration. Red-tailed, broad-winged, coopers, red-shouldered and rough-legged hawks, turkey vultures, and bald and golden eagles have been seen during these migration events.

## Mammals

Small mammals (i.e. chipmunks, squirrels) as well as fox and occasional deer can be seen within MPSP, especially in less developed areas of the park. Both hard (i.e. oaks, hickories) and soft (i.e. apple) mast trees provide food for wildlife. Hardwood forests, softwood dominated areas (northern white cedar) and shrub-dominated fields provide a diversity of habitat. High visitor use at MPSP may be having a significant impact on wildlife, especially those species that are sensitive to the near-constant presence of people and dogs.

There are nine species of bats in Vermont. Five of them (eastern small-footed, little brown, northern long-eared, Tri-colored and Indiana) are listed as “endangered” or “threatened” under Vermont endangered species statute (10 V.S.A. 123). The northern long-eared bat and Indiana bat are also federally listed. Vermont's bats fall into two groups, those that winter in caves and those that migrate to the southeastern United States to over winter. In summer, both groups forage in Vermont's hardwood forests. Forest management that maintains a matrix of forest, openings, corridors to water sources, and an adequate supply of roost tree candidates (dead or dying with signs of cracks, crevices, loose bark or cavities) provide ideal habitat. The summer range for Indiana bat in Vermont is only in the Champlain Valley. Indiana bats forage within forests, along forest edges and hedgerows, and near or along open water and wetlands.

Bat surveys have not been conducted on MPSP, however habitat within the state park provide roost trees and terrain suitable for a variety of bat species that have been documented as widespread throughout the state.

White-nose syndrome has decimated bat populations in the eastern United States. Some estimates have Vermont's bat population at just 2-5% of what it was a few years ago. While it is not certain how many bats use the forests of MPSP, it is certain that their preferred habitat exists in that location. An evaluation of habitat conditions and presence of bats (including acoustic surveys) should be conducted prior to forest management.

## Reptiles and Amphibians

MPSP is a relatively dry location with few wetlands and streams. Where those exist amphibians and reptiles find habitat. The field and small wetland at the base of the mountain provides habitat



for snakes as do the cliffs at the interior of the property. DeKay's brown, common garter, red-bellied, and ring-necked snakes have been observed at MPSP during surveys.

### Invertebrates

Extensive surveys to better understand the invertebrate populations at MPSP have not been done. However, the shrub-dominated field at the base of the mountain and the open area at the northern summit contain suitable habitat for several species of bumblebee listed as "endangered" or "threatened" under Vermont endangered species statute (10 V.S.A. 123). These include the rusty-patched, Ashton Cuckoo and Yellow-banded bumblebee. The yellow-banded bumblebee is also federally listed. Managing that habitat for bumblebees and other pollinators would help to conserve those species.

### **Coarse-filter/Broad-scale Habitat**

The coarse filter assessment begins by describing landscape and climatic factors that categorize MPSP, such as bedrock geology and water resources. It then details the nine distinct natural community types documented and mapped during inventories of the state park. This is followed by a fine filter assessment describing rare species and wildlife habitats found here.

### **Biophysical Region and Climate**

Vermont's landscape is divided into eight regions that share similar features of climate, topography, geology, human history, and natural communities. MPSP is located in the Champlain Valley biophysical region, which is found along Lake Champlain, stretching from the Canadian border south to the town of West Haven. The Champlain Valley is the warmest and driest part of Vermont, and physiologically it has more in common with the Saint Lawrence Valley and the Great Lakes region than the Green Mountains or the Adirondacks that border it. The terrain is generally flat near the lake, with gently sloping foothills leading up to the Green Mountains. The bedrock is generally calcareous metamorphic rock, but often the bedrock is buried by deep post-glacial sediment accumulations. The Champlain Valley has a long history of agricultural use that continues into the present day; much of the land in the region is actively farmed. Forested remnants, such as the patch on Mount Philo, are typically small and isolated.

### **Bedrock Geology, Surficial Geology, and Soils**

The geologic history of an area can have a strong influence on the distribution of species and natural communities. Mount Philo has an interesting geologic history that has been well-documented (see for example Gale and Anderson 1998). The parcel is located on the Champlain Thrust Fault, which pushed older rock of the Monkton quartzite formation over the younger Stony Point shale. Thus, the rocks at the top of the mountain are older than those at the base. Both rock formations are nutrient-rich and can contribute to soil enrichment. In addition, the exposed rock outcrops and cliffs can support a diverse selection of plants, many of which are rare in the state. The degree to which bedrock affects growing conditions at MPSP is also mediated by the depth of the surficial materials deposited at the end of the last continental glaciation, some 15,000-12,000 years ago. As the glacier ice melted, rock fragments of all sizes, from boulders to clay, fell in an unsorted jumble known as glacial till. At the same time, the Champlain Valley was flooded first with a freshwater glacial lake, and then by ocean water that extended up the Saint Lawrence Valley. Water levels reached as high as a present-day elevation of 600 feet, leaving the summit of Philo exposed as an isolated island (Wright 2009). Within

these water bodies, silts and clays settled out to form a thick layer which buried the till in places, and as the water lowered to its present level, these silts and clays were exposed. Today, the lower elevations of MPSP have silt and clay-derived soils while the higher elevations have till-derived soils. The soils mapped by the NRCS in the park include the till-derived Farmington, Georgia, Massena, and Stockbridge/Nellis series, as well as Vergennes series in the lowest elevations in the open fields. Finally, the very small wetlands on the property have post-glacial accumulations of peat and muck.

### **Hydrology**

MPSP receives around 34" of precipitation annually, which is drier than average compared to the entire state (some places in the Green Mountains can receive up to 70" of precipitation in a year). The entire parcel is within the Lake Champlain watershed. The majority of the water draining from the parcel eventually reaches Lewis Creek or Kimball Brook, but a small portion of the parcel drains to the La Platte River. Overall the park is very dry, with only tiny seasonal streams and two minor wetlands on the property. There is a small ¼-acre pond as well, which is likely of human origin.

### **Natural and Human Disturbance**

Natural disturbance processes, such as wind, fire, and flooding, continually shape landscapes and define their natural communities. The most frequent upland natural disturbances at MPSP are small-scale, ongoing events, resulting in individual tree death and canopy gap dynamics. Moderate scale disturbances such as blowdowns, ice storms, and insect defoliation events are expected less frequently, but have the potential for larger impacts. Very large-scale disturbances (events affecting many hundreds of acres or more) are expected to occur rarely, but if an event does occur it would have the potential to create dramatic changes in natural communities. Land use history also influences the present-day distribution of natural communities at Mount Philo SP. Like much of the Vermont landscape, especially in the Champlain Valley, the parcel has a history of agriculture, timber harvesting and recreational use. Evidence of these activities can still be found in the relatively young forests of the property and the presence of non-native, invasive species. The legacy of human land use will continue to affect the natural communities for a long time.

### **Landscape-scale Land Use and Connectivity**

#### *Forest Blocks and Interior Forest*

Located in the Champlain Valley, Mt. Philo State Park is a relatively small forest "island" surrounded by agricultural fields and human development. The park is almost entirely within an approximately 444-acre forested habitat block. While this block extends beyond the park, it is still bounded by Mt. Philo Road, Spear Street, Guinea Road and One Mile Road. Very little of this block is remote enough to function as high-quality interior forest. However, in the context of the Champlain Valley, even small, isolated habitat blocks can be an important refuge for some wildlife species, such as some songbirds, bobcat, raptors, reptiles and salamanders.

#### *Wildlife Movement Corridors*

Connections between wild lands can serve an important role in maintaining long-term health and viability of wildlife populations. Wildlife corridors not only allow individual animals (such as

young individuals searching for new habitat) to move throughout the landscape, but also allow for the transfer of genetic information across the region. Even the occasional travel of a few individual animals between otherwise isolated populations can substantially increase their long-term viability, because the genetic diversity within each group is effectively increased. MPSP does not contribute to regional landscape connectivity; however, the parcel probably does contribute to local wildlife movements. Aside from serving as a habitat island (see above section) it is part of a mosaic of the small habitat blocks and brushy riparian corridors that are critical to wildlife movement in the Champlain Valley. MPSP is also close to a relatively intact forested corridor along Lewis Creek, providing an opportunity for some species such as bobcats and salamanders to move between riparian and upland habitats.

In addition, the vistas available at MPSP have provided excellent sites for annual migratory hawk watchers over the years.

### **Natural Communities**

A natural community is an assemblage of biological organisms, their physical environment (e.g. geology, hydrology, climate, natural disturbance regime, etc.), and the interactions between them (Thompson and Sorenson 2000). More than a simple collection of species, a natural community is characterized by complex webs of mutualism, predation, and other forms of interaction. The 89 natural community types described in Vermont repeat across the landscape in patches (or “polygons”) of various sizes. These patches (or groups of patches in close proximity to each other) are referred to as natural community occurrences and are to be distinguished from broad descriptions of community types. Natural community occurrences vary greatly in their size. Matrix communities, such as Northern Hardwood Forests, occur in broad expanses across the landscape, and form the context in which other, smaller communities are found. Large patch communities, such as Spruce-Fir-Tamarack Swamp, typically occur at scales of 50-1000 acres. Small patch communities such as Seeps or Boreal Outcrops are usually less than 50 acres in size; many are smaller and owe their existence to highly localized site and disturbance characteristics. Natural communities at Mount Philo State Park were identified through aerial photograph interpretation and field surveys. A Geographic Information System (G.I.S.) map of natural communities was produced using ArcView software from ESRI, Inc. Because some natural communities occur at very small scales (e.g., less than ¼ acre), this mapping effort is probably incomplete. Natural community mapping is an iterative process, and our knowledge improves with each mapping effort. Thus, the map presented here should not be viewed as a final statement on community distribution at MPSP; instead, it should be treated as a first attempt at describing natural communities in this area. Land managers and members of the public should be aware that additional examples of small patch natural communities may occur on the management unit. As subsequent inventories and site visits are conducted, this map will be improved.

Natural community occurrences are assigned a quality rank, a statement of their overall ecological value which helps guide management. An “A”-ranked occurrence is of high quality relative to others of its type in the state, while a D-ranked example is of comparatively low quality. Quality ranks are objectively assigned on the basis of three factors: occurrence size, current condition, and landscape context. The three factors vary in the degree to which they influence overall quality in different communities. For example, size and landscape quality are

more important factors than current condition in the quality ranking of Northern Hardwood Forests, while current condition and landscape context receive greater attention in the ranking of Rich Northern Hardwood Forests. It is important to recognize that assignment of low quality ranks may be due to small size rather than poor current condition. When community occurrences are either rare or of high quality (or a combination of these factors), they may be designated as being of “statewide significance”. This designation is applied according to objective guidelines established by the Vermont Department of Fish and Wildlife and which are available upon request. It is recommended that state-significant natural communities be afforded a higher level of protection than other areas of the management unit.

Ten occurrences of nine natural community types were identified and mapped in MPSP (see table below). A total of eleven natural community polygons were mapped. Some broad patterns emerged from this mapping effort. Much of MPSP is characterized by young forests with oaks, hickories, and white pine. These forest species produce a variety of nuts called hard mast, which are then sought by a variety of wildlife, especially chipmunks and squirrels, turkeys, small mammals, jays, grouse and deer. Cliffs and outcrops provide important habitats for a number of rare and uncommon plants species, as well as more common species of birds, mammals, and reptiles including the DeKay’s brown snake. Wetlands are almost entirely absent on the parcel, although a small pond exists near the northern boundary. Because of small size and isolated landscape context, the natural communities found at MPSP are not examples of statewide significance. However, locally within the Champlain Valley, where the majority of the land is either developed or used for agriculture, all of these natural community examples are of very high ecological value.

The topography, soils, vegetation, and wildlife associations of each natural community in MPSP are described below.

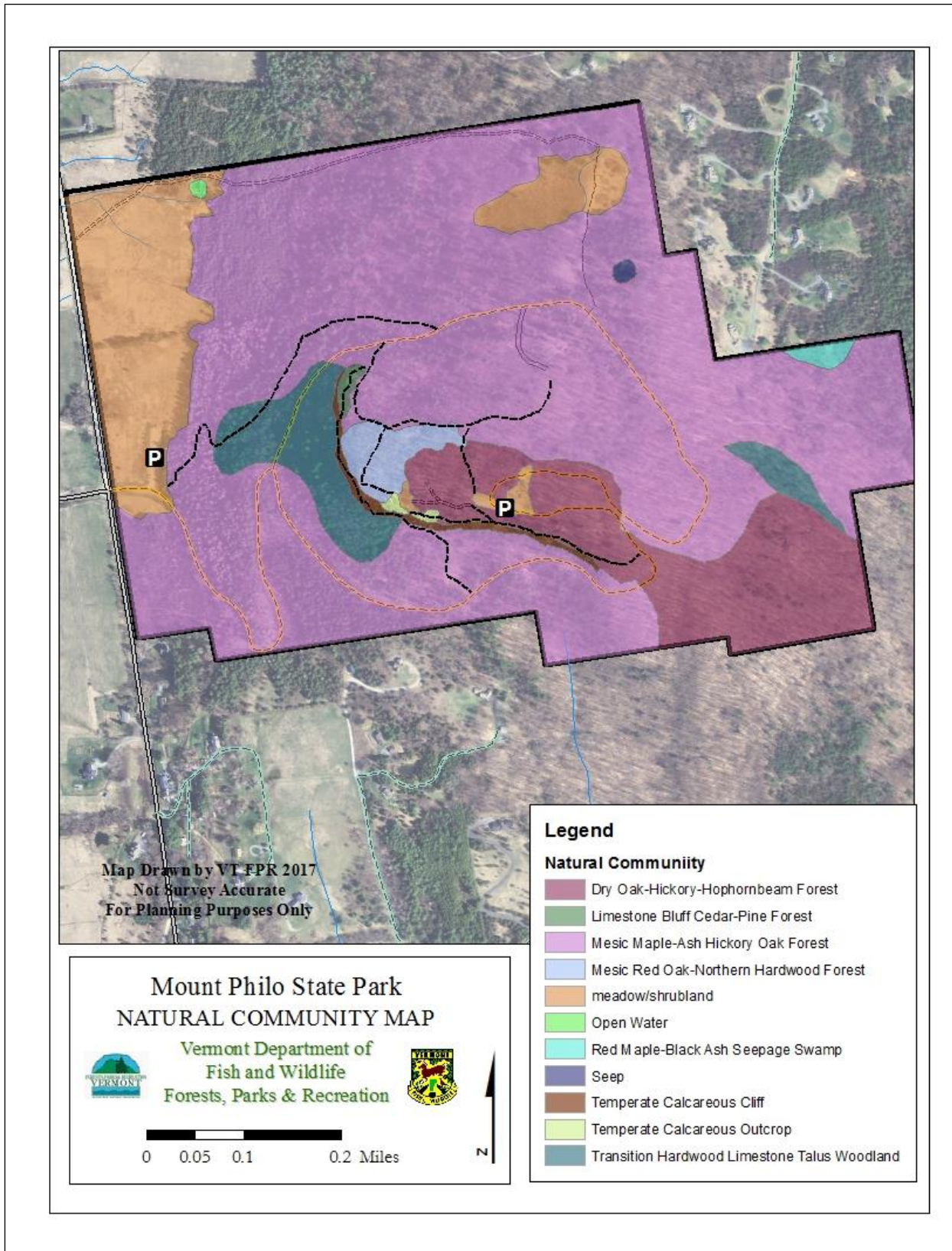
**Table 1: Natural Communities of Mt. Philo State Park**

<b>Natural Communities of Mt. Philo State Park</b>				
<b>Natural Community</b>		<b>Acres</b>	<b>Vermont Distribution</b>	<b>*Example of Statewide Significance?</b>
<b>Wetlands</b>	Red Maple-Black Ash Seepage Swamp	1	Common	No
	Seep	0.3	Common	No
<b>Uplands</b>	Dry Oak-Hickory-Hophornbeam Forest	28	Uncommon	No
	Limestone Bluff Cedar-Pine Forest	0.5	Rare	No
	Mesic Maple-Ash-Hickory-Oak Forest	159	Uncommon	No
	Mesic Red Oak-Northern Hardwood Forest	4	Common	No
	Temperate Calcareous Cliff	1.7	Uncommon	No
	Temperate Calcareous Outcrop	0.4	Uncommon	No
	Transition Hardwood Limestone Talus Woodland	11.2	Uncommon	No
For more information on these and other natural communities, see Wetland, Woodland, Wildland: a Guide to the Natural Communities of Vermont, by Elizabeth Thompson and Eric Sorenson. Information may also be found online at: <a href="http://www.vtfishandwildlife.com/books.cfm?libbase_=Wetland,Woodland,Wildland">http://www.vtfishandwildlife.com/books.cfm?libbase_=Wetland,Woodland,Wildland</a>				

*\*Because of small size and isolated landscape context, the natural communities found at MPSP are not examples of statewide significance. However, locally within the Champlain Valley, where the majority of the land is either developed or used for agriculture, all of these natural community examples are of very high ecological value.*

Descriptions of individual natural community types and related wildlife occurrences are described in Appendix A: Natural Community Descriptions.

**Figure 4: Natural Community Map**



## **Meso-filter / Special Habitats**

### **Structural Diversity**

Forest covers about 82% of MPSP in hardwood dominated, even-aged stands with little age/size diversity. Inclusions of northern white cedar and white pine add diversity. Many forested areas are degraded with invasive species, particularly associated with disturbed areas. Occasional canopy gaps, large legacy trees, snags, and downed large wood are important structural features and can be found in the forest but are likely much less abundant than they would be in mature, late-successional forests influenced by natural disturbances. Many of these gaps and related features are associated with the 1998 ice storm (see Forest Health Assessment).

### **Early Successional / Young Forest Habitat**

#### **Late Successional / Old Forest**

Most of the forest at MPSP are relatively young but none younger than 15 years.

There are no known late-successional forest (>150 years old) or old forest conditions present.

### **Managed Openings**

Herbaceous and shrub communities are important wildlife habitats for many species, including deer, snowshoe hare and dozens of birds. Many species that rely on this habitat are declining, locally in the Champlain Valley and across Vermont but also on a regional and even national level, largely due to loss of habitat. These communities are ephemeral in nature, as they develop into forest without repeated disturbance. MPSP contains 26 acres of small field/shrub openings providing important fruiting/flowering herbaceous and shrub habitat for insectivorous pollinators including state-listed bumblebees, as well as for snakes, birds and small mammals. Poison parsnip and other invasive species degrade this habitat and reduce its suitability for native species.

### **Ledges and Cliffs**

The ledges associated with the cliff band on the west side of the summit have the potential to provide habitat for several species of wildlife including porcupines and small mammals. The high visitation (people and dogs) likely create enough disturbance so that the habitat is not desirable for larger species such as bobcats and fishers.

### **Deer Wintering Areas**

Deer wintering areas provide critical habitat where deer can survive harsh winter conditions. They tend to be at lower elevations and have dense softwood canopies or are hardwood stands with southern exposure. These conditions help reduce ground-level snow depths and minimize wind-chill effects. An ample supply of food, typically in the form of hardwood shoot growth, in proximity to the cover must also be available.

A softwood stand dominated by northern white cedar is located at the northern boundary of the property. While this stand contributes to habitat diversity of MPSP, including habitat for white-tailed deer, it does not function as critical winter cover. Evaluation of the site showed no evidence of current or recent wintering use. Characteristics that support that determination include lack of browse line (cedar is preferred winter food for deer, and heavy deer use would create a line at the limit of a deer's reach), lack of evidence of deer bedding down within the stand, and lack of evidence of scat. In addition, there is cedar regeneration in parts of the stand,

indicating a lack of deer browsing. The Champlain Valley doesn't consistently receive a lot of heavy snow events so deer do not concentrate in deer wintering areas as regularly as they do in other parts of Vermont. The use of small, isolated areas of softwood cover is limited and often ephemeral. In addition, wildlife, especially wintering deer, are sensitive to the near-constant presence of hikers and dogs, which may be a factor in lack of use at this site.

### **Dead and Dying Wood Features / Forest Structure Components**

Standing dead and dying trees and downed dead trees are vital components of the forest that provide habitat for wildlife ranging from mammals to invertebrates and play an important role in nutrient cycling, soil protection and water availability; all elements of a healthy, resilient forest. Overall, about one-third of New England's forest wildlife makes use of dead and dying wood features, including cavity trees, snags, downed wood, and large trees. These include cavity nesting birds, small mammals such as mice, chipmunks and squirrels, salamander species, raptors, bats, reptiles and beetles. Often these are critical elements, affecting the distribution, behavior, and survival of wildlife. Variation in species, size and condition best accommodate the full range of wildlife needs.

### **Fine-filter / Special Species**

#### **Fine Filter Plants**

Seven species of rare or very rare plants are known to occur within MPSP, as well as an additional five species of uncommon plants. Of the rare/very rare species, one is listed as "endangered" and another is listed as "threatened" by Vermont State endangered species statute (10 V.S.A. 123). Their occurrence in MPSP is thus very important on a statewide basis. One of the rare and uncommon plants is sensitive to human disturbance and therefore not listed in this report. Land managers are aware of this species and its management considerations.

Mount Philo has a rich history of botanical exploration, with plant inventory records dating back into the 19<sup>th</sup> century. In addition to the twelve species in Table 2 below, there are historical records for another ten very rare, rare, and uncommon species that have been observed on Mt. Philo. Two of these species are state-listed as "threatened" and one is state-listed as "endangered". The most recent of these records is from 1929. While there have been many land use changes and disturbances since the early 20<sup>th</sup> century, it is possible that some or even all of these plants are still present and could be rediscovered within MPSP. Therefore, additional inventories for rare species should be a high priority, especially at sites with proposed management activities.

Many of the rare and uncommon plants at MPSP are associated with cliff and outcrop habitats and are subject to negative impacts from visitor trampling and rock scrambling and climbing. A few additional plants are found immediately along hiking trails and are also at risk of accidental negative impacts. Ongoing monitoring combined with park signage, outreach, and careful guidance of foot traffic, are all necessary to maintain the long-term viability of these plant populations. A few rare and uncommon plant species occur in forested habitats. Maintaining closed canopy cover and preventing direct disturbance are the best strategies for protecting these populations.



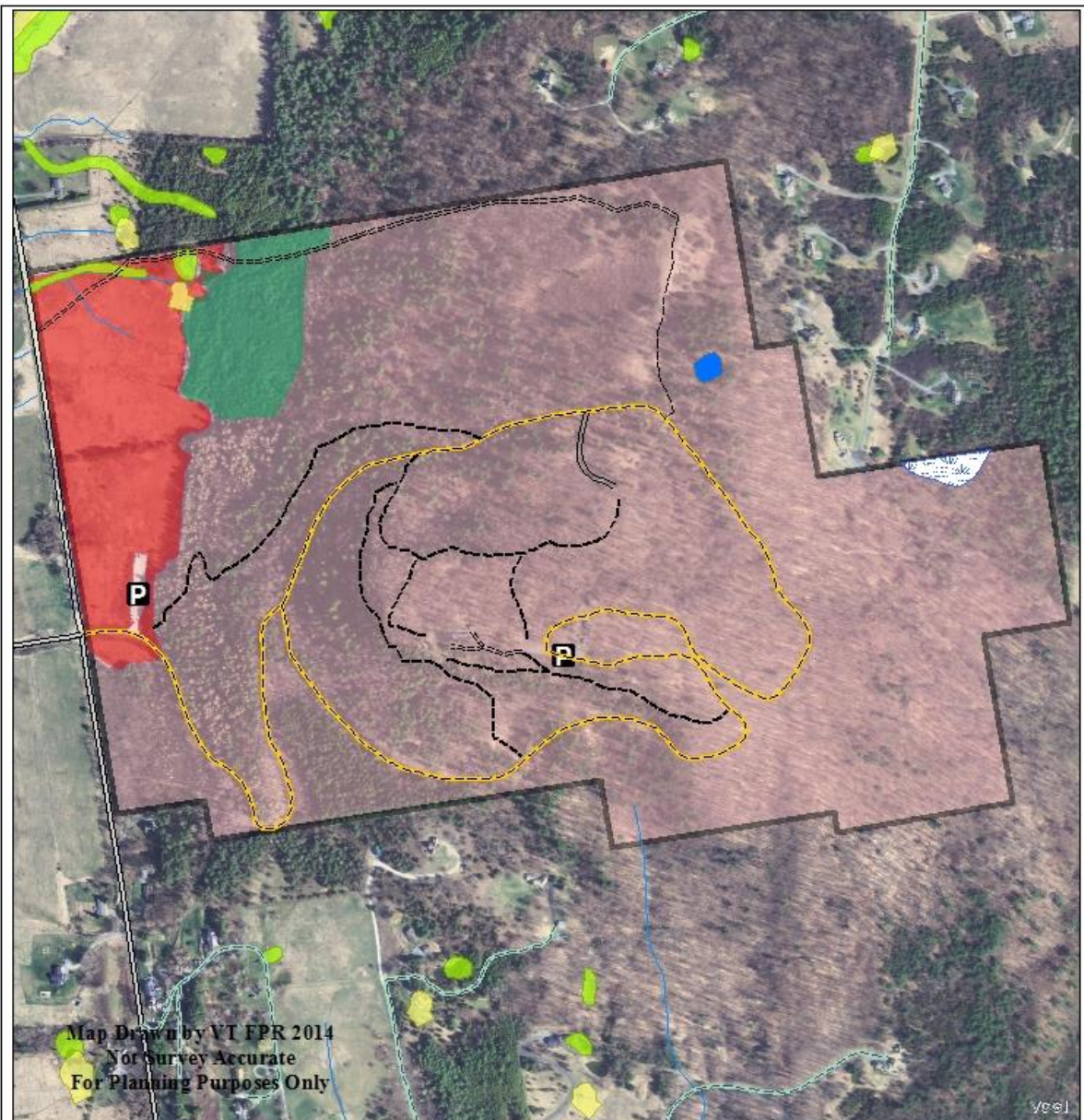
**Table 2: Rare, Threatened, and Endangered Plants of Mt. Philo State Park**

Rare, Threatened, and Endangered Plants of Mount Philo State Park						
	Species Name	Common Name	Sites Where Found <sup>1</sup>	State Rarity Rank <sup>2</sup>	Rarity <sup>2</sup>	Legal Status
SPECIES KNOWN TO BE PRESENT FROM RECENT RECORDS	<i>Hackelia deflexa</i> spp. <i>americana</i>	Nodding Stickseed	Outcrops, cliffs	S2	Rare	Threatened
	<i>Muhlenbergia sobolifera</i>	Rock Muhly	Woods below cliffs	S2	Rare	
	<i>Phegopteris hexagonoptera</i>	Broad Beech Fern	Forests	S2	Rare	
	<i>Polygonum douglasii</i>	Douglas's Knotweed	Outcrops	S2	Rare	Endangered
	<i>Scutellaria parvula</i> var. <i>parvula</i>	Small Skullcap	Outcrops	S2	Rare	
	<i>Draba arabisans</i>	Rock Whitlow-Mustard	Outcrops, cliffs	S2S3	Rare/Uncommon	
	<i>Hieracium venosum</i>	Rattlesnake Hawkweed	Outcrops	S2S3	Rare/Uncommon	
	<i>Diplazium pycnocarpon</i>	Narrow-leaved Glade Fern	Rich woods	S3	Uncommon	
	<i>Drymocallis arguta</i>	Tall Wood-Beauty	Outcrops	S3	Uncommon	
	<i>Scrophularia lanceolata</i>	Lance-Leaved Figwort	Open woods	S3	Uncommon	
	<i>Selaginella rupestris</i>	Ledge Spikemoss	Outcrops	S3	Uncommon	
	<i>Symphoricarpos albus</i>	Common Snowberry	Dry woods and outcrops	S3	Uncommon	
SPECIES KNOWN ONLY FROM HISTORICAL RECORDS, MAY BE PRESENT	<i>Juncus secundus</i>	Lopsided Rush	Summit (1929)	SH	State Historical <sup>3</sup>	Endangered
	<i>Botrychium rugulosum</i>	St. Lawrence Grapefern	Unknown (1915)	S1	Very Rare	
	<i>Pterospora andromedea</i>	Pine-Drops	Pine woods (1917)	S1	Very Rare	
	<i>Juncus torreyi</i>	Torrey's Rush	Damp roadside (1920)	S2	Rare	
	<i>Piptatherum pungens</i>	Short-Awned Mountain-Rice Grass	Dry shaded ledges (1892)	S2	Rare	Threatened
	<i>Platanthera hookeri</i>	Hooker's Bog-Orchid	Rich woods (1903)	S2	Rare	Threatened
	<i>Lespedeza violacea</i>	Wand Bush-Clover	Dry woods (1920)	S2S3	Rare	
	<i>Ophioglossum pusillum</i>	Northern Adder's-Tongue Fern	Pasture (1915)	S2S3	Rare	
	<i>Dichanthelium xanthophysum</i>	Pale-Leaved Rosette-Panicgrass	Unknown (1922)	S3	Uncommon	
	<i>Poa saltuensis</i> ssp. <i>saltuensis</i>	Drooping Bluegrass	Unknown,(1922)	S3	Uncommon	
<sup>1</sup> For historical species, includes year of last observation			<sup>3</sup> All known occurrences in VT are from historical records			
<sup>2</sup> For a full explanation of these rarity ranks, visit the Vermont Natural Heritage Inventory website: <a href="http://www.vtfishandwildlife.com/wildlife_nongame.cfm">http://www.vtfishandwildlife.com/wildlife_nongame.cfm</a>						

**Table 3: Rare, Threatened, & Endangered Animals Potentially Found at Mt. Philo State Park**

Rare, Threatened, and Endangered Animals Potentially Found at Mount Philo State Park						
	Species Name	Common Name	Sites Where Found <sup>1</sup>	State Rarity Rank <sup>2</sup>	Rarity <sup>2</sup>	Legal Status
SPECIES THAT MAY BE PRESENT	<i>Myotis leibii</i>	Eastern Small-footed bat	Hardwood forests	S1	Rare	Threatened
	<i>Myotis lucifugus</i>	Little Brown Bat	Hardwood forests	S1	Rare	Endangered
	<i>Myotis sodalis</i>	Indiana Bat	Hardwood forests	S1	Rare	Endangered
	<i>Perimyotis subflavus</i>	Tri-colored Bat	Hardwood forests	S1	Rare	Endangered
	<i>Bombus affinis</i>	Rusty-patched bumblebee	Shrub land	SH	Rare	Endangered
	<i>Bombus ashtoni</i>	Ashton Cuckoo Bumble Bee	Shrub land	SH	Rare	Endangered
	<i>Bombus terricola</i>	Yellow-banded Bumble Bee	Shrub land	S2S3	Rare	Threatened
<sup>1</sup> For historical species, includes year of last observation			<sup>3</sup> All known occurrences in VT are from historical records			
<sup>2</sup> For a full explanation of these rarity ranks, visit the Vermont Natural Heritage Inventory website: <a href="http://www.vtfishandwildlife.com/wildlife_nongame.cfm">http://www.vtfishandwildlife.com/wildlife_nongame.cfm</a>						

**Figure 5: Wildlife Habitat Map**



**Mount Philo State Park  
WILDLIFE RESOURCES**

Vermont Department of  
Fish and Wildlife  
Forests, Parks & Recreation




0 0.05 0.1 0.2 Miles

N

**Legend**

--- Hiking Trails

**Wildlife Habitat**

-  Red Maple-Black Ash Seepage Swamp
-  Seep
-  Northern White Cedar
-  Meadow/Shrubland

## **C. Forest Health and Resiliency Assessment**

1. **General Forest Health:** In January 1998, an ice storm of unusual magnitude swept through the northeast region causing extensive damage to forests and property. From January 4 – 9, sustained precipitation in the form of rain, drizzle, freezing rain, freezing drizzle, sleet and snow fell on the northeast. Ice accumulations of 2 – 3 inches were reported in some areas. Gusting winds accompanied additional precipitation events later in the month, causing great stress and damage to the ice laden trees. In Vermont, the storm damaged 940,000 acres of forests including Mount Philo. An estimated 25-40% of greenbelt trees in Burlington were injured.

Prior to the ice storm, Mount Philo contained 5 coniferous plantations (Scots/jack pine, European larch, red pine, white pine and Norway spruce) dating back to 1925-1935. Natural vegetation included a variety of northern hardwoods including: sugar maple, red oak, white ash, and beech. Red oak-white oak and sugar maple-beech stands covered 63% of the park, while Scots/jack pine accounted for 23%. A localized tornado struck the north side of the mountain in 1993. The ice storm damaged almost every tree on Mt. Philo (see appendix). About ¼ of the park was logged including the red pine plantation to salvage damaged and dangerous trees.

Several studies were initiated to assess impacts and monitor recovery. Photos of damaged oaks and sugar maple documented recovery from initial damage in 1998, through 2001 and documented crown restoration. Recovery was aided by wet spring and summer weather; it rained every day in June 1998.

2. **Site and Elevation, etc.:** Elevations within the state park range from 320 feet near the northwest corner of the property to 980 feet at the summit of Mt. Philo, the high point in surrounding landscape. Site conditions on MPSP are relatively dry with only seasonal streams and two small wetlands, totaling just 1.3 acres. Site conditions are particularly dry at the summit and ridge to the southeast that are often impacted by drought conditions during dry summers. These conditions can result in reduced growth and increased tree mortality. Drought-stressed trees are often then attacked by secondary insects and pathogens. There are some moist coves that support rich-site vegetation. These sites are better able to tolerate dry conditions.
3. **Browse Sensitivity Assessment:** Deer activity on MPSP is limited by the near constant presence of people (and their dogs) and browse damage to sensitive plants and/or forest regeneration is not currently an issue.
4. **Invasive Exotic Species Assessment:** Invasive plants are a growing concern on MPSP. Invasive species tend to follow disturbance, thus activities that create soil disturbance or canopy gaps in the forest could result in the spread of invasive species. There are several terrestrial invasive plants which are having an impact on the diversity of native vegetation and quality of habitat found here. Predictably, most of that impact is in the most disturbed, and most recently reforested portions of the state park and in the fields where poison parsnip is invading. These more disturbed areas are associated with the development at the park

entrance, below the entrance road, along the original northern boundary of the park, and on the new acquisition (Allmon). As these populations become established and begin to spread following disturbance patterns and they are moving into the interior of the parcel along the hiking trails and park roads. Honeysuckle (*Lonicera* spp.) and barberry (*Berberis* spp.) are generally widespread with locally heavier infestations. Common buckthorn (*Rhamnus cathartica*) and bittersweet (*Celastrus orbiculatus*) are found in increasing numbers at the lower elevations, north of the House Rock Trail and on the Allmon acquisition. As their populations continue to grow and expand their impact on the surrounding forest and habitat will become more damaging. Populations of garlic mustard (*Alliaria petiolata*) are expanding in the campground area and beginning to spread up the Campground Trail. Increasing populations of poison parsnip (*Pastinaca sativa*) and purple loosestrife (*Lythrum salicaria*) are present in the meadow east of the Mt. Philo Road and north of the park entrance.

Management of invasive species can be challenging, costly and time consuming. Prioritization of that work relies on an understanding of the ecological impacts of individual species. Prioritizing management to focus on eliminating small, isolated populations is probably the best way to protect native plants, animals and habitats within the state park. In general, when invasions are at lower levels less effort (time and money) is needed to obtain higher levels of success. Conversely, when areas are highly infested, efforts increase and success decreases. Along with that strategy, attempts to control the perimeter of the core infestation by focusing management at the edges will help to keep the infestation from expanding into invasive-free areas. Attempting control at the core of the infestation is expensive, labor intensive, and will require a dedicated, long-term effort. Efforts at management on MPSP have included both mechanical (hand pulling) and chemical (foliar and cut & paint applications). The district Habitat Restoration Crew has targeted bittersweet north of the House Rock Trail. They've also worked with volunteer groups to pull honeysuckle and garlic mustard in the campground and most recently barberry at the north summit area. Repeated management will be needed to achieve some level of success. Without intervention, these species will continue to have an increasing negative impact to natural communities, native plants and wildlife habitats and well as to recreational use (i.e. wildlife viewing, access, increase tick populations).

Direct management of invasive species is only part of the solution. Considerations must be made to enhance native species presence in the forest. Strategies include: direct planting of native trees and shrubs, especially in areas where invasive species have been removed or other disturbed areas; direct release of native vegetation through the removal of competing invasive plants; by implementing mowing regimes that discourage invasive plants in favor of native herbaceous and shrub species; and by instituting a park landscaping plan that only uses native and non-invasive species in ornamental plantings.

Climate change will likely worsen the proliferation of invasive species by giving them a competitive advantage. Warming temperatures will facilitate their northward expansion providing the opportunity for them to take advantage of weakened ecosystems and outcompete native species. The increased forest disturbance associated with climate change provides an optimal setting for these disturbance-loving species to spread.

Table 7: Invasive Exotic Plants of Mt. Philo State Park

Invasive Plants of Mt. Philo State Park				
Species Name	Common Name	Distribution	Sites Where Found	Present Threat to Native Plant Communities
<i>Lonicera spp.</i>	Honeysuckle	Scattered	Throughout	Low/moderate
<i>Berberis thunbergii</i>	Japanese barberry	Scattered	Throughout	Moderate
<i>Celastrus orbiculatus</i>	Oriental bittersweet	Allmon Lot	Northern	High
<i>Acer ginnala</i>	Amur maple	ornamental	At base	Low
<i>Lythrum salicaria</i>	Purple loosestrife	Wet meadow	Wet field	Low
<i>Acer platanoides</i>	Norway maple	South of entrance	At base	low
<i>Rhamnus cathartica</i>	Common buckthorn	Throughout, north of House Rock Trail	Northern	moderate
<i>Pastinaca sativa</i>	Poison parsnip	Open fields	fields	Moderate/high
<i>Alliaria petiolate</i>	Garlic Mustard	Northern	Campground	Low/moderate

Invasive Exotic Insects – Exotic insects are not known to have significant impact on these lands currently, but they are continually being monitored across the state. This includes some insect pests that are not yet known to have reached Vermont but whose introduction would have devastating effects on our forests.

Emerald ash borer (EAB) is an exotic beetle whose larvae feed and kill ash trees. It was transported to this country from Asia, probably in wood-packing material on cargo ships. It was first identified in 2002 in southeastern Michigan. EAB is found in all of our neighboring states and in February 2018 was discovered in Northern Orange County, Vermont. In July 2018 it was discovered in Southern Bennington County and in Grand Isle County in the fall of 2018. The insect is a poor flyer and moves only 1-2 miles per year, however, movement of infested firewood contributes significantly to the spread of the EAB. Currently, Mt. Philo State Park is approximately 15 miles south of the Grand Isle County and 20 miles west of the Orange County EAB mapped infested areas. The Department of Forests, Parks & Recreation is monitoring the spread of insect. Updated information including real-time maps can be found at [www.vtinvasives.org](http://www.vtinvasives.org).

**Climate Change Assessment:** If the most conservative current models of climate change are accurate, Mt. Philo State Park, like the rest of the region, will experience strong impacts over the next 50-100 years. These changes may have important consequences for forest nutrient cycling, timber productivity, forest pest ecology, wildlife habitat, and winter recreation opportunities in the forest. Assessing changes in our climate and the potential effects on Mount Philo will influence how we manage the forest to improve resiliency and adaptability.

**Historical data** have shown changes across Vermont over the past 50 years, including:

- Summer temperatures increased 0.4°F per decade
- Winter temperature increased 0.9°F per decade
- Spring thaw arrives 2.3 days earlier per decade
- Precipitation increased 15-20%, with 67% from “heavy precipitation” events

**Anticipated climate change effects** include:

- Increased temperatures, especially in winter
- Increased precipitation, especially rain in winter
- Increased extreme weather events, including floods, wind storms, and drought
- Longer growing seasons, shorter winters
- Changes in biological interactions

These potential changes are expected to have a range of effects on the forested ecosystems of Mount Philo as with forests across the State. Table 8 lists examples of anticipated effects and time frames of many key climate factors on upland forests of Vermont.

**Table 8: Expected Climate Change Effects and Timeframes<sup>1</sup>**

<b>Key Climate Change Factors</b>	<b>Expected Effects</b>	<b>Timeframe</b>
Warming temperatures	Compositional changes associated with changes in thermally suitable habitat (loss of cold-adapted species and increase in warm-adapted species)	Long-term, but localized effects could occur on a shorter timescale
	Increase in overwinter survival of pests, such as balsam and hemlock woolly adelgid	Immediate
	Increased physiological stress, resulting in increased susceptibility to pests and disease, decreased productivity and increased tree mortality	Immediate
	Increased evapotranspiration, resulting in a decrease in soil moisture; moisture limitation/stress negatively impacts productivity and survival in many species	Immediate
	Increased decomposition rate of organic material may enrich soils and make them more suitable for competitors	Long-term, but localized effects could occur on a shorter timescale

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<sup>1</sup> Source: TetraTech. 2013. Climate change adaptation framework. Prepared for Vermont Agency of Natural Resources.

Key Climate Change Factors	Expected Effects	Timeframe
	Decrease in winter snow pack, leading to change in deer browsing patterns, which affects regeneration	Immediate
	Lengthening of growing season resulting in changes in species competitiveness, especially favoring non-native invasive plants	Immediate
Increase in extreme storm events	Increased physical damage and disturbance, leading to gap formation, which could facilitate the spread of invasive plants	Immediate
Phenology (timing)	Longer growing season	Immediate
	Early spring thaws/late frosts can damage buds, blossoms and roots, which affects regeneration	Immediate
	Change in freeze/thaw cycles could disrupt regular periodicity of cone cycles	Immediate
	Asynchronous changes in phenology may negatively impact some migratory species and pollinators	Immediate
Increase in fire risk	Loss of fire intolerant species and increase in fire tolerant species, such as red and pitch pines	Long-term, but localized effects could occur on a shorter timescale
Increase in fire risk (cont.)	Earlier and warmer springs and smaller snow packs, and hotter drier summers conducive to increased fire risk	Immediate
Increase in number of short-term droughts	Declines in forest productivity and tree survival associated with water limitation	Long-term

1. **Resiliency, adapting forests to climate change.** Implementing climate adaptation strategies can help to set the stage for forests that are more resilient and better able to adapt to changing climate conditions. Many of these strategies are already an integral part of sustainable forest management in Vermont. Six general adaptation strategies have been identified (Horton et al. 2015) to create resilient forests.
  - Sustain fundamental ecological functions – protect soil quality, nutrient cycling, and hydrology: *retain species with high nutrient cycling capability; retain or enhance coarse and fine woody material for nutrient cycling and soil protection; and conduct forest management on frozen or snow-covered ground.*
  - Reduce impact of biological stressors – pests and pathogens, invasive species and herbivory: *Maintain or enhance native species diversity; manage invasive species as an important part of northern hardwood silviculture; implement strategies that protect regeneration from browsing (i.e. fencing, leaving large tops).*



- Moderate impacts of severe disturbance: *Promote age class diversity and vigorous crown development.*
- Maintain or create refugia – increase ecosystem redundancy: *maintain site quality and existing species composition where they may be better buffered against climate change and short-term disturbance.*
- Maintain or enhance species and structural diversity: *Promote age class and species diversity. Maintain species that naturally occur in a natural community and consider including species that may be better adapted to future conditions (i.e. oaks, hickories, white pine). Retain biological legacies.*
- Promote landscape connectivity: *Maintain or create forested corridors to help to promote movement of species – trees and wildlife.*

Forest management approaches to use at Mount Philo to prepare for current and future climate changes.

**Table 9: Forest Management Adaptation Strategies**

<b>Focus Area</b>	<b>Adaptation Strategy</b>	<b>Forest Management Approach</b>
Soil Conservation	Protect soil quality	<ol style="list-style-type: none"> <li>1. Rebuild soils at upper elevations by leaving substantial amounts of big trees, in addition to small trees and branches, on the ground to decompose and build soil organic matter.</li> <li>2. Install fences to direct hikers to trails and avoid steep erodible soils.</li> <li>3. Allow for revegetation or soil stabilization to restore compacted soils.</li> <li>4. Minimize trail widening.</li> <li>5. Close trails during mud season and extending periods of rain.</li> </ol>
	Sustain nutrient cycling	<ol style="list-style-type: none"> <li>1. Keep species with high nutrient cycling capacity such as basswood.</li> <li>2. Keep an abundance of dead trees and branches on the forest floor to maintain moisture, soil organisms and nutrient cycling functions.</li> </ol>
Stormwater	Reduce erosion and soil loss	<ol style="list-style-type: none"> <li>1. Maintain adequate tree canopy and ground cover to increase water infiltration during rain storms.</li> <li>2. Upgrade culvert sizes to accommodate greater precipitation in the future.</li> </ol>
Pests	Reduce the impacts of insect pests and pathogens	<ol style="list-style-type: none"> <li>1. Create a diverse mix of tree species and tree ages to reduce forest impacts.</li> <li>2. Avoid introductions of new pests that can be transported on firewood or other carriers.</li> </ol>
Invasive plants	Protect native plant populations	<ol style="list-style-type: none"> <li>1. Prevent the introduction and establishment of new invasive plants.</li> </ol>

Focus Area	Adaptation Strategy	Forest Management Approach
		2. Prioritize & remove existing plants where appropriate.
Severe storms	Reduce forest risks of long-term impacts from storms	<ol style="list-style-type: none"> <li>1. Retain edge trees to help protect forest trees.</li> <li>2. Harvest over a few entries to gradually increase resistance of residual trees to wind.</li> <li>3. Minimize damage to residual trees that increase their vulnerability to breakage.</li> <li>4. Reduce windthrow risk by creating canopy gaps that have an orientation and shape informed by prevailing winds.</li> </ol>
Rare plants	Maintain rare and sensitive species	<ol style="list-style-type: none"> <li>1. Manage vegetation to create favorable growing conditions.</li> <li>2. Retain multiple populations representing different environmental conditions to reduce risk of maladaptation.</li> <li>3. Reroute roads or trails.</li> <li>4. Minimize disturbances in vicinity of sensitive species.</li> <li>5. Monitor regeneration to detect reproductive success or species migration.</li> </ol>

## **D. Forest Management Assessment**

1. History of Forest Management on Parcel: MPSP has had a varied forest management history since the time of state ownership in 1924. At the time of acquisition much of MPSP consisted of open land. Reforestation, both natural and through planting, began early in state ownership. Beginning in the mid-1920s and continuing into the 1930s, with the Civilian Conservation Corps, over 50,000 trees were planted. Species included scotch, red, jack and white pine as well as Norway spruce. Early forest management included removal of currant and gooseberry bushes in an effort to protect the newly planted pine from white pine blister rust, a non-native pathogen (from Asia at turn of 20<sup>th</sup> century) that requires those plants as an alternate host to complete its lifecycle.

The ice storm that struck northern New York, Vermont, New Hampshire and Maine in January of 1998 had widespread impact on MPSP. As a weather event, this storm was part of the cycle of natural processes that shape the New England forests. From a timber and forest product management perspective the damage was widespread and extensive; nearly every tree had some damage. The plantations, particularly the red and scotch pine were particularly hard hit. A salvage operation was undertaken in order to remove broken and severely damaged trees; those that made trails, roads and recreation areas impassable; and those that posed the greatest hazard to park visitors and managers. Cleanup was difficult, hazardous and expensive. The operation was conducted using a mechanical harvester to protect the people

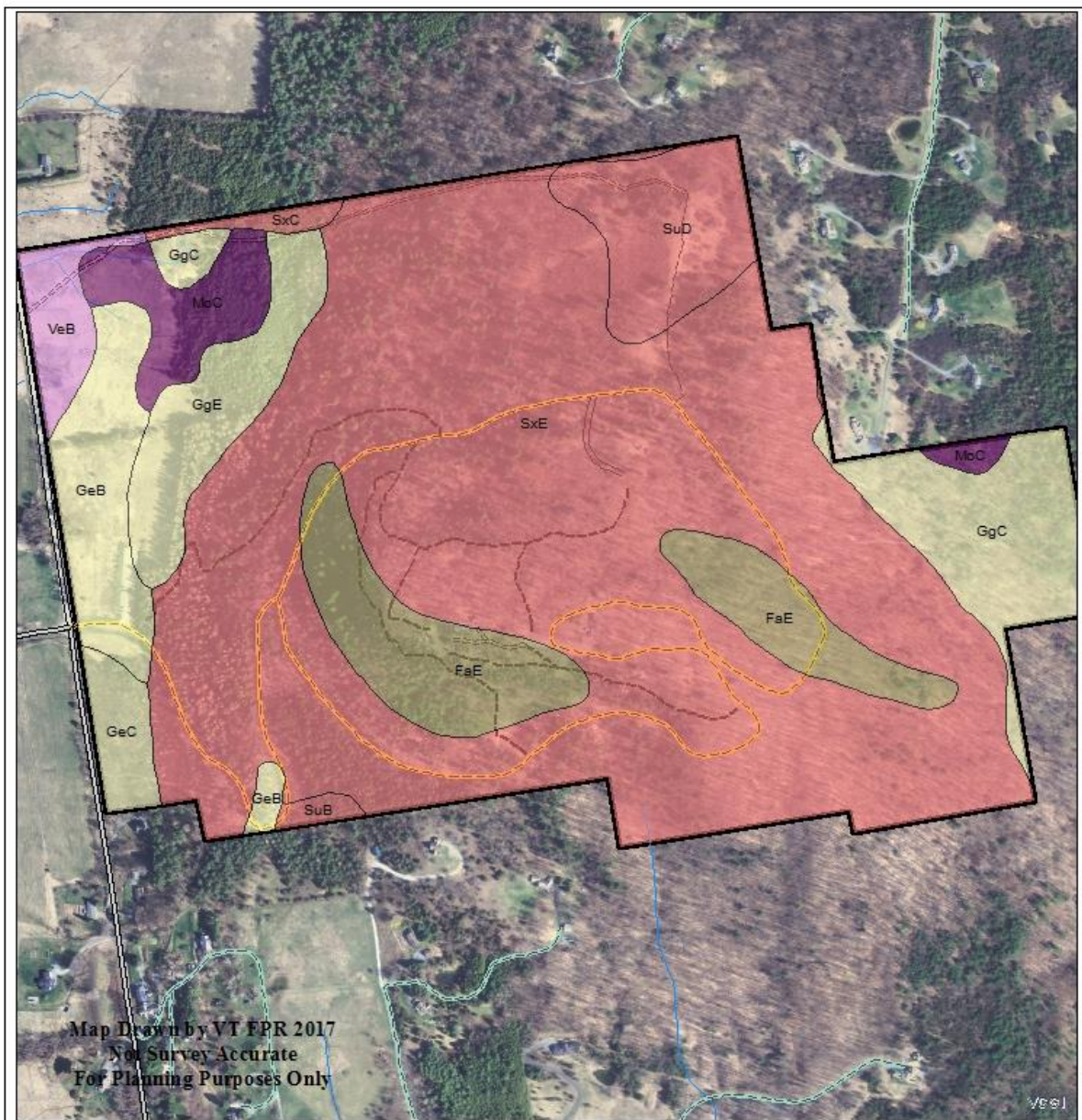
doing the work. Not all portions of the park were part of that salvage operation. See the Forest Health Assessment (p. 30) for more information on the ice storm.

Managing to promote a healthy and resilient forest can lessen the severity of negative consequences from natural events. Such measures would not eliminate the natural event but would rather improve the capacity of the forest to absorb some of these pressures and maintain composition, structure and ecological functions. Protecting soil quality; reducing the impact of pests, pathogens and invasive species; moderating impacts of severe disturbance by promoting age and species diversity; maintaining site quality; and maintaining forested corridors are important qualities of a resilient forest.

Of course, natural events, such as the 1998 ice storm, do happen requiring action to address safety concerns, storm cleanup and the potential to salvage economic value from the damaged trees. Often the value of the salvaged trees helps to pay for the expensive cleanup operation. Salvage operations are necessary to restore management and recreational access within the state park and remove hazards in developed recreation areas. The degree to which these items are addressed depends on the scope of the event and damaged caused.

2. Soils and Site Productivity: Healthy soils are the foundation for healthy forests, sustainable forest and habitat management, and climate adaptation. Soil organic matter is a critical source of nutrients and important for water holding capacity. Practices that help to promote healthy soil include maintaining woody debris (including large trees) maintaining higher residual basal area to moderate soil temperatures and moisture fluctuations and promoting native species regeneration. Primary soils include:

**Figure 6: Soils and Site Class Map**



Map Drawn by VT FPR 2017  
 Not Survey Accurate  
 For Planning Purposes Only

**Mount Philo State Park**  
**SOILS / SITE CLASS**

Vermont Department of  
 Fish and Wildlife  
 Forests, Parks & Recreation




0 0.05 0.1 0.2 Miles

N

**Legend**

**Soil Types**

- Vergennes clay
- Georg Georgia
- Stockbridge & Nellis
- Massena
- Farmington

**Productivity**

Highest  
 ↑  
 Lowest

- Stockbridge and Nellis stony loam – mapped together, these soils are very deep, well drained and formed in calcareous till derived from calcareous shale and limestone. These soils are often saturated with water in spring and during rain but dry quickly when conditions dry.
  - Farmington extremely rocky loam – shallow, well-drained soil formed on glaciated uplands. Bedrock is at a depth of 10-20”. Often found on convex slopes with rock outcrops. These soils are classified as potentially highly erodible.
  - Georgia extremely stony loam – stony, very deep and moderately well-drained soil found on glaciated uplands, derived from limestone and calcareous shale. With a depth to bedrock of 60”, these soils have the potential to be highly erodible. Surface run-off is slow to moderate and soil can become clumped when tilled wet.
  - Vergennes clay – very deep, moderately well-drained soil on glacial lake plains formed in calcareous estuarine clays. Depth to bedrock is greater than 60”. These soils are potentially highly erodible.
3. Existing Conditions and Dominant Forest Types: Current forest conditions vary with site conditions such as soil productivity, aspect, elevation, and with past management practices, land use and natural disturbance. On MPSP, the forest stands are generally fully to overstocked with pole to sawtimber size trees. There is an elevational division with more intact forest in undisturbed locations at higher elevations and to the south and east and more disturbed forest at the lower elevations, high use areas and to the north and west.

Lack of suitable access, park infrastructure and presence of invasive plant species present operational challenges to timber management. Management of the forests at MPSP will focus on maintaining a healthy, resilient forest of native species adaptable to a changing climate and providing healthy habitat for a variety of wildlife species. Recognition of the importance of scenic and historic resources and understanding that a healthy forest serves as the setting for high-quality recreational experiences so valued at MPSP are important management considerations.

The proliferation of invasive plant species within the forest, left unmanaged, are a growing impediment to successful regeneration of native forest species. Their presence negatively affects forest composition and resiliency, natural community health, wildlife habitat quality, climate adaptability, and the quality of the recreational experience. Successful forest management must strategize and prioritize management of invasive species to protect intact native forests and maintain natural community composition.

- a. Regeneration/Age Class Distribution – Regeneration is generally unacceptable throughout MPSP in that new tree seedlings and saplings are not establishing at sufficient levels to ensure a future forest and a present forest of sufficient structural complexity. Regeneration varies significantly between areas with large invasive species populations and those without, as well as areas of concentrated recreation activity and those more

remote. Generally, lower elevation hardwood stands and softwood plantations have little to no native tree regeneration. Canopy gaps created as a result of the 1998 ice storm have adequate regeneration, especially in those more intact forests away from disturbed areas.

- b. Dominant Forest Cover Types – A forest cover type is a point-in-time identification of the main forest canopy vegetation. They are discreet, predictable associations of tree species that occur within a set of conditions. Natural communities are, by definition, a description of late successional condition and consider many elements in addition to canopy vegetation (i.e. geology, hydrology, climate, natural disturbance). In many instances forest cover type and natural community type descriptions are similar. At other times, particularly when the cover type reflects early successional tree species or a plantation, the two may be different. What follows is a general overview of forest cover types based upon information derived from the FOREX (forest examination) inventory completed in 2014, management records, and interpretation of aerial photography.

The forests of MPSP are dominated by northern hardwoods, oak-hardwood and mixed wood forest types. Pockets of white pine and other softwoods are found throughout. An 8-acre cedar stand is at the northern boundary of the state park. Lower on the slope and adjacent to developed facilities invasive species become much more common and in places, replace nearly all the native understory vegetation.

- c. Health/Vigor of Timber Resource – Soils are productive for growing trees on most of the state park. Tree health and quality vary throughout based on stem breakage and tree recovery from the 1998 ice storm. Tree health and quality is best where soils are deeper and more fertile.
- d. Access/Operability – Forest management access to MPSP is most suitable from the north road along the northern state park boundary. The road is well built as a forest management access road and is constructed of gravel, stone and native material. This road provides suitable access to the northern and eastern portions of MPSP. Access via the park road system is problematic due to the steep, narrow, paved road. Any management in portions of the state park that must be accessed via that road system will need to consider equipment size and weight so as not to damage the road infrastructure and season so as not to impact state park operation.

**Table 5: Site Class Management Potential**

Site Class	Potential Productivity (cubic feet of wood/acre/year)	Site Index (height at age 50)	Acres
Site Class I	>85 cubic feet	White Pine 70'	0
		Northern Hardwoods 60'	
Site Class II	50 to 84 cubic feet	White Pine 60-69'	211
		Northern Hardwoods 53-59'	
Site Class III	20 to 49 cubic feet	White Pine 50-59'	0
		Northern Hardwoods 45-52'	
Site Class IV	<20 cubic feet	White Pine 50'	21
		Northern Hardwoods 45'	

**Table 6: Dominant Forest Types**

Type	Major Species	Acres	Condition	Goals
Northern Hardwood	Sugar maple, white ash	80	Variable quality and condition, regeneration generally inadequate but adequate in most gaps.	Maintain or enhance forest health and vigor. Enhance climate adaptability. Manage invasive species.
Oak-hardwood	Red oak, bitternut hickory hophornbeam	34	Variable quality and condition, regeneration generally inadequate but adequate in most canopy gaps.	Maintain or enhance forest health and vigor. Enhance climate adaptability. Manage invasive species.
cedar	Northern white cedar	8	Fair quality and condition. Regeneration inadequate.	Remnant of past land use. Maintain cedar as long as practical as diverse habitat component.
Oak-pine	Red oak, sugar maple, white pine	64	Variable quality and condition, regeneration generally inadequate but adequate in most gaps.	Maintain or enhance forest health and vigor. Enhance climate adaptability. Manage invasive species.
Norway spruce	Norway spruce	5	Fair quality and condition. Regeneration inadequate.	Maintain stand health & vigor for diversity of habitat, and as historic planting as long as practical.

## **E. Water Assessment**

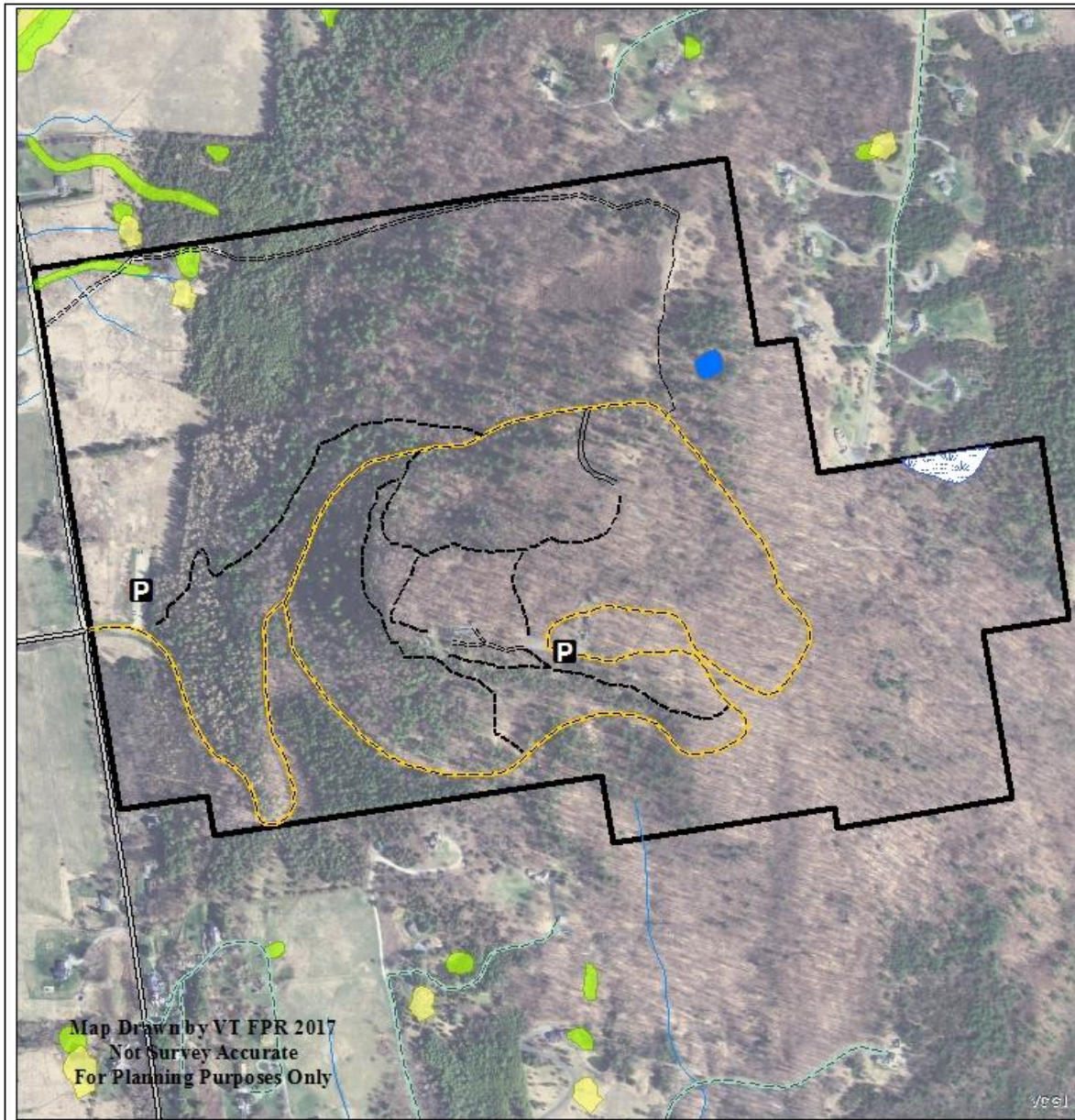
1. **Watershed Description:** Mount Philo State Park is drained primarily by Kimball Brook, a relatively small tributary that drains directly to Lake Champlain. Kimball Brook begins northeast of the Mt. Philo Road and One Mile road intersection. It flows southwest crossing Route 7 and Greenbush Road before turning northwest and enters Lake Champlain at the south end of Town Farm Bay. Watershed land use is field and cropland with increasing residential development, especially in the subwatersheds near Route 7. Many areas have little to no woody riparian buffer vegetation. Total watershed area is 2.45 square miles. Almost the entire stream appears to have been straightened historically with much current channel migration evident. Water quality monitoring data indicates that a section of Kimball Brook is considered “stressed” due to elevated phosphorus and sediment concentrations in this agricultural-dominated Lake Champlain direct tributary. A small portion of the Park drains southeasterly towards Lewis Creek, but not directly.
2. **Relationship to Basin Plan and Basin Plan Recommendations:** Kimball Brook has been identified in the Northern Lake Champlain Direct Drainages Tactical Basin Plan (August 2015) as a priority for agricultural land use runoff mitigation, as well as to manage stormwater runoff from municipal and private roads.
3. **Flood Resiliency and Climate Change:** In Vermont, the higher global temperatures resulting from climate change are expected to lead to earlier thawing of Vermont’s rivers, lakes and ponds and snowpack in the mountains. In addition, stream flows’ yearly averages are expected to continue increasing over the coming decades with high flows occurring more frequently. These events are expected to lead to increased erosion over the landscape,

including within river channels. As part of its effort to address climate change, the Agency is working with communities to enhance their flood resiliency. Working towards resiliency means both proactively reducing vulnerabilities to flooding and flood damage and improving response and recover efforts when flood events do occur, so that communities bounce back quickly from natural resource, social and economic impacts. Reducing vulnerabilities includes efforts to diffuse stormwater flows from buildings, over roads, especially in areas with slope and erodible material.



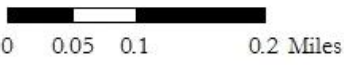







Recommended Strategy: Inventory, assess, monitor trail and road network and associated infrastructure on State Park land to more fully understand flood resiliency challenges and opportunities on ANR lands.



**Figure 7: Water Resource and Fisheries Map**



Map Drawn by VT FPR 2017  
 Not Survey Accurate  
 For Planning Purposes Only

<p><b>Mount Philo State Park</b>  <b>WATER RESOURCES</b></p> <p>Vermont Department of          Fish and Wildlife          Forests, Parks &amp; Recreation</p>  	
 <p>0 0.05 0.1 0.2 Miles</p>	 <p>N</p>
<p><b>Legend</b></p> <ul style="list-style-type: none"> <li> Red Maple-Black Ash Seepage Swamp</li> <li> Seep</li> <li> Hiking Trails</li> <li> Class 1 Wetland</li> <li> Class 2 Wetland</li> <li> Advisory Wetland</li> </ul>	

## **F. Fisheries Resource Assessment**

1. Description: There are no permanent streams that support fish habitat on MPSP.

## **G. Historic and Cultural Assessment**

1. Description: <sup>1</sup>The rich history of Mt. Philo State Park has been the subject of several cultural/historic resource reports and investigations related to periods of pre-contact, early settlement and early park development. Together they tell a long story of land use at MPSP.

### *Native American and Pre-Historic Sensitivity Analysis*

An archeological pre-contact site sensitivity assessment was done in 2009.<sup>2</sup> Based on modeling supported by Geographic Information System (GIS), the data helps to draw conclusions on how humans used the landscape. Providing a basis for understanding of pre-historic land use patterns, this analysis cites steepness of slope and lack of water as guiding factors that limit sensitivity for pre-contact resources and helps to focus subsequent study and field investigation. References to the Western Abenaki name for Mount Philo include *madegwasewapskak* – at rabbit rock or *Mateguasaden* – rabbit mountain.<sup>3</sup>

### *Early Settlement and Industrial History*

The *Mt. Philo State Park Cultural Resource Management Plan* <sup>4</sup> identified two archeologically sensitive areas within the state park using a combination of site assessment and archival review. The report identified two areas of potential significance. The first area where sites may be found is at a feeder brook to Lewis Creek on the southeast portion the park. If they exist, these areas would likely be small, short-term sites. According to the report the remainder of the state park lands lacked indicators of archeological sensitivity (i.e. steep slopes, poor accessibility, lack of fresh water) although Mt. Philo itself is a prominent feature in the regional landscape and may have been a pilgrimage site for pre-contact native Americans. The second area of potential significance identified is a 19<sup>th</sup> century farm complex, known as the Smith Jones farm, near the park entrance on both sides of the entrance road and adjacent to the Mt. Philo Road. The Smith Jones farm at the base of Mt. Philo was likely involved in small-scale agriculture prior to 1857. Two structures are evident on the 1857 Wallings and 1869 Beers maps. The southernmost structure (no longer shown on the 1906 USGS map) is likely the main house, the other, to the north, may be a barn. Site evaluation revealed remains of a rock-lined hand-dug well and foundation of a small building (agriculture related). File reports differ on what happened to the farm house. A subsequent report <sup>5</sup>commissioned in preparation of the construction of the lower parking lot conducted a

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<sup>2</sup> Source: UVM Consulting Archeology Program. 2009. Precontact Sensitivity Analysis and GIS Mapping for ANR Mt. Philo State Park.

<sup>3</sup> Source: <http://koaseck-abenaki.com/language.html>

<sup>4</sup> Source: Frink, Doug. 1987. Mt. Philo State Park Cultural Resources Management Plan.

<sup>5</sup> Source: Frink, Doug. 1987. Mt. Philo State Park Archeological Assessment of the Smith Jones Farm Complex.

<sup>1</sup> Conversations between Judy Chaves and FPR have enhanced the content of this assessment.

field study, including test pits. It suggested that evidence of the house structure was destroyed in the 1930s when the CCC constructed the current entrance road to the park and that pasturing contributed to further site disturbance. Documentation prepared for the nomination of Mt. Philo for the National Register of Historic Places<sup>6</sup> states that the original Smith-Jones farm was purchased by the Lewis's and the house was replaced by the Mt. Philo Inn in 1896. Other information states that the acquisition may have been as late as 1901. The assessment of the farm complex concluded that it was unlikely that further research would yield significant archeological information. Additional review was conducted prior to construction of the new waterline and the project that will bring power to the contact station at the park entrance.

*Early Recreational Use, Development as a State Park, and Civilian Conservation Corps*

The summit of Mt. Philo has been an attractive recreational destination for many years. In the late 1800s, William Higbee, a Charlotte resident and journalist, wrote that Mt. Philo was named for a man named Philo who camped on the mountain. One of the first written references to the “Devil’s Chair” was in an 1896 article that describes a natural rock outcrop by that name.

Records of prior ownership are inconsistent however, ultimately Frances Humphreys of Brookline, Massachusetts, widow of James Humphreys, gifted the 159-acre property to the State of Vermont in 1924. Originally managed by the Vermont Forest Service (now Vermont Department of Forests, Parks and Recreation), Mt. Philo State Park was known as “Mt. Philo State Forest Park”<sup>7</sup>. The entrance fee was 25 cents per day. Camping was \$1 per night.

The park road system was constructed in stages by various entities between 1901 and 1933. Inn owner Frank Lewis began construction on the original carriage road to the summit in 1901. Using teams of horses with plows, a carriage road was constructed on the southern slope for guests to reach the summit. During that same time overlooks, gazebos along the road, and iron railings at summit vistas were installed. The 1926 Department of Forests, Parks & Recreation Biennial Report states that the road was narrow and not recommended for auto travel. As a result, in 1929, the Department made improvements to the road by widening and relocating sections to accommodate safer travel. In 1933, the Civilian Conservation Corps (CCC) built the “down” road and re-worked portions of the existing road. A gravel pit on the north side of the “up” road may be associated with the CCC construction at the park. At least one CCC-era stone culvert remains intact with headwalls constructed of mortar-laid local stone. Some sections of the original road are still visible.

The present park entrance was established in 1929. Early Department records show increasing popularity of the park with 300 visitors/day in 1929, 15,000 visitors in 1932<sup>8</sup>, and 25,000 visitors in 1936. A caretaker and lookout watchman were employed during the summer months in the late 1920s.

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<sup>6</sup> Source: National Register of Historic Places Form. Prepared by Catherine Quinn, UVM Historic Preservation Program.

<sup>7</sup> Source: State of Vermont. 1926. Biennial Report of the Commissioner of Forestry of the State of Vermont.

<sup>8</sup> Source: State of Vermont. 1932. Biennial Report of the Commissioner of Forestry of the State of Vermont.

The work of the CCC is evident throughout the park. In the early 1930s, a CCC unit was assigned to Mt. Philo and a camp was established at the base of the mountain, north of the current park entrance. Between 1933 and 1938 the CCC worked on the park access road, planted thousands of trees, and built much of the state park infrastructure. Park facilities constructed by the CCC include the Ranger house (1934), picnic shelter (1934), toilet building (1937), power lines (1935), and stone fireplaces (1935).<sup>6</sup> Some picnic areas had already been established prior to the CCC, although they created extensive picnic areas during their time at MPSP. The campground was established between 1932 and 1938. The CCC built tent sites, picnic tables, and fireplaces. The upper parking area is associated with their work, although portions likely existed prior to that period.

In the spring of 1925, with the goal of reforestation, the Vermont Forest Service planted 42,000 Scotch pine, and 5,000 Jack pine. Current and gooseberry plants were eradicated to protect those pine plantations from white pine blister rust. In 1929, an additional 16,000 European larch were planted. Planting efforts continued with 3,000 Norway spruce, 3,000 white pine and 2,000 red pine planted by the CCC in 1935. Much of those plantations were destroyed in the 1998 ice storm.

### **Hiking Trails**

The 1938 plan, *Landscape Plan for Mt. Philo State Forest Park*,<sup>9</sup> proposed the recreational development of the park. It recognized the importance of the forest to the recreation experience and emphasized preservation of the wooded areas while accommodating recreational use and development of facilities.

At least some hiking trails existed prior to state ownership, others were constructed by the CCC. Trails, as they exist today, were built by the department over the years with help from the Vermont Youth Conservation Crew (VYCC) and have been worked on since with both VYCC and Vermont State Trail crews. The current location follows some of the trail alignment from that 1938 plan but many sections have been relocated and improved in the years since in order to increase sustainability and accommodate increasing use.

Shortly after the first road was built, a wooden observation tower was constructed on the summit, financed by Anna Humphreys (James Humphreys sister)<sup>6</sup>. Built in 1905, the 4-story wooden tower had an internal staircase, enclosed lower levels, and an open top level. It was located approximately 20 feet west of the current location of the ranger's house. No evidence remains of that structure. In the late 1920s, the Vermont Forest Service constructed a new 60-foot tower with glass enclosure at the top level<sup>7</sup>. This second tower was dismantled in the late 1970s. Remains of the foundation are still visible.

Mt. Philo State Park was included on the National Register of Historic Places in 2001 (#01001286)<sup>6</sup>. The registration form prepared for the nomination is rich in history

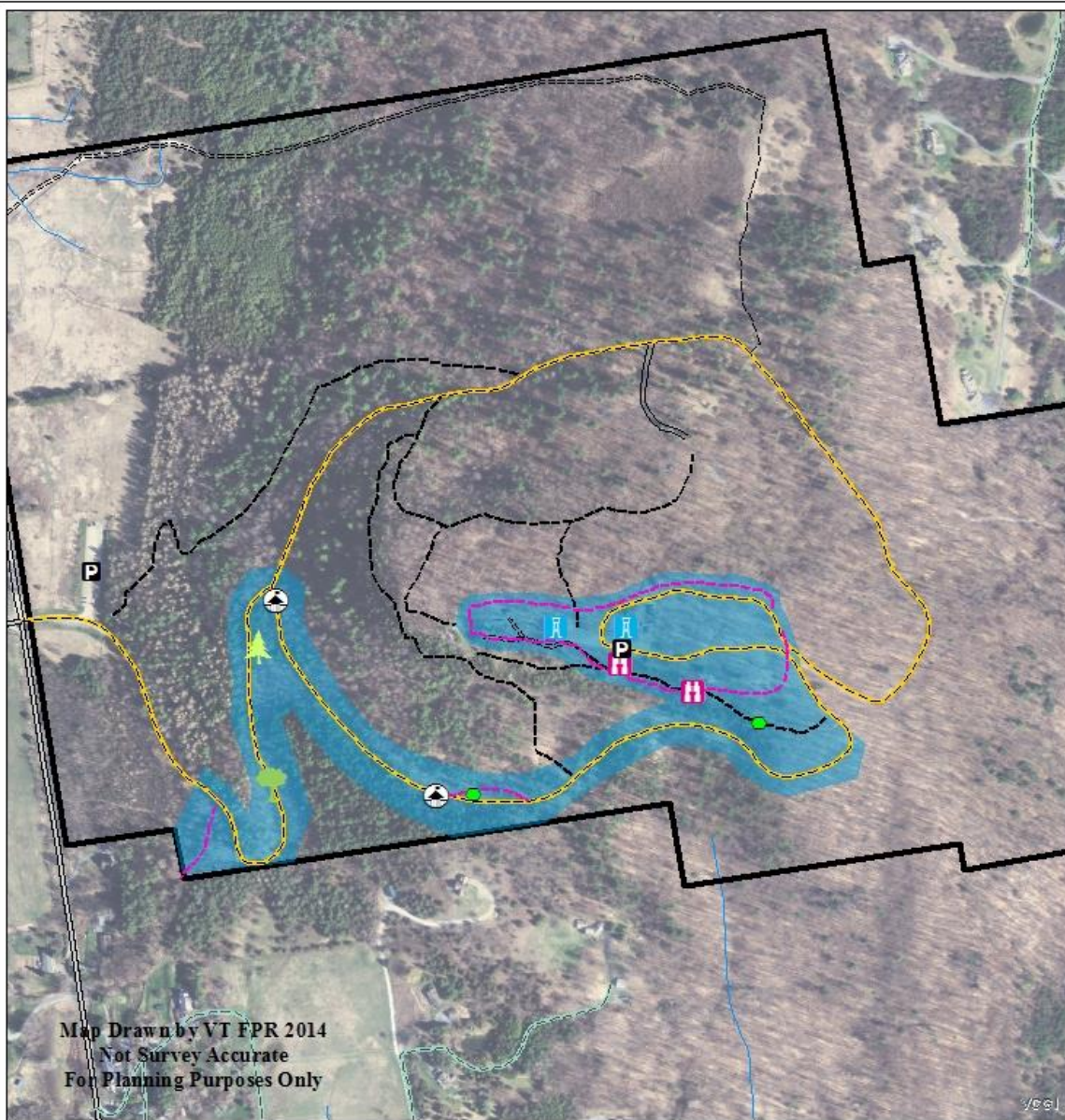
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<sup>9</sup> Source: State of Vermont. 1938. 1938 Landscape Plan for Mt. Philo State Forest Park.

documenting the Civilian Conservation Corps efforts within the park and the property's role in the area's growing recreational /tourism industry.

2. Existing Conditions: Remains of historic features exist throughout the state park, although they primarily occur within the developed portions of the park. Condition of these resources vary, and many have not fared well with the passage of time. There is ongoing need for the protection of historic resources during implementation of management activities and park development. In order to better protect these features, it is important to better understand and interpret historic resources and their context within the park.

**Figure 8: Historic Resource Map**




Map Drawn by VT FPR 2014  
 Not Survey Accurate  
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**Mount Philo State Park  
 HISTORIC RESOURCES**

Vermont Department of  
 Fish and Wildlife  
 Forests, Parks & Recreation



**Legend**

-  CCC Powerline post
-  Pine Grove
-  Stonework
-  Sugar Maple
-  Wayside Gazebo; Wellspring Gazebo
-  overlook
-  south view
-  tower site
-  historic road segment - approx.
-  Hiking Trails
-  Area of Historic Features

## **H. Recreation Assessment**

1. Description: Mt. Philo State Park supports a natural, forested landscape with a prominent peak at its center overlooking the surrounding valley. It offers opportunities for hiking, walking, camping, nature viewing, picnicking and more. MPSP is extremely popular given its location in the Champlain Valley near the largest population centers in Vermont, its natural landscape, and the spectacular views from the summit. The park is also increasingly popular for school groups, weddings, and other events. Visitors are passionate about the state park. Heavy visitation occurs year-round; often for exercise, hiking and family gatherings (Recreation Survey 2014).

Connecting park visitors to Vermont's natural resources through recreation at Mt. Philo presents a great opportunity, however, one that must be carefully managed. Insufficient response to high use levels at MPSP have led to a variety of impacts to the environment, the recreational experience and the facilities at the state park. The solution to managing this increasing use is not as simple as expanding facility capacity. In fact, unrestrained expansion will lead to degradation of the very values visitors to the state park are seeking. In a 2002 survey for Vermont's Statewide Comprehensive Outdoor Recreation Plan (SCORP), more than 4 times as many Vermonters indicated that spending money to maintain current facilities was more important than creating new. In a 2014 survey of public interested in the management of Mt. Philo State Park, 70% stated that resource protection and wildlife habitat were important values at the state park and 75% stated that ecological values were of primary importance. Of those surveyed, 67% felt that the number of hiking trails was enough or just right. The 2014 survey revealed that of those surveyed 87% visited MPSP for hiking, 45% for wildlife viewing, 59% for day use and 40% specifically for dog walking.

Recreation at MPSP has evolved over time with early documented use beginning at the turn of the 20<sup>th</sup> century. As early as the late 1800s and early 1900s visitors have come to Mt. Philo to experience nature, hike and spend time outside. Visitors rode in horse-drawn carriages to the summit, stopped at gazebos along the way to rest and enjoyed the views of the open Champlain Valley, as much of MPSP and the surrounding lands were not forested at that time. Some people hiked early versions of the trails that exist today.

### *High Use and Visitation*

Visitors love Mt. Philo and are visiting the state park, hiking its trails and enjoying its facilities in very high numbers. Numbers of visitors has increased over the past decade. During 2015, over 51,000 people visited the park (paid visitors - day use and camping) during hours of park operation. Over a 15-month period in 2015 and 2016, trail counters recorded over 108,000 hikers using the House Rock and campground trails. As impressive as those numbers are, they only reflect park visitation based on trail counter data and those who have paid entry through the contact station. It includes only those who have visited during park operating hours, only entered through the front entrance, and only during park operation season. It does not include early morning hikers who use the road, those whose hike doesn't involve the House Rock Trail, those who come onto state land by avoiding the entrance or designated trails, or those who use the park between October and May. So, the

real number of visitors to MPSP is likely much higher. This high use has implications for the health of the environment, the quality of the recreational experience, and the capacity of the state park facilities. The demand for recreation here includes both an increase in visitors as well as an increase in the types of activities. This changing use profile requires contemporary monitoring and maintenance of ecological health, the quality of the recreational experience, and the capacity of state park facilities. State ownership goals are meant to strike the balance between conservation of the natural resources and benefits of public recreational use; to this end it must be acknowledged that not all activities can happen in all places. Some activities may be a better fit for Mt Philo while others, due to natural resource concerns, ecological sensitivity, rare, threatened and endangered species, incompatibility with agency or department missions, or conflict with other uses and users may need to be explored elsewhere.

Although early recreational use of the land was enthusiastic and somewhat intensive, the number of users was relatively small and uses less diverse when compared with current use. Visitor interactions, including conflicts, must be managed through thoughtful planning that results in an enjoyable recreational experience; and protection of the resources within which they take place.

2. Existing Conditions: Visitors value MPSP for many recreational experiences. In addition to the beauty of the park surroundings and view from the summit, the park's draw is inextricably linked to its value as a public resource in a region of the state with less public land.

Hiking trails conditions have been assessed regularly over the years serving as the basis for prioritizing trail maintenance and allocation of trail crew time. As trail use increases it is more difficult to keep pace with maintenance needs. A 2017 trail assessment documented substantial need for increasing the allocation of trail maintenance funding. Indicators of impact are evident through these assessments. These indicators include trampling disturbance, widening of trail footprint, and hiking off trail. Dog waste is increasing. Off trail use and unauthorized trails are expanding. Determinations of capacity are due to these noticeable impacts. Placing statewide priority for funding on maintaining these trails for high visitation is important as an initial step for managing a sustainable trail system capable of supporting high use. Careful expansion of trail offerings providing alternate hikes and will help to disperse use.

#### Existing Recreational Activities at MPSP:

- a. Hiking and Hiking Trails – Hiking and walking at Mt. Philo State Park are extremely popular and represents the dominant recreational use. A 2014 survey of recreational use at MPSP revealed that 87% of respondents visited the state park for hiking. There are 1.4 miles of trails on MPSP that can be hiked to explore the forests, view the cliff band at the center of the property or reach the summit and its expansive views (see Table 10). Not all trails reach the summit but rather offer a variety of experiences for the hiker. Walking along the park road system to the top of the mountain or even combining sections of road with segments of trail is an increasingly popular activity.



Hikers on the road encounter vehicles during the park operating season or when the park is open during the day.

Hiking has been a popular pastime on Mt Philo since long before it became a state park. The hiking that has occurred over the years has been on deliberately constructed, designated trails, as well as along unplanned pathways (undesignated, “social trails”) created without guidance, planning or authorization. In the 100 years of hiking and trail use on the mountain not all trails were well placed. This is due in part to the few options on a small property, to steep grades and clay-based soils and lack of thought to sustainability. These issues have become more apparent in recent years with increasing use of the park and its trails. Over time, with responsible management and careful planning, sustainable trails have been constructed. The current network of trails developed by FPR has been an ongoing project during the past 20 years since the trail network was re-established following the ice storm in the late 1990s. To accomplish the goal of sustainable trail management, FPR has funded the state trail crew, Vermont Youth Conservation Corps and seasonal staff to complete trail maintenance and construction projects.

The continued goal for trails at MPSP is to maintain a trail system that enhances the experience of hiking in a forested setting while at the same time promoting a safe, enjoyable and sustainable trail experience which minimizes impact to natural resources. Trail maintenance projects will continue to focus on upgrading, widening, surfacing, and relocating sections of trail to more sustainable and suitable locations and conditions. Rock work, stone-filled stair boxes and wooden steps have been installed to improve trail conditions, increase safety, and mitigate erosion. Heavily used sections of trail have been widened and surfaced with gravel. High use and site conditions such as clay soils and steep terrain has led to real challenges in maintaining a high-quality hiking infrastructure and experience.

The Town of Charlotte has been constructing a town trail system over the past several years to provide a non-motorized trail linking locations throughout town including Mt. Philo State Park. As segments are completed, trail-related recreational opportunities are increased within the area. Additional parking will be explored away from MPSP and could help to alleviate parking pressure at the state park.

- b. Dogs– Hiking with dogs or bringing them to the state park for exercise is a popular and growing use. It’s an important part of the recreational experience for many. There is an increased amount of dog waste (bagged and not) along trails and roads, resulting in a growing aesthetic, resource, site contamination, and health concern. Dog waste stations have been installed and have helped some. Owners are required to keep their dogs on leash. Management strategies to address rule enforcement, dog waste, and negative dog-dog and dog-people interactions will continue as part of ongoing state park operations. Rules and strategies may need to be modified to improve compliance.
- c. Picnicking/Day Use – MPSP is most popular as a day use attraction. Visitors to the park either hike or drive to the upper parking area to enjoy views of the Champlain

Valley and to picnic at the summit. The picnic area, first developed by the Civilian Conservation Corps, hosts an open area, picnic tables, and grills. A shelter and composting toilets are also at the summit.

- d. Group Use and Events– The growing popularity of MPSP has led to increased visitation by school groups and bus tours. The historic CCC shelter at the summit is a popular venue for events. The beautiful setting makes it a favorite location for weddings, family reunions, work gatherings, fundraising and commercial events.
- e. Snowmobiling – The Vermont Association of Snow Travelers (VAST), through its local club, SCAT – Shelburne-Charlotte Area Travelers, maintains 1.6 miles of designated trail within the state park. The trail is located on a combination of paved, park road and natural-surfaced woods road and includes a spur to the summit. The amount of snowmobile use is a function of snow which can be unreliable and of short duration in the Champlain Valley. The relatively rare occurrence of suitable conditions make snow here even more valuable for snowmobilers. Conflicts with other winter uses occur as recreationists vie for use on a small property where winter conditions are variable and short-lived. To ameliorate some of the conflict the VAST trail was moved to the road above the first switchback, which separates uses on the lower section of road which is also quite popular for sledding. As popularity increases, some sledders and skiers are going further up the road and using portions of the groomed VAST trail. Despite frequent efforts at maintaining signing, VAST information, direction and warning signs have been repeatedly stolen or vandalized. In 2017, a second gate was installed farther up the road in an effort to further separate uses.
- f. Winter Recreation – Winter recreation at Mt. Philo State Park is varied. In addition to snowmobiling, it includes snowshoeing, winter hiking, sledding, snowboarding and cross-country skiing. MPSP can become a very busy place on winter days as visitors try to take advantage of snow conditions that may last just a short time in this part of the state. It should be noted there is no paid staff on site between mid-October and mid-May to manage this use.
- g. Parking – There are two designated parking areas that serve MPSP. The paved lot at the summit, originally constructed by the Civilian Conservation Corps, has a 35-vehicle capacity. This parking lot is only available to vehicles during the park operating day and season. The gravel-surfaced lot at the base of the mountain just inside the park entrance was built in the 1990s and has a 66-vehicle capacity. This parking lot is open year-round. Capacity is often exceeded during nice weather, particularly weekends and holidays. Fees are charged when the park facilities are open. When parking capacity is exceeded visitors often park in unauthorized areas on the lawn and along the town road. This results in resource impacts and safety issues. The parking lot was built to the maximum size permissible. Vandalism and theft are problems particularly in the off-season when the park is not staffed. The department has no dedicated law enforcement on staff. FPR has relied on visitor information and signs; along with partnerships with local and state enforcement agencies for assistance.

- h. Hunting, Fishing, and Trapping – These activities are permitted on all state land unless otherwise designated. These activities are prohibited in developed portions of the state park during the operating season. Mt. Philo State Park offers small and perhaps some large game hunting opportunities. Fishing is not viable since there are no permanent streams that support fish.

The actual pursuit of fish and wildlife is governed by rules and regulations established by the Vermont Fish and Wildlife Board. Fish and wildlife commercial uses include only those specified in the existing Fish and Wildlife Department regulations. The State Park is within Wildlife Management Unit (WMU) F1. WMUs are administrative entities based on physiographic characteristics that help to shape species management in the state.

No firearms, or bow and arrows, except by special permit shall be discharged in any developed recreation area during park operation season. No firearm shall be discharged within 500 feet of any occupied building or structure in any park or recreation area.

- i. Birding, Wildlife Viewing, and Nature Appreciation – Bird watching and nature appreciation opportunities are popular at Mt. Philo State Park. Visitors can experience forested landscapes, open fields, beautiful sunsets and expansive views. Wildlife on the state park includes songbirds, invertebrate species, raptors, small mammals and the occasional large mammals and reptiles. MPSP is perhaps best-known for its vantage to view the annual fall hawk migration through the Champlain Valley.
- j. Camping – The small camping area at MPSP, with just ten sites is located on the northeast slope of the mountain. The sites consist of three lean-tos and seven tent areas. There are full restroom facilities. The camping season is from late May through Indigenous Peoples' Day weekend. While still underutilized, use of the campground has increased 10% in the past two years. This use is often associated with events.
- k. Rock Climbing, Bouldering, Scrambling – While not widely practiced at MPSP, the cliff communities within the park have suffered from these activities, particularly scrambling. Destruction of fragile vegetation and rare plants and a marked increase in erosion on the scramble routes have damaged these fragile areas. Since this is not a prime location for these activities, efforts should be made to stop off-trail use that contributes to this impact. Relocating the lower portion of the Summit Trail and designating the cliff communities as Highly Sensitive are efforts to help protect this area.
- l. Education and Outreach – Education and outreach efforts provide park visitors with information in which to better understand the diversity of natural resources and the many noncommercial recreation opportunities available; while also understanding user responsibilities (i.e. hiker ethic, rules & regulations). There is also the opportunity to advance knowledge and understanding about management activities, appropriate uses, and department mission and responsibilities. There are a number of ways to achieve this. Posting information on kiosks, websites, social media and in brochures are

effective. However, this information is perhaps more effectively conveyed with educational interactions between department staff and park visitors through one-on-one conversations or park interpretive programs. Education is also accomplished by demonstrating and signing management activities such as high-quality trail management practices, invasive species treatments and forest management operations.

**Table 10: Roads and Trails at Mt. Philo State Park**

<b>Trail Name</b>	<b>Location</b>	<b>Trail type</b>	<b>Trail/tread type condition</b>	<b>Uses</b>
<b>House Rock Trail</b>  0.4 miles	Lower parking lot to intersection with park “down” road.	3-4-foot wide, forested	Variable - natural surface with rocks, ledge. Some areas of stone steps, wooden stairs, crib ladders and some surfacing with stone.	Hiking
			Widening continues due to group size, use in wet weather & by-passing structures. Social trails are an ongoing issue.	
<p><u>Trail goals</u> – maintain trail on sustainable grade with enough structures and trail surfacing to protect the trail and natural environment (soil, erosion, slippery clay soils), especially when wet; widen trail to approximately 6 feet where feasible to accommodate numbers of hikers and protect the surrounding forest and vegetation. Consider use of barriers, structures &amp; trail closures (mud) where appropriate.</p>				
<b>Summit Trail</b>  0.25 miles	From park “down” road at end of House Rock Trail to summit (view)	3-4-foot wide, forested	Natural surface, few stone structures. Narrow in places, ledge, steep. Trail is in poor condition with eroding soils, poor tread condition, few options for upgrade in current location.	hiking
			Cutting switchbacks & off-trail use is causing soil loss & erosion at increasing rate. Trail sits just above Devil’s Chair Trail & some hikers are trying to connect the two by scrambling up the steep bank. Trail upgrade is not practical in current location. Relocate improperly sited sections of trail.	
<p><u>Trail goals</u> – creating a sustainable trail in this location is difficult and expensive and would require extensive altering of the natural setting. Relocating it to a sustainable grade traversing the slope, would result in a more physically and ecologically sustainable trail and safer location - an alternate location where soil is deeper and trail construction and maintenance more sustainable. The relocated trail will intersect the House Rock trail at the ‘down road’ crossing and follow along a hardwood bowl traversing the contour until it intersects with the Campground Trail. It would then continue to its intersection with the upper part of the Summit Trail. The old trail location will need to be completely restored. New location would add approximately 300 feet to the total length.</p>				
<b>Devil’s Chair Trail</b>  0.3 miles	Intersection of House Rock & Summit trails to park ‘up’ road – <u>does not reach summit.</u>	2-feet wide, forested	Natural surface follows below cliffs, some narrow spots. Options for sustainable upgrade of trail are unrealistic.	hiking
			Soil loss, erosion & trampling rare plants at increasing rates. Signs & brushing in of ‘social trails’ unsuccessful.	
<p><u>Trail goals</u> – add a few structures (stairs, crib ladder) in strategic locations to reduce erosion. Reconstruct some sections of tread to improve hikability and keep hikers on the trail. ‘Advertise’ this trail as an alternative hike at Mt. Philo – through beautiful forests, with huge cliffs, but one that does not reach the summit. It might also be attractive as a less crowded trail. This trail cannot support high numbers of hikers. Close trail and restore site if off-trail use cannot be contained and damage continues to natural communities, rare plants, soil health, and trail infrastructure.</p>				

<b>Trail Name</b>	<b>Location</b>	<b>Trail type</b>	<b>Trail/tread type condition</b>	<b>Uses</b>
<b>Old Carriage Road Trail</b> 0.2 miles	summit (south of vista) to 'up' road	Old road, 12' wide	Natural surface, some grade but gentle, overviews of Champlain Valley.	Hiking
			Some erosion of surface on portions with increased grade. Consider surfacing & erosion control structures.	
<u>Trail goals</u> – Repair surface to control and prevent erosion. Consider hardening surface to make more accessible. Install signing to 'advertise' hiking opportunities.				
<b>Campground Trail</b> 0.3 miles	Campground to Summit Trail and upper parking	2-3 feet wide, forested	Natural surface, some grade	Hiking
			Some erosion	
<u>Trail goals</u> – connect relocated portion of Summit Trail to this trail as alternative route to the top. Improve tread and erosion control along entire length of trail. Widen trail to 6 feet over time to support increase in hiker use.				
<b>Trail - Campground to Parking</b> 0.25 miles	Trail from upper parking area that connects to Campground Trail	6 feet wide, forested	Natural surface, fairly level, good condition	Hiking
<u>Trail goals</u> – maintenance on trail surface, can be part of an upper loop connecting portions of campground & summit trail. Widen to 6 feet to match other trails and support increase in hiker use.				
<b>North Vista Trail</b> 0.1 miles	Connects park road to vista on north summit	3 feet wide,	Mowed surface, level terrain, access to picnic tables and views	Hiking
<u>Trail goals</u> – upgrade trail tread with surfacing, erosion control. In time, connect to trail at northern boundary and across meadow as part of alternate route to the summit. Build short connector trail from road to this trail so that it crosses road directly from campground road.				
<b>Park Road</b> – 3 season	Park entrance to upper parking lot & return	Road	Paved surface, steep, main loop is one-way ('up' and 'down' roads). Short cuts at switchbacks are continually created.	Vehicle, bike, walking
<u>Trail goals</u> – maintain as option for walking to summit. close off social/off-trail areas to protect resource. Consider installing history interp signs in designated locations where hikers can be off the road surface while reading.				

<b>Trail Name</b>	<b>Location</b>	<b>Trail type</b>	<b>Trail/tread type condition</b>	<b>Uses</b>
<b><i>Park Road</i></b> – winter	Park entrance to upper parking lot & return	Road	Paved, unplowed – part of this road is also a VAST trail; lower part (below first turn) is used for sledding	Snowshoeing, walking, xc skiing, sledding (lower), snowmobiling (VAST trail only)
<u>Trail goals</u> – maintain signs, separate incompatible uses, as necessary.				
<b><i>VAST Trail</i></b> 1.6 miles	Town road through park (along road) and off state land to the east. Side trail to summit.	Road	Paved, unplowed in winter	Snowmobiling, cross-country skiing, snowshoeing
<u>Trail goals</u> – maintain trail. Install and maintain appropriate signage.				

### **Effects of High Use to Be Monitored and Managed at MPSP:**

- a. *Physical capacity*: Physical capacity refers to the capability of these lands to physically accommodate recreational and other forms of public use.
- b. *Social Effects*: Social effects refer to the extent to which the enjoyment of a recreational activity is affected by increased numbers of users or interactions with those participating in other recreational activities in the same vicinity.
- c. *Ecological Effects*: Ecological effects refer to the extent to which public use is compatible with maintaining the ecological resources and integrity.
- d. *Effects on Public Safety*: Effects on public safety include situations where increases in the number of recreational users, introduction of new types of recreational use, or concentrating uses in certain areas may increase the potential for recreational users or others in the area to experience physical harm.
- e. *Interactions with Other Non-Recreational Uses*: Recreational use has the potential to cause conflicts with other legitimate uses of these lands. Other uses include wildlife and timber management.

### **Specific Management Considerations and Current Needs:**

The program of trail maintenance at MPSP includes assessment and monitoring on a regular basis. This work includes an inventory of trail features, evaluation of trail conditions, identification of trail management and maintenance needs, evaluation of signage and trail marking, and identification of hazards. Trail assessment is both formal and informal as the trail is hiked several times per year. This process is used to inform trail maintenance and project prioritization.

#### Trail Infrastructure:

- Trail Surfaces - Some sections of trail have an expanding area of impact up to 10-feet wide or more in places. Hikers and larger groups walking side by side rather than single file, stepping off trail to pass or let others pass, and walking with dogs contribute to this impact. Hiking in poor trail conditions (wet, icy) force hikers to walk on trail edges, trampling vegetation, to find secure footing has also led to widening of the trails over time.
- Trail Maintenance – Soil displacement caused by a high volume of foot traffic on the trails contribute to the surface wear, erosion, soil compaction, failed erosion control structures (walking around waterbars), and wear and failure of trail structures (walking around staircases) has led to a need for structure repair and rebuild on a more frequent schedule.
- Social Trails – There is evidence that some hikers are creating unauthorized trails, shortcuts, cutting switchbacks, and dispersing off-trail. This use leads to greater resource impacts and area of disturbance.

#### Wildlife, Forest and Natural Community Resources:

- Rare, Threatened and Endangered Species - There is evidence of trampled, damaged or destroyed vegetation due to trail widening and expansion of social trails into unauthorized areas. Some populations have been lost.



- Soils – Short-cutting switchbacks is an increasing contributor to soil and vegetation loss, especially on steep terrain on the Summit Trail and the cliffs above Devil’s Chair Trail. Short-cutting creates disturbance, kills vegetation and generally creates a path straight downhill (fall line) and facilitates erosion.
- Wildlife – There is a large body of research related to the impact of dogs on wildlife. Wildlife observations at MPSP are few suggesting that impacts may be occurring here.
- Invasive species – Expanding areas of disturbance, soil disturbance associated with widening trails, trampled vegetation and seed dispersal (dogs, boots) can contribute to an increase introduction and spread of invasive species.
- Site contamination and litter - Increasing amounts of dog waste left behind pollutes soil and water, negatively impacts public health, and can contribute to poor aesthetic experience (smell, sight).

#### Recreation Experience Impacts

- School and Tour group numbers – There is a growing visitation from large groups (tour buses, school groups). Some days several buses make their way to MPSP adding 100’s of hikers to the trail at one time.
- Dog interactions and waste – Increasing reports and incidents with dogs (dogs-people interactions, dog-dog interactions), and increased dog waste (including bagged) found along roads, trails, within the campground and day use areas, and at the summit and other popular sites within the park.
- Vandalism – Increased reports of vandalism at trailhead parking.
- Area of impact – Expanding area of impact at summit as result of visitors looking for picnic space on days of high visitation (crowded, compacted soils, loss of vegetation/turf).

#### Facilities Impacts

- High visitor numbers – The numbers from trail counters, park entrance fees and campsite occupancy reveal the increasing visitation at MPSP.
  - Parking lot capacity – Parking lot is full and overflowing onto lawn and road sides on many nice days, holidays, and weekends exceeding permitted capacity, creating unsafe conditions, and expanding areas of impact.
  - Facility capacity – Composting toilets cannot meet demand; water system failure requires water to be trucked in for park operation. A new waterline planned should help alleviate some of the water supply problem.
3. Recreation Opportunity Spectrum Results (ROS): The United States Forest Service (USFS) Recreational Opportunity Spectrum serves as a guide to describe the character of the recreational experience on public land. ROS analysis of Mt. Philo State Park reveal seasonal differences. Generally, and certainly on busier days with high visitation, the experience at MPSP can be described as *developed natural*. This term describes a

modified landscape where sights and sounds of people are readily evident, interaction between users is moderate to high, and encounters with other individuals and groups is common. In this ROS category trail and road density is moderate. This describes the experience in an area that is considered a substantially modified natural environment, one where resource modifications and utilization practices enhance recreation activities and that maintain vegetative cover and soils. Sights and sounds of people are readily evident. This is particularly true at the summit.

There are still areas within MPSP, and times of the day or year, where the experience is better described as *semi-developed natural*, a term used to describe more natural appearing landscapes with human-influenced modifications that are generally perceived as background by most people. Experiences in these areas are described as having low user interaction. There is overlap between the two categories. Both describe frequency of contact as moderate to high on roads and low to moderate on trails and away from roads. These ROS descriptions also recognize that contact frequency varies with location, day, season and weather conditions, recognizing that peak days may exceed typical parameters.

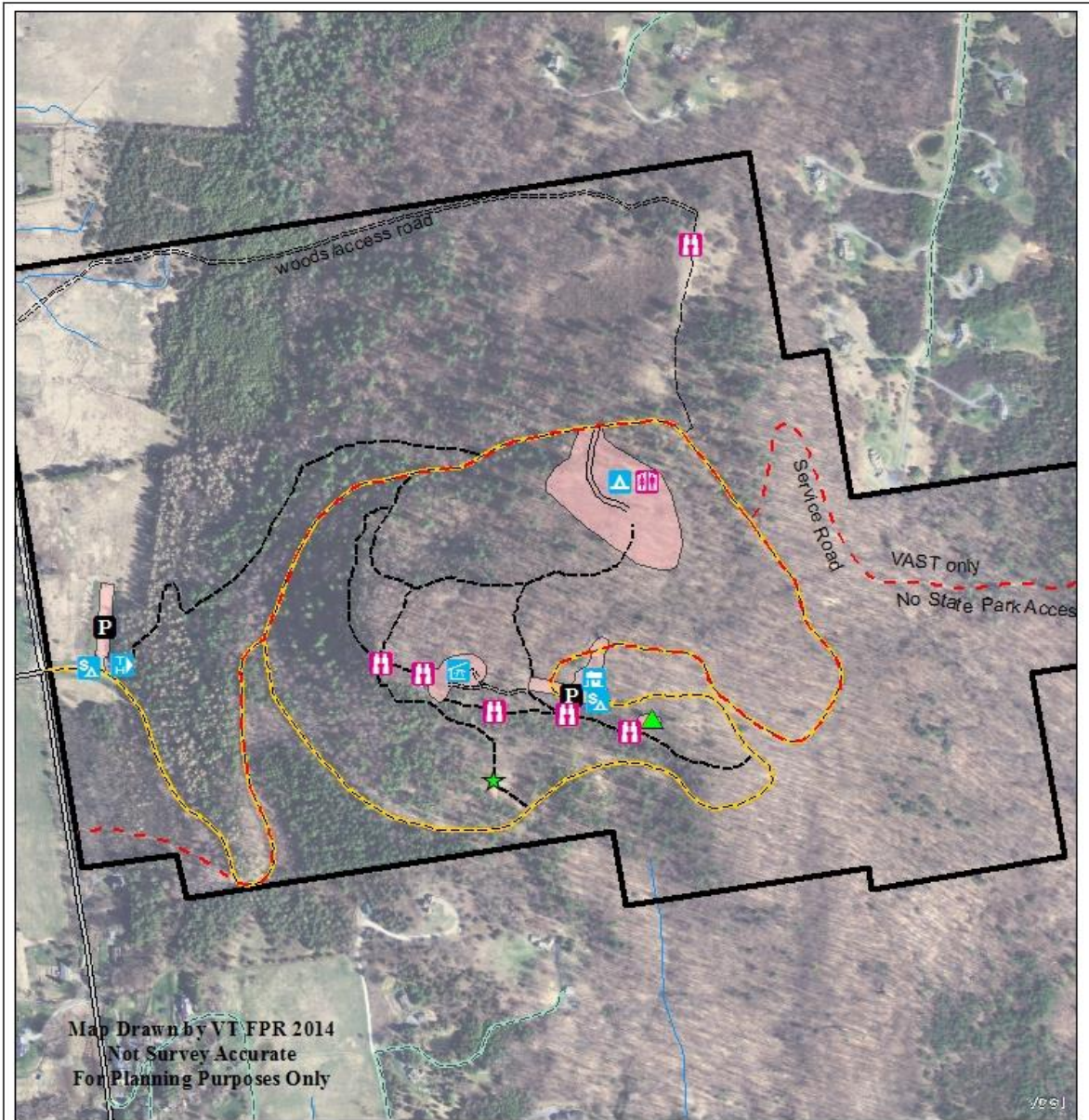
Visitor carrying capacity is defined as *the type and level of visitor use that can be accommodated while sustaining acceptable resource and social conditions that complement the purpose of the land base*. It is intended to safeguard the quality of both the resource (natural, aesthetic, cultural) and the visitor experience, which is often linked to those resources. It is primarily a prescription of resource and social conditions and secondarily a prescription for the appropriate number of people. (ROS implementation guide, March 2001).

#### 4. Management Considerations:

- Find balance between protecting the natural resources and providing a high-quality trail system. Focus management toward providing an excellent hiking trail and high-quality recreation experience within a natural setting and resilient forest.
- Prioritize increased need for higher level trail construction and maintenance to protect the environment and trail infrastructure. Create sustainable trails by using techniques including trail widening, surface hardening (gravel, stairs, stone tread), and relocation of poorly situated trail segments. Retain the remote feel of a forest trail as much as possible.
- Address impacts presented by high visitor use in relation to protection of natural resources, hiking infrastructure, park facilities and visitor experience. Use strategies to manage trail use to reduce impacts (i.e. group size, number of events, number of groups at one time).
- Develop and post/distribute trail ethic and educational materials (i.e. educational materials related to hiking in muddy, wet, and icy conditions, responsible dog control).
- Resolve winter use conflicts due to increased interaction between uses and user groups; based on increasing number of users; incompatibility of uses; and motorized versus non-motorized use.

- Address growing dog related conflicts resulting from dogs off-leash, dog waste, dog-wildlife encounters, ineffectiveness of current system of leash enforcement, negative dog-dog interactions, and negative dog-people interactions. Require dogs to be on leash at all times. Consider the possibility of more consequences for not following rules or for repeated offenses.
- Continue to find solutions to mitigate negative impacts on trail infrastructure. Examples of these include trail widening, increased soil erosion, growing number of social trails and off-trail use, cutting switchbacks/ taking shortcuts, increase need for maintenance, and destruction of trailside vegetation.
- Address challenges related to parking capacity which is exceeded during nice weather and on weekends and holidays or when large groups are present. Currently visitors park on the lawn, in the field, and along town roads, resulting in dangerous conditions and habitat impact. Consider measures to manage parking as part of state park operations.
- Management recommendations need to consider facility capacity (i.e. toilets can't support amount of use and are not functioning/open at summit in winter, water well capacity not adequate).
- Address staffing needs. Current levels of staffing and length of operating season are not adequate to meet needs of high visitation (i.e. rule enforcement, education & interpretation, providing service). Evaluate strategies to improve state park services including additional staffing for operations, interpretation, and rule enforcement (including year-round), and expansion of hours and operating season.
- Identify and support similar recreation opportunities nearby (i.e. hiking, day use) to lessen impact at Mt. Philo and to spread recreational use over a broader landscape. Partner with the Town of Charlotte to advertise town trails.
- Designate mowed path to north slope as North Vista Trail, incorporate road along northern boundary into trail system as North Trail. Conduct necessary trail maintenance and construction to support hiking.





**Figure 9: Recreation Map**



Map Drawn by VT FPR 2014  
 Not Survey Accurate  
 For Planning Purposes Only

**Mount Philo State Park  
 RECREATION INFRASTRUCTURE**

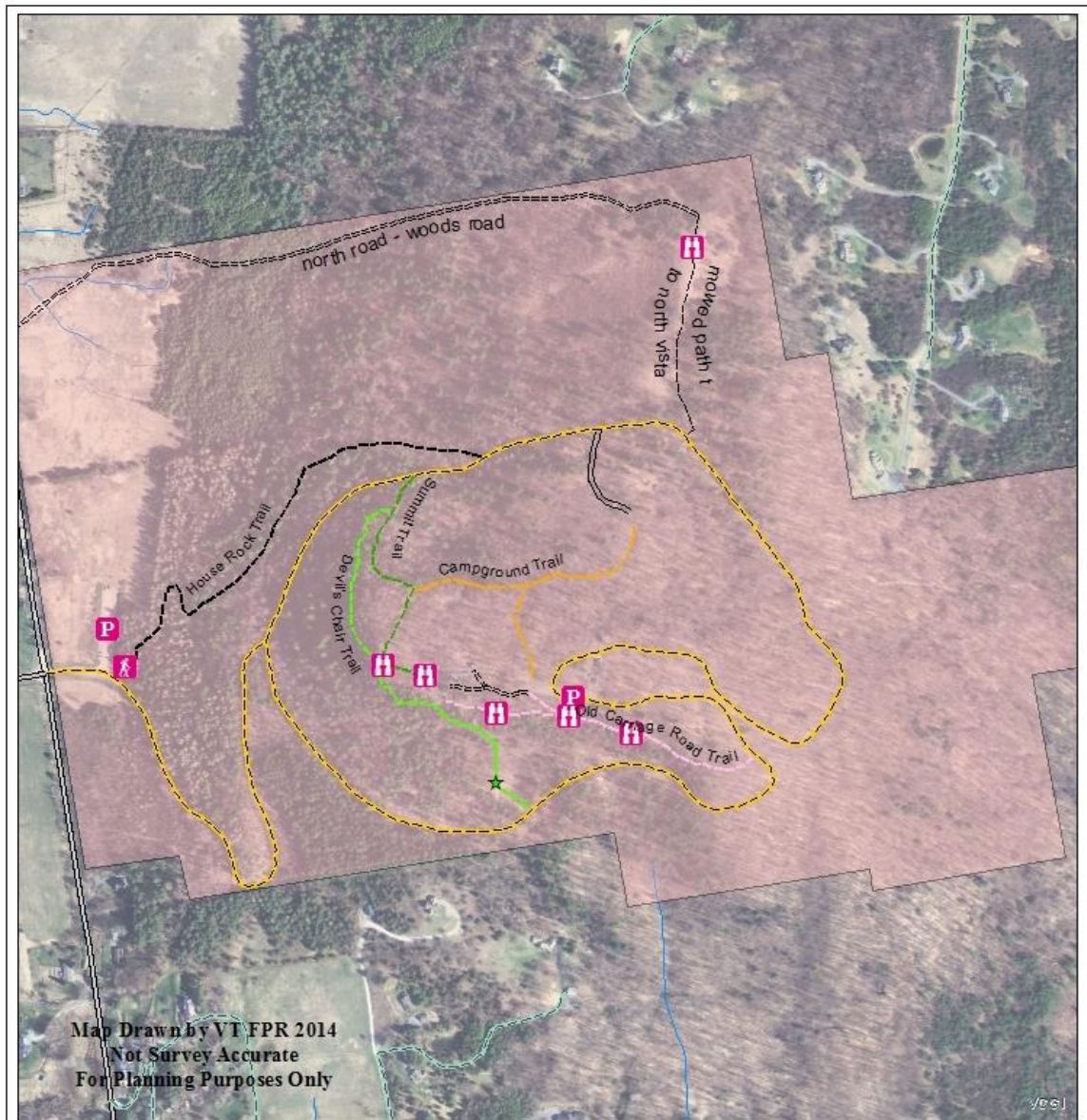
Vermont Department of  
 Fish and Wildlife  
 Forests, Parks & Recreation

**LEGEND**

Devil's Chair	campground toilet building
House Rock Trail trailhead	communication tower
Ranger House	contact station
Shelter	parking
campground	vista
	Hiking Trails
	VAST Trails
	Highly Developed Areas

**Figure 10: Trail Map**



Map Drawn by VT FPR 2014  
 Not Survey Accurate  
 For Planning Purposes Only

**Mount Philo State Park  
 HIKING TRAILS**

Vermont Department of  
 Fish and Wildlife  
 Forests, Parks & Recreation

N

Legend	
★	Devils Chair
🚶	House Rock Trail trailhead
P	entrance parking; summit parking
H	vista
—	Campground Trail
—	Devils Chair Trail
---	House Rock Trail
---	Old Carriage Road Trail
—	Summit Trail

## **I. Road Infrastructure and Public Access Assessment**

1. **Description:** MPSP is located at the intersection of State Park (TH #5) and Mt. Philo (TH #35) roads. Access to the state park is via the park entrance road at that intersection of town roads.
2. **Existing Conditions:** Park facilities are open and staffed between May and October and park entrance and camping fees are charged. From November until mid-May, the facilities are not operating, the park is not staffed, and the road to the summit gated. The lower parking lot remains accessible year-round and hiking trails and park road system are available for hiking, walking, etc.

In addition to the far-reaching effects on ecological systems, climate change may also effect the infrastructure and public uses on MPSP. Potential effects could include:

- Floods damaging roads, trails, and facilities.
- Fires endangering users, campground and park properties, and neighboring properties.
- Increased precipitation leading to more temporary/seasonal road closures and increased road maintenance.
- Shorter winters reducing winter use seasons.
- Windstorms increasing maintenance needs to keep roads clear of trees.

Such effects will be addressed on a case-by-case basis. It is anticipated that the systems in place to manage many of these uses will readily handle these issues. Others will require more comprehensive considerations, for example, increased precipitation and flooding – maintaining MPSP as extensively forested is a key strategy to reduce and mitigate flooding downstream. In addition, ANR has and will continue to replace undersized culverts (which can fail in flood events) with larger and better positioned structures.

**Roads:** Mt. Philo State Park is served by a paved loop vehicle access road to the summit for day-use and camping during the park operating season from mid-May until mid-October. Because of the terrain, the park road is steep, narrow, and not maintained in winter (late fall through spring) when it can be icy and snow covered. Road maintenance is exacerbated by increased number of storm events especially those fast-moving, short duration storms with a lot of precipitation. Several woods roads exist within the park and are used for forest management, maintenance access and recreation (VAST trail). Regular maintenance must include measures to address stormwater runoff.

### **Buildings/structures:**

Buildings associated with the operation of the state park include contact stations (entrance and summit), picnic shelter, composting toilets, ranger house and maintenance garage. The campground facilities include lean-tos and toilet buildings. Most originated with early park development and the Civilian Conservation Corps. Portable toilets are in place in the lower parking lot year-round. Compost toilets do not function in winter and struggle with capacity issues in season. The developed area at the summit includes a large open area. Much of the area is grass-covered. Keeping turf in place is challenging due to high visitor use, associated

soil compaction and precipitation events. Run-off from this developed area contributes to erosion-related issues on site and on the upper portions of the Summit Trail. Priority should be given to developing a sustainable landscape solution for the summit to address erosion, spread of invasive species, and flow of water coming off the high use area and mitigating impacts to sensitive areas downslope.

### Infrastructure Summary

#### Access, Management & Public State Forest Highways and Roads

Road	Class	Condition	Length	Uses	Needs
Park Access Road	B	Good	2.1 mi.	Seasonal public access to summit parking, picnic and camping areas.	Steep grade; narrow, paved. Culvert and ditch maintenance.
North Road	C	Good	0.7 mi.	Forest management, foot travel.	Periodic maintenance of drainage.
East Road	C	Good	0.1 mi.	Forest management, foot travel.	Periodic maintenance of drainage.

\*Class B Road: A paved or unpaved state forest highway that is generally open for public vehicle use but may be closed at certain times of the year to restrict such access.

\*\*Class C Road: An unpaved state forest highway not generally open for public vehicle use.

#### Gates

Location	Condition	Status	Needs
Entrance Gate	Good	Open during park operating day and season. Closed at night and mid-October through mid-May.	Periodic painting.
Secondary entrance gate	Good	Secondary gate on main entrance road	Periodic painting
At campground	Good	Cattle gate, blue	Periodic painting
North Gate - <i>proposed</i>	New	Closed, open for management only	To be installed

#### Kiosks

Location	Condition	Status	Needs
Entrance trailhead	Good	New panels to be developed	New panel

#### Signs

Location	Condition	Status	Needs
Lower parking lot	Good	Park entrance sign	Periodic painting
Various	Good	Trail signs	Periodic maintenance or replacement

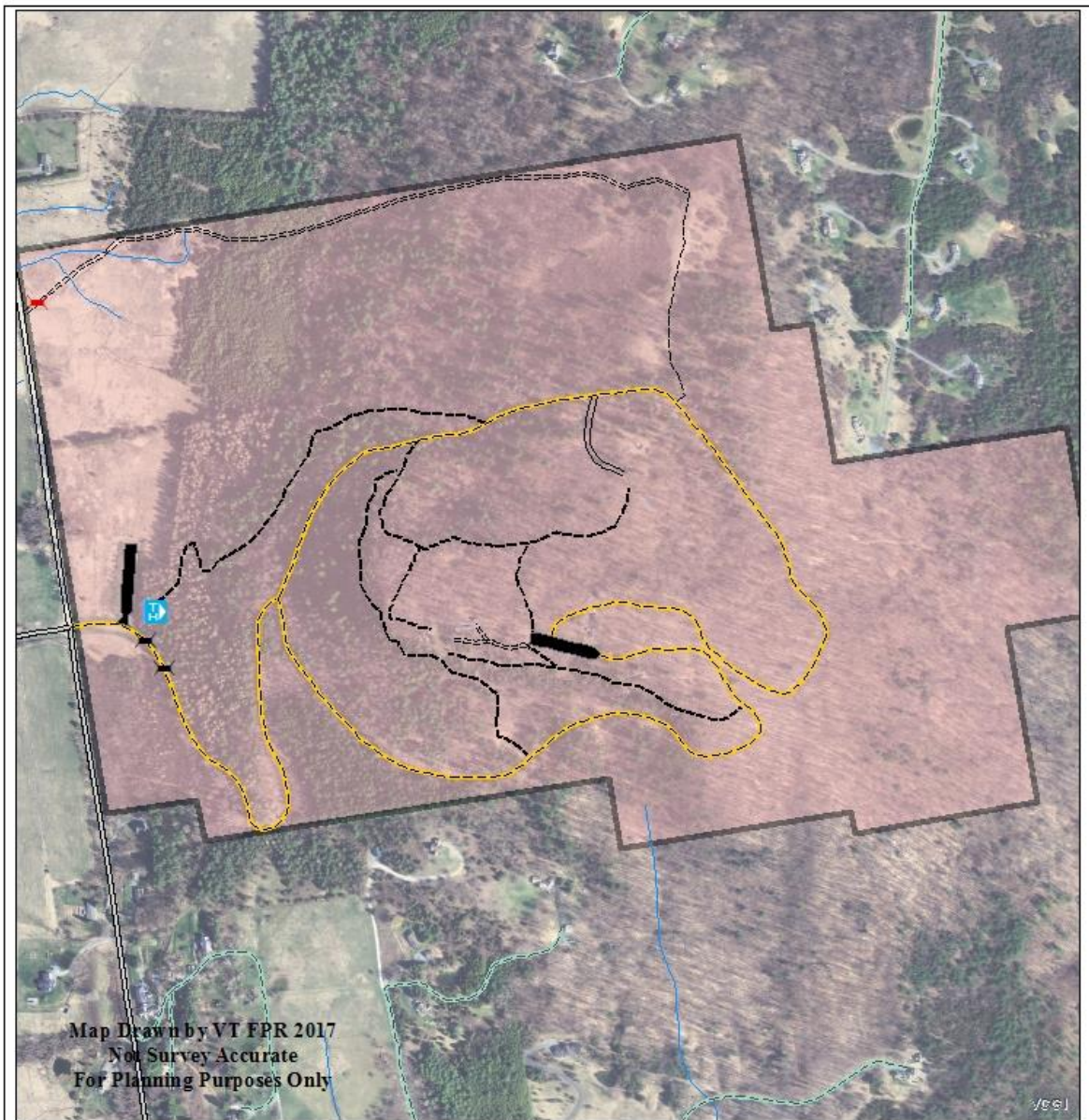
**Culverts and Bridges:** Every road has culverts. Most serve as ditch relief. There are few streams on MPSP and no roads include major stream crossings that would require large culverts or bridges. Regular maintenance includes evaluation of culvert size and capacity and replacing undersized structures.

**Parking Areas:** There are two designated parking areas that serve MPSP. The paved lot at the summit, originally constructed in the 1930s by the Civilian Conservation Corps has a 35-car capacity. This parking lot is only available to vehicles during the park operating day and season. The gravel-surfaced parking lot at the base of the mountain was built in the late 1990s and has a 66-car capacity. This parking lot is open year-round. Capacity is often exceeded during nice weather days, particularly weekends. Parking overflows onto lawns and sides of town roads representing a facility carrying capacity issue. Fees are charged when park facilities are open. Some vandalism has occurred particularly when park is not staffed.

Consider measures that will maximize current parking capacity including full utilization of both upper and lower lots while minimizing impacts to natural resources. Conducting a parking study will provide data to inform parking capacity discussions.





**Figure 11: Infrastructure and Public Access Map**



Map Drawn by VT FPR 2017  
 Not Survey Accurate  
 For Planning Purposes Only

**Mount Philo State Park  
 INFRASTRUCTURE/ACCESS MAP**

Vermont Department of  
 Fish and Wildlife  
 Forests, Parks & Recreation

0 0.05 0.1 0.2 Miles

N

**Legend**

-  gate
-  proposed gate
-  trailhead kiosk
-  Parking
-  Hiking Trails
-  park roads

## **J. Scenic Assessment**

1. **Description:** Mt. Philo is a high point in the Champlain Valley. As such, the view of Mt. Philo is visible from many points in the local landscape. The summit of Mt. Philo also serves as an important vantage point for views of the surrounding Champlain Valley with a mix of residential, rural and agricultural scenes. In the distance, views of the Adirondack Mountains dominate the view shed to the west. These views are an important part of the recreational experience. For many park visitors high quality scenery, especially scenery with natural-appearing landscapes, enhances people’s lives and benefits society.<sup>3</sup> Scenery can be assessed at different scales (regional, local, parcel).
2. **Existing Conditions:** Regionally-significant scenic resources occur from and of Mt. Philo (table 10).

**Table 11: Scenic Resources of Mt. Philo State Park**

<b>Feature</b>	<b>Location</b>	<b>Vantage Point</b>	<b>Description</b>	<b>Visual Significance*</b>
Mt. Philo	Mt. Philo State Park	Surrounding landscape. Dominant feature in regional, Champlain Valley landscape.	High point on regional landscape. Forested.	Regional
Champlain Valley & Adirondack mountains	Area surrounding the state park	Mt. Philo	View of Champlain valley (rural, ag) and Adirondack Mountains.	Significant for visitors to the summit
Hillsides	All slopes	Route 7 and town roads	Hardwood and mixed forest	local
<i>*Regional</i>	A significant scenic resource known and appreciated at a broad geographic scale (often geologic land form), typically unique, prominent and visible by a large number of people.			
<i>Local</i>	A scenic resource visible from off site that may be geologic but can also be subjectively attractive rural and/or forest vistas.			
<i>Parcel</i>	A scenic resource visible from only within or just adjacent to the parcel such as maintained meadows, historic sites, and unique geological features.			

3. **Management Considerations:**
  - Regularly maintain meadow to manage invasive species and maintain native flowering plants and shrubs.
  - Scenic locations where forest management will occur are suited to all-aged strategies that limit the size of canopy gaps in harvest layout.
  - Manage slash from trail maintenance by lopping adjacent to trails. Provide education to hikers on importance of woody material on forest floor for wildlife habitat, soil protection and nutrient cycling.

<sup>3</sup> USFS Handbook #701, Landscape Aesthetics – A Handbook for Scenery Management

## IV. MANAGEMENT STRATEGIES AND ACTIONS

### Land Management Classification

Vermont ANR lands are managed using four categories of use or types of management to be emphasized on the land. In this section of the plan, the recommended levels of use or types of management will be shown for all the land area in this parcel. This section also describes generally how the land will be managed so that the activities occurring on the land are compatible with the category assigned. The four categories are: (1) *Highly Sensitive Management*; (2) *Special Management*; (3) *General Management*; and (4) *Intensive Management*.

As part of the planning process, the lands, resources, and facilities held by the ANR are evaluated and assigned to the appropriate land management category. Assignment of management categories for Mt. Philo State Park is based on a thorough understanding of the resources identified and the application of over-arching lands management standards. The resources include natural communities, plants, and wildlife as well as recreation, historic, timber, and water resources.

- 1.0) **Highly Sensitive Management** – Areas designated as Highly Sensitive Management are described as *“areas with uncommon or outstanding biological, ecological, geological, scenic, cultural, or historical significance...”* Acres managed under this category will have no timber management, salvage harvest, or active wildlife habitat management. However, trees and other vegetation may be cut to restore natural community species composition and structure in limited locations; manage specific habitat conditions for rare, threatened, and endangered species; and to maintain safe and enjoyable recreational conditions.
- 2.0) **Special Management** – Areas designated as Special Management include areas *“...where protection and/or enhancement of those resources is an important consideration for management.”* Timber harvesting and wildlife habitat management as well as recreation are considered to be complementary uses within this classification to the extent that they do not impact special features.
- 3.0) **General Management** – The General Management category includes areas where *“dominant uses include vegetation management for timber and wildlife habitat, concentrated trail networks, and dispersed recreation...”* A primary consideration for management is minimizing conflict between activities. Sensitive resources that occur within these areas may require special attention.
- 4.0) **Intensive Management** – The Intensive Management category is characterized by a *“high level of human activity and high intensity development on/or adjacent to State land.”* Aesthetics and safety are the primary management considerations in these areas. However, more sensitive resources that occur within these areas may require special attention.

## **Managing Mt. Philo State Park**

MPSP is a complex planning project with considerable overlap between land management activities (i.e. invasive species management, wildlife habitat, trail infrastructure) and ongoing state park operations (i.e. managing group use, dogs, events). Many of these are inextricably linked. How do you address impacts to hiking trail infrastructure without consideration of type and amount of visitor use, for example?

Recreation is the activity through which most people experience Vermont's state land with forests, lakes, streams, wetlands, and wildlife habitat serving as a valued setting for many of those interactions. That is especially true at Mt. Philo State Park.

### **Land Management Classification**

The following section contains overall goals and objectives for long-term management at Mt. Philo State Park and then organizes management strategies and actions by Land Management Classification. While most provide long-term guidance, some short-term considerations are necessary to begin to shape this management.

The subsequent pages organize the management of Mt. Philo State Park by Land Management Classification; first describing management goals and objectives by broad management category (i.e. 1.0 Highly Sensitive Management) and then providing more detail by subcategory (i.e. HSM 1.2) specific to locations within the state park. Some goals and objectives are very site specific although many are overlapping.

### **Overarching Management Goals**

The Overarching Management Goals and Objectives, below, predominantly address land management and are applicable across much of the state park property. However, in this complex state park, appropriate land management strategies cannot be planned without considering visitor use management and state park operations. And so, a section that separately addresses ongoing park operational strategies is included here as well. While not typically included in long-range management plans, this section helps to address the comments, interests, concerns, challenges, and opportunities related to management of park operations at MPSP.

## **VISION STATEMENT**

*The healthy forests and spectacular views of Mt. Philo State Park provide a valued setting for high quality, well-managed, hiking-focused, recreational experiences that are consistent with the mission of the Department of Forests, Parks & Recreation; are ecologically and physically sustainable; and engender a strong sense of stewardship among visitors. MPSP provides a location where responsible and ethical recreational use does not degrade the natural communities and their associated forests, plants and wildlife; where water and soil resources are protected; where vegetation is sustainably managed; and where interpretation of natural and historic resources provides the visitor with a greater understanding and appreciation of Mt. Philo State Park and the natural landscape of Vermont.*

## **Overarching Land Management Goals and Objectives for MPSP:**

**Conserve Uncommon and Rare Species and Natural Communities:** *Maintain or enhance the quality of significant natural communities and protect habitat or rare, threatened, or endangered species.*

Natural community mapping serves as the basis of understanding and describing the Vermont's landscape and serving as the coarse filter for conservation of Vermont's species. The majority of natural communities identified on MPSP are uncommon or rare. While not state significant they are locally of very high ecological significance. These natural communities provide habitat for seven rare or very rare plant species as well as five uncommon species, two of which are protected under Vermont's Endangered Species statute. There are also seven rare animals that could potentially find suitable habitat at MPSP including bats and bumblebees. A fine filter approach addresses the very specific conditions for their survival, including specific habitats and rare plants.

- Maintain or enhance habitat for rare, threatened, and endangered species where appropriate.
- Maintain high quality examples of natural communities by promoting a natural diversity of native species.
- Support survey efforts to identify and map the extent of rare, threatened and endangered species within the state park including songbirds and pollinators.
- Conduct bat acoustic monitoring surveys to determine species presence particularly where management activities impact bat habitat.
- Prioritize management of invasive species that pose a threat to native rare, threatened, and endangered species.
- Maintain meadow/shrubland habitat for songbirds, bumblebees, monarch butterflies and other pollinators, including rare and uncommon species.
- Manage trail and park infrastructure and public use to reduce impact to rare, threatened and endangered species. Reroute roads and trails as needed.
- Minimize harvesting or other disturbances in vicinity of sensitive species.
- Increase visitor information and awareness of sensitive species so that they can assist efforts to protect them.

**Recreation Management:** *Provide opportunities for high-quality, well-managed, sustainable recreational experiences, particularly hiking, that do not degrade the natural setting.*

MPSP is a very popular recreation destination. Its proximity to population centers in the Champlain Valley makes it accessible to many. Maintaining a sustainable recreation

infrastructure that supports recreational use at MPSP yet doesn't negatively impact the natural resources and recreational experience is critical.

- Continue to support a sustainable level of natural resource-based, non-commercial, mission-driven, high-quality recreation.
- Provide a sustainable level of well-maintained hiking trails:
  - Continue a program of ongoing trail maintenance utilizing staff, trail crews, trail contractors, and volunteers.
  - Continue work to repair, maintain, and upgrade trails using accepted standards for sustainable, high-use trails. Include measures to widen trail, harden surface and improve structures, as needed. Relocate sections of poorly located trail.
  - Protect soils, trail surfaces, and trail-side vegetation by providing a durable surface and discouraging unauthorized trails.
  - Continue to monitor all trail usage through use of trailhead surveys and electronic counters.
  - Continue to monitor impacts to trail system, natural resources, water quality, etc. Adapt management accordingly.
  - Improve trail intersections and signage. Provide more educational information at trailhead kiosks.
- Employ strategies to close hiking trails when needed due to poor conditions (i.e. excessively wet, muddy, ice) regardless of time of year.
- Consider expansion of recreational opportunities carefully where appropriate and compatible with other goals.
  - Ensure proper planning for and implementation of new trails.
  - Expand recreational access by exploring potential for universally accessible trails.
- Support the Town of Charlotte's efforts to build and promote alternate trails in their community and build and encourage parking for those trails separate and away from MPSP. Continue ongoing partnership with the Charlotte Trails Committee in providing diverse regional recreation opportunities through combined state and town efforts.

**Wildlife Habitat:** *Protect and enhance significant and unique habitat.*

The oak, hickory and white pine-dominated forests provide habitat for a variety of forest reliant species including rabbits, squirrels, fox, and songbirds. Maintaining that habitat diversity will continue to support those species. Managing the shrub and forb-dominated meadows will provide habitat for rare and uncommon species (e.g. bumblebees, bats, songbirds). It is likely that high recreational use, including the presence of dogs, has an impact on wildlife. Management consideration should be given to mitigating impact.

- Maintain or enhance a diversity of habitat including forests, softwood cover, shrubland, meadow, and healthy natural communities.
- Maintain mast producing species such as oak, beech, cherry, and serviceberry.
- Promote a diversity of native species.
- Maintain or enhance occurrences of trees for use by cavity nesting species, such as roost trees for bats, and as a future source of dead and down materials including live (4-6/acre) and dead (4-6/acre) snags and coarse woody material (50-80 pieces/acre).
- Maintain or enhance large and small woody material on the forest floor for its value as critical wildlife habitat, nutrient cycling and soil protection, and as an adaptive strategy for climate change.
- Manage invasive species.
- Mitigate impact to wildlife from large number of visitors and dogs (i.e. require leashing, maintain undeveloped areas).

**Forest Management:** *Maintain healthy, diverse, and resilient forests with increased adaptation for climate change.*

A healthy forest comprised of native species and a diversity of ages and structure supports a variety of objectives at MPSP. Managing these forested communities so that they can continue provide wildlife habitat for a variety of species, both common and rare not only facilitates conservation of wildlife but also sets the stage for popular recreational wildlife viewing as well as providing the backdrop for other recreational activities. While timber management is not a primary management goal for MPSP, timber harvesting, including salvage operations, are tools that can be used to meet a variety of goals (e.g. forest health, climate adaptability, promoting native species, wildlife habitat, aesthetics, safety).

- Promote native species composition in hardwood forests. Prioritize invasive species management by density of infestation, risk of spread, impact to forest health and quality of surrounding forest.
- Maintain or enhance forest resiliency by implementing climate adaptation strategies (e.g. promote age class, species, structural diversity).
- Protect soils by minimizing disturbance, controlling erosion and maintaining or enhancing coarse woody material to replenish organic matter, moderate soil temperatures and recycle nutrients. Keep an abundance of dead trees and branches on the forest floor to maintain moisture, soil organisms and nutrient cycling functions, and provide wildlife habitat.
- Maintain a diverse mix of tree species and tree ages.
- Recognizing the importance of a forest block within the Champlain Valley, manage with goal of no net loss of forest land within the state park.

**Manage Cultural Resources:** *Identify, document and protect cultural resources.*

MPSP has a rich history, particularly centered on outdoor recreation. From early recreational use in the early 1900s to the deeded wishes of the Humphreys acquisition, to early state park and Civilian Conservation Corps development, the history of MPSP is tied to recreation. Conserving, documenting and interpreting that history are important management objectives.

- Identify and document historic resources found within the state park as funding is available.
- Interpret historic resources especially those related to the Civilian Conservation Corps and early recreational development within the state park where practical and appropriate.
- Conduct appropriate archeological review prior to any ground disturbing management activity.

**Overarching State Park Operational Strategies for Mt. Philo State Park:**

State Park operations often overlap with and are dependent on land management activities. The appeal for visitors using Vermont State Parks is the opportunity to recreate in a natural setting. Woven throughout the public input for the LRMP are references to nature, wildlife, scenery. However, state park operations are also often very different from land management. LRMPs are developed for the long view whereas operational management is ongoing and adaptive on a short-term basis. Managing forests and invasive species, for example is a long-term undertaking measured in decades or longer. Managing operations is daily and ongoing, addressing dogs, parking, and high visitation for example. It is continually monitored and reviewed with changes or enhancements made as necessary.

**Dogs:** *Manage dogs on hiking trails and in day-use areas as part of a high-quality recreation experience.*

Hiking with dogs is a popular and growing activity at MPSP resulting in both positive and negative interactions. Dogs, particularly off-leash, also impact sensitive vegetation and wildlife. Dog interactions, impacts related to experience and dog waste are growing concerns in all areas of the state park including trails and open areas at the summit.

- Manage impact of dogs on wildlife and natural resources.
- Require dogs to be on leash at all times, both during and outside of park operating season.
- Reinforce responsible pet ownership.
- Take steps to ensure that park visitors have control over their dogs, follow leash regulations, pick up and remove all waste, and practice responsible pet/trail ethics.
- Propose rule change to formalize leash requirements.
- Install additional dog waste stations and encourage their use.



- Provide additional educational signs regarding the importance of removing dog waste.
- Monitor compliance, evaluate effectiveness, and reassess operational strategies as needed.

**Parking:** *Manage parking to support sustainable recreational use of MPSP.*

Trailhead parking is a region-wide challenge. The increasing popularity of trail-based outdoor recreation is resulting in increasing pressures on parking lots and roadsides. Addressing the challenge of providing adequate parking while managing sustainably is a long-term ongoing management action.

Availability of parking at MPSP is a challenge at times and we continue to work toward a balance of access, safety and conservation. The status of parking at MPSP is continually reviewed and changes and enhancements will be made as necessary. Options will be addressed in a way that minimizes impact on natural resources while maximizing parking efficiency.

- Manage group and event timing and access to state park.
- Reduce parking pressures associated with group use of the state park.
- Conduct ongoing parking assessment (e.g. electronic counters, staff counts, surveys).
- Continue to supply portable toilets and garbage facilities at base parking area.

**Visitor Use Management:** *The goal at MPSP is to provide high-quality, sustainable recreational experiences while conserving natural resources and to manage use at a level that maintains the capacity for individual visitor enjoyment.*

Facilitating park visitation, connecting people to nature, and providing opportunities for healthy outdoor recreation are important goals. Successfully balancing that use while protecting the natural resources of MPSP presents both opportunities and challenges.

- Manage impacts of high visitation on natural resources and recreational experiences through careful environmental stewardship, well-built facilities and consideration of visitor experiences.
- Develop summit design to better address patterns of use, erosion, impact to rare species, stormwater runoff, facility capacity, etc.
- Maintain north summit area as a location for quiet recreation by not scheduling group or reserved events in this area.
- Provide outreach to groups on hiking ethic and group use.
- Implement structural improvements for trail upgrades, septic capacity and water availability.
- Advertise alternative recreational opportunities in the area including other state, municipal and publicly-accessible private trails.

- Evaluate strategies to improve state park services including additional staff for operations, interpretation, and rule enforcement and expansion of park hours and operating season.
- Evaluate requests for licenses (e.g. group events, hill climb/road rally) so that they strike appropriate balance and best serve the diversity of recreational opportunities while minimizing impacts to natural resources.

### ***Land Management Classification on Mt. Philo State Park***

In addition to overarching goals each Land Management Classification addresses specific management goals and objectives.

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#### **1.0 HIGHLY SENSITIVE MANAGEMENT — 4 acres**

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Highly Sensitive Management Areas (HSMA) represent approximately 4 acres or 2% of the Mt. Philo State Park.

Highly Sensitive Management Areas on Mt. Philo State Park include:

- Red Maple-Black Ash Seepage Swamp
- Temperate Calcareous Cliff
- Temperate Calcareous Outcrop
- Limestone Bluff Cedar-Pine Forest

Management here is focused on the protection of natural community characteristics and rare and uncommon plants and enhancement of wetland function and habitat.

Recreational use in these areas is related to hiking on existing designated trails and summit visitation at existing designated vistas. Trails and open summit areas associated with HSM will be managed at their current size and scale to protect these rare and uncommon communities and associated species while still permitting recreational use and scenic viewsheds. Specific rare and uncommon plants within the outcrop community will be protected (e.g. relocating picnic infrastructure, fencing). The cliff will be reserved from climbing to protect the area from erosion and damage to vegetation. Efforts will be made to educate hikers and park visitors about the sensitivity of these communities and the protection of rare and uncommon species.

#### ***Management Goals and Objectives for Highly Sensitive Management Areas:***

- Maintain or enhance the quality of natural communities and their suite of native species, including uncommon, rare, threatened and endangered species.
- Assess, map and prioritize management of invasive species especially as they impact rare, threatened and endangered species.

- Manage and maintain hiking trails to support sustainable use at MPSP without impact to uncommon and rare species and natural communities.

### **HSMA 1.2 – Seepage Swamp (1 Acre)**

This designation consists of a somewhat disturbed example of a **Red Maple-Black Ash Seepage Swamp**. It is a small example of a common community, however, it is the only substantial wetland community in the state park and, as such, provides important habitat diversity. The riparian zone surrounding the wetland is important for sediment retention, nutrient control, habitat structure and wildlife movement. Past land use and proliferation of invasive plant species have degraded this community example. Management of invasive species, buffering from adjacent management activities, and the progression of time will improve the quality of this area.

#### **Management Strategies and Actions:**

- Manage 50-foot riparian management zone according to *Riparian Management Guidelines for Agency of Natural Resource Lands*.
- Minimize ground disturbance in wetland and its buffer.
- Protect wetland from impacts of management on surrounding lands. Prohibit yard waste dumping on state land.
- Promote native species composition by managing invasive species and considering planting native trees and shrubs.
- Assess populations of invasive species. Prioritize spreading population of oriental bittersweet within and surrounding this community for treatment/removal.

### **HSM 1.5 – Cliffs (3 Acres)**

Features within this designation include **Temperate Calcareous Cliff**, **Temperate Calcareous Outcrop** and **Limestone Bluff Cedar-Pine Forest** natural communities. The Temperate Calcareous Cliff extends nearly unbroken for a half mile on the western and southern faces of Mount Philo and may be one of the most distinctive features to park visitors. The cliffs support several rare and uncommon plants. Off-trail use including climbing and scrambling, threaten this community and its associated vegetation. Soil and vegetation loss are occurring at an increasing rate as off-trail use accelerates.

The distribution of **Temperate Calcareous Cliff** communities is quite limited within the low elevations of the Champlain Valley and as such warrant protection. The increasing popularity of MPSP and its related increase in associated site disturbance has put these communities and the rare species they contain at peril. While not a particularly popular or valued climbing location, the high level of visitation is leading to more impact to the cliffs especially related to *scrambling* – climbing up the crevices of the cliffs. To protect the cliff resource and its rare plants from further degradation this area has been designated as Highly Sensitive and reserved from climbing.

A portion of the Devil's Chair Trail is located at the base of the cliffs. The trail is less popular than the Summit Trail but sees regular use. It is named for the large, chair-like rock near the southern end of the trail. The Devil's Chair Trail does not reach the summit but is hiked for its route along the base of the cliffs, quiet and solitude, and namesake. It is narrow and constructed on a steep side hill below the cliff and there are no opportunities to sustainably or substantially widen or relocate most sections of this trail or continue it upslope to meet the summit. Further, if the trail were to be reach the summit, increase in use would be expected. This trail, in this location, cannot support or be made to support, the high use associated with other trails on Mt. Philo. If damage to the natural community, rare and uncommon vegetation and erosion can't be stopped or the trail degrades due to intensive use, closure of the trail may become necessary to protect those features.

***Temperate Calcareous Outcrop*** is found in two locations on top of the cliff band. These locations offer opportunities for great views of the Champlain Valley and as a result are highly visited, heavily disturbed, sparsely vegetated, and are arguably some of the most popular sites for visitors on the summit of Mt. Philo. There are five rare plants that are known to occur in this community, all are threatened by trampling. There is a non-native stonecrop that is widespread here as well. Lessening impacts related to trampling and invasive species spread is critical to continued survival of rare plants.

***Limestone Bluff Cedar-Pine Forest*** is a rare community found in a small patch above the cliff. A portion of the Summit Trail passes through this area. There are ongoing impacts related to off-trail hikers trampling vegetation and by-passing switchbacks on the steep sections of trail. Soil loss continues to increase in these locations despite efforts to close off these areas. Current efforts to relocate portions of the Summit Trail to a more sustainable location will eliminate the ongoing impact to this community and mitigate safety concerns related to having one trail at top of cliff and another below.

***Management Strategies and Actions:***

- Maintain or enhance natural community quality and condition by promoting native species composition, controlling soil loss and compaction, and controlling off-trail use and associated trampling of vegetation.
- Support efforts to inventory and monitor rare and uncommon plants. Protect these species by relocating areas of recreation impact if possible or as needed.
- Monitor populations of white stonecrop. Manage as an invasive species where it impacts rare plants.
- Contain public use to the area of impact already affected at summit associated with outcrops and vistas to protect rare plants, fragile soils, and to preserve the scenic, forested setting sought at MPSP.
- Develop summit design to better address patterns of use, and to reduce erosion, spread of invasive species, flow of water coming off high-use areas and impact to rare plants.

- Manage hiker expectation. Improve signage of Devil’s Chair Trail as an alternative hiking opportunity and so that hikers know that the Devil’s Chair Trail does not reach the summit directly.
- Close the Devil’s Chair trail if off-trail use cannot be contained and damage continues to natural community, rare plants and soil health and trail infrastructure. Restore the site to its natural condition.
- Continue to carefully consider and support strategic trail relocations to suitable and sustainable locations and trail maintenance strategies that continue to support high-quality hiking while protecting the natural resources at MPSP.
- Provide education (i.e. signs, kiosks, interpretive materials, website) regarding the importance of remaining on-trail for the protection of forest vegetation and recreational resources.

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## **2.0 SPECIAL MANAGEMENT — 206 acres**

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Special Management Areas (SMA) represent approximately 206 acres or 89% of the Mt. Philo State Park.

Special Management Areas on Mt. Philo State Park include:

- Transition Hardwood Limestone Talus Woodland
- Mesic Red Oak-Northern Hardwood Forest
- Mesic Maple-Ash-Hickory-Oak Forest
- Dry Oak-Hickory-Hophornbeam Forest
- Meadow/Shrubland habitat
- Seep

Primary uses and management of these areas will be to provide critical wildlife habitat, to conserve uncommon natural communities, promote healthy forests and wildlife habitat, to provide opportunities for high-quality hiking, day-use, camping and snow-based recreational pursuits, and to protect historic resources.

Historic resources can be found throughout much of the developed areas within MPSP. The road to the summit was first constructed in the early 1900s as a means for hikers and horse-drawn carriages to reach the summit. Gazebos and springs were located along the route and much of the surrounding landscape was open. Little evidence of the gazebos remains. In the 1930s, the Civilian Conservation Corps developed the recreational infrastructure of the park including improvements to the park road. Only one historic stone culvert remains. The early Vermont Forest Service (now the Department of Forests, Parks & Recreation) and the Civilian Conservation Corps (CCC) were responsible for substantial plantings throughout MPSP. Remnants of the original road alignment (where different than current) can still be seen.

### ***Management Goals and Objectives for Special Management Areas:***

- Maintain or enhance natural community quality and condition. Promote native species composition, control soil loss and compaction, and manage off-trail use and unauthorized trails, and associated trampling of vegetation.
- Discourage further fragmentation of forests at MPSP. Maintain MPSP at current level of forest cover. Retain and enhance natural resources within the park for its values as a forested island. Support local efforts at enhancing regional landscape connectivity.
- Manage large and small coarse woody material (downed wood on forest floor) valuable for wildlife habitat, soil protection, erosion protection, nutrient cycling, and as an element of sustainable forest management. Keep an abundance of dead trees and branches on the forest floor. Maintain natural recruitment where appropriate and safe and consider enhanced recruitment in areas where downed wood is lacking. Interpret the importance of coarse woody material to park visitors.
- Assess, map and prioritize management of invasive species.
- Maintain critical habitat and healthy and resilient forest and meadow/shrubland habitat.
- Manage and maintain high quality hiking trails to support sustainable use at Mt. Philo without impact to uncommon and rare species and natural communities.
- Map, document and interpret historic resources associated with MPSP as financially practical and appropriate.
- Timber management is not a primary management goal for MPSP but timber harvesting and salvage operations are tools that can be used to manage forests at MPSP to promote age, structure and species diversity; to maintain forest health; promote climate adaptability; to enhance native species composition and wildlife habitat; maintain public safety; and to protect the aesthetic and scenic values that serve as the setting for high quality recreation.

### ***SMA 2.1 – Talus Woodland (11 Acres)***

***Transition Hardwood Limestone Talus Woodland***, an uncommon natural community, is mapped in two locations at MPSP; one below the cliff on the west side of the property, the other on the east side. Characterized by diverse vegetation and mineral enrichment, this natural community provides rocky habitat suitable for a variety of species including small mammals and snakes such as garter, DeKay’s brown and ring-necked snakes.

Portions of the House Rock Trail and state park access road are located within this area on the western side of the summit. An additional area mapped as Talus Woodland on the eastern side of the state park is relatively undisturbed.

### ***Management Strategies and Actions:***

- Maintain or enhance natural community quality and condition by promoting native species composition, controlling soil loss and compaction, and controlling off-trail use and associated trampling of vegetation.

- Prioritize maintenance on the existing trail system. Continue work to repair, maintain, and upgrade trail segments using accepted standards for sustainable, high-use trails.
- Close and sign unauthorized trails and unofficial access points.
- Maintain park access road surface and drainage structures in current location. Upgrade culvert size as necessary to accommodate greater precipitation events. Keep gated to vehicle use when park is not in operation or when road conditions are poor.

**SMA 2.1b – *Mesic Maple Forest (158 Acres)***

This designation includes examples of *Mesic Maple-Ash-Hickory-Oak Forest*, an uncommon community, that dominates the Mt. Philo landscape covering nearly 70% of MPSP and serving as the matrix community within which all other communities are embedded. Due to the long history of land use and related disturbance within the park, much of the area mapped as this natural community does not currently reflect the expected natural vegetation. Invasive species such as oriental bittersweet, honeysuckle, and buckthorn pose threats to the long-term recovery of the natural community.

Included within this community is an 8-acre area currently dominated by northern white cedar. While the concept of natural community describes the expression of vegetation at maturity, forest cover types describe what is currently growing on a site, in this case northern white cedar. The presence of cedar is a function of past land use and is minor component of the forests at MPSP, but it dominates this 8-acre stand and is separated out as a distinct cover type.

A woodland seep is mapped within the matrix forest. The seep is small but important if only for the lack of wetland features at MPSP. This may provide important habitat for red-backed salamanders and might be a source of early-spring herbaceous browse for white-tailed deer.

A four-acre patch of *Mesic Red Oak-Northern Hardwood Forest* is found on the northwestern side of the summit. This area, while currently characterized by sugar maple and northern red oak, has had relatively recent harvesting (associated with 1998 ice storm), and is only weakly distinguished from the adjacent Mesic Maple-Ash-Hickory-Oak Forest and Dry Oak Forest natural communities. As the patch continues to develop over time, it may become apparent that it is better included with one of those community types.

The healthy and diverse forests of MPSP serve as a valued setting for recreational activity – from hiking to sightseeing to picnicking. The value of this location for these recreational pursuits is inextricably tied to the forest. Maintaining a suitable and sustainable level of recreation infrastructure within a healthy forest is what attracts visitors to the park and is guided by the FPR mission. Carefully maintaining an

infrastructure that supports recreational use at MPSP yet doesn't negatively impact the natural resources and recreational experience is an important management goal.

Much of the park road system, VAST Trail, and several hiking trails are located within this area. There has been some discussion in the past concerning the location of the VAST Trail in combination with other winter uses on the park access road. Some measures have been taken over years to better accommodate multiple uses in that area. Public comment received during this planning effort spoke to lack of conflict and benefit of having multiple uses in one location as well as the added value of preserving the tranquil area in the northern part of MPSP for quiet recreation.

The park road system serves as vehicle and pedestrian access to the summit during the park operating season. The park road is steep, narrow and not maintained in winter.

Management strategies will focus on sustainably maintaining and managing existing high-quality trail and facility infrastructure.

The Summit Trail is arguably the most popular trail at the state park providing access to the summit vistas and associated developed areas. Over the past several years' work has been done to improve the location, grade and sustainability of the trail. Future trail work will be targeted at maintaining and upgrading hiking trails, relocating poorly located trail segments, and improving trail features to provide a high-quality hiking experience.

Social trails, unplanned and unauthorized trails created by individuals, and unofficial private state park access points have the potential to endanger rare and uncommon plants and communities and spread the recreational impact beyond the current footprint. Efforts will continue to actively close these routes through barricades, slash and signage.

Facility and infrastructure upgrades to address increasing use are not always possible, practical or sustainable, and based on public comment received as part of this planning process, are not universally supported.

The eastern side of the state park is relatively undeveloped. A state park service road, water well and winter-use VAST trail are within that portion of MPSP. This area will be maintained as a quiet, non-developed area of "open space".

Evidence of the history of Mt. Philo can be found along the road to the summit and in the developed areas of the park. Some remains of gazebos can be seen from the access road, in fact much of the road, itself is in its historic location.

#### ***Management Strategies and Actions:***

- Maintain and enhance natural community condition and quality including its suite of native species. Protect rare, threatened, and endangered species.
- Protect undeveloped areas within the park. No expansion of trails or recreation facilities into these areas.



- Maintain state park entrance off Mt. Philo Road as the only entrance into MPSP and manage the eastern areas as undeveloped “open space”. Maintain existing VAST trail.
- Maintain, enhance and manage existing high-quality trail system to support MPSP vision, FPR mission and Vermont State Park mission.
- Continue work to repair, maintain, relocate, and upgrade trail segments using standards for sustainable trails in high-use areas.
  - Build and improve trail structures to protect natural resources, improve recreational experience, and enhance safety.
  - Harden and widen trails where needed and possible to lessen impact from high use.
  - Close unauthorized (“social”) trails including individual trails from private land and residences and to favored locations. Use slash/brush, barricades and signs as necessary.
- Assess the potential for upgrading some existing trails or trail segments to ADA standards (American’s with Disabilities Act) where practical. Trail grades are problematic in achieving these standards in most locations.
- Explore potential to develop, design and designate a hiking trail that utilizes the existing road corridor at north boundary of MPSP as an alternate hike to the summit via the North Vista Trail and connections to Summit Trail or park road. Construct short segments to complete connections to existing trails as practical. Develop additional hiking trail in SMA 2.2 to connect to parking area (see SMA 2.2 for additional management strategies and actions).
- Continue to support use of existing VAST trail for snowmobiling under appropriate snow conditions, in its current location, keeping intensive uses on road. Preserve tranquil areas by leaving proposed North Trail as hiking only. Do not expand use of the VAST trail on east side of summit to include hiking. Non-winter use of the road is as state park service road only. Support VAST’s efforts to keep trails signed despite ongoing vandalism.
- Manage Norway spruce plantation to maintain stand health and public safety. Consider options of management in Norway spruce plantation if stand health deteriorates, trees become less vigorous and crown loss occurs, and tree mortality increases. Use timber harvesting as tool to manage aesthetic and safety concerns related to this plantation.
- Consider use of a salvage operation to remove trees damaged through natural processes (i.e. ice storms, wind events) for safety of park visitors and staff, enhancement of aesthetic values, and economics (contribution to local economy, funding for storm cleanup).
- Maintain or enhance large and small coarse woody material (downed wood on forest floor) for its value as wildlife habitat, soil protection and erosion prevention, nutrient cycling, and as an element of sustainable forest management.

Keep an abundance of dead trees and branches on forest floor. Maintain natural recruitment where appropriate and safe and consider enhanced recruitment in areas where downed wood is lacking. Interpret importance of coarse woody material for forest health.

- Maintain state park roads as safe and functional access to park facilities. Evaluate need for gate on northern woods road at its intersection with town road.

#### **SMA 2.1d – *Dry Oak Forest (27 Acres)***

The uncommon *Dry Oak-Hickory-Hophornbeam Forest* is found on the summit and southeast slope on warm, dry sites. The oak and hickory provide hard mast for wildlife, especially small mammals. Portions of the park road system at the summit and the trail to the campground are within this area. The Old Carriage Road hiking trail follows the alignment of a portion of an earlier version of the road to the summit. Viewpoints along the trail are in their original location complete with iron railing installed at the turn of the last century.

#### ***Management Strategies and Actions:***

- Maintain, enhance and manage existing high-quality trail system. Evaluate trail location, condition and sustainability. Continue work to repair, maintain, relocate, and upgrade trail segments using accepted trail standards for high use trails to accommodate appropriate levels of use.
- Assess potential for upgrading some trails or trail segments to ADA standards (American's with Disability Act) where physically and financially practical. Trail grades may be problematic in most locations.

#### **SMA 2.2 – *Meadow/Shrubland Habitat (21 Acres)***

The forb and shrub-dominated meadow provides important habitat lacking elsewhere within MPSP. This area, north of the park entrance continues to the northern property boundary and east to the tree line and includes small islands and hedgerows of trees, scattered shrubs, grasses, goldenrod and other species. It may appear “messy” to many, but to the wildlife that depend on this habitat, it is filled with structure and diversity. Some portions are wet, particularly at the northern end. This provides important habitat for songbirds, reptiles and amphibians and rare and uncommon pollinators.

There is a component of poison parsnip and other invasive species throughout the meadow, islands and hedgerows. Poison parsnip is particularly troubling as it can not only quickly spread to dominate the field and degrade the habitat but is also a human health concern.

There are picnic tables adjacent to this area at the edge of the parking lot that provide opportunities for views of this meadow habitat and its wildlife, flowering plants and shrubs as well as spectacular views of the Adirondack Mountains in the distance. The meadow buffers the parking area from the town road and neighboring properties but more

importantly provides critical habitat for pollinator and bird species that are disappearing from Vermont and the region.

The primary goal of the land within this designation is to provide habitat. Providing recreational opportunities in the form of wildlife viewing and hiking trails is an important secondary goal.

***Management Strategies and Actions:***

- Encourage native species and enhance songbird and pollinator habitat.
- Promote diverse abundance of native wildflowers and flowering shrubs in open areas near woodlands including spring ephemerals to support pollinators.
- Manage meadow/shrubland to maintain milkweed, goldenrod and other species of plants beneficial to monarch butterflies and other pollinator species.
- Maintain or enhance nest site opportunities including small areas of brush and bare ground for pollinators. Create and retain islands of shrubs and trees for structure and as a source of singing locations and perches for birds. Maintain rubble piles (stones/rocks) in field as snake habitat. Implement mowing techniques that retain grass tussocks and small topographic features (12-16”).
- Implement prescription for management of poison parsnip. Consider timing, frequency, technique and scale of mowing in effort to maximize habitat, discouraging spread of poison parsnip seed to reduce seed bank, and take advantage of natural competition of native plants. Consider manual control (pulling or digging) instead of, in combination with, or as follow up to, mowing depending upon size of infestation and size of volunteer crew. Assess effectiveness of management action. Adapt management strategies as needed.
- Continue to explore research for improved management strategies for poison parsnip and other invasive species that currently impact this habitat or may invade in the future. Consider alternative management approaches that include engaging volunteers, additional staff, contractors, and funding.
- Interpret value of meadow/shrubland habitat for pollinators and songbirds for park visitors. Develop and place interpretive signage along parking and at suitable viewing vantage points. Focus interpretation on pollinators and value of ‘messy habitat’ and ‘why messy is good for wildlife’.
- Develop hiking trail near the western border of the meadow to connect parking lot to proposed trail near north boundary line (see SMA 2.1b). Locate trail along the meadow side of the hedgerow along the town road to minimize impact to meadow habitat. This trail will connect to the proposed North Trail and on to North Vista Trail and, in combination, will offer an alternate route to the summit and contribute to a loop trail system.

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### **3.0 GENERAL MANAGEMENT — 5 acres**

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General Management areas represent approximately 5 acres or 2% of Mt Philo State Park.

General Management Areas on Mt. Philo State Park include:

- Open area at the height of land to the north of the summit

The open area at the north summit was cleared prior to state ownership. It extends from the maintained open viewing area at the height of land down the slope to the east, north and west resulting in great views of the Champlain Valley to the north and west and some, views to the east. The shrubby area downslope of the maintained opening is dominated by invasive species which were likely released at the time the trees were cut. There are scattered white pine, native hardwoods and apple trees.

The North Vista Trail, a mowed path, is maintained from the paved park road at the blue gate near the campground entrance to the height of land along the ridge. Despite the dominance of invasive species, there is habitat value for songbirds, pollinators (including rare species) and small mammals. The scattered mature trees serve as perches, foraging substrate, seed source, etc.

Management of this area can support dispersed, quiet recreational use from the vista and trail, opportunities for view shed management, and shrubland habitat for a variety of species.

#### ***Management Goals and Objectives for General Management Areas:***

- Enhance and maintain shrubs and forbs as songbird and pollinator habitat.
- Promote native species.
- Assess, prioritize and manage invasive species where practical.
- Release and prune apple trees as source of mast and pollen.
- Maintain vista with scattered larger trees and shrubland patches. Manage patches for diversity of age and structure and native species.

#### ***GMA 3.0 – Open - northeast (5 Acres)***

A portion of this area at the height of land is maintained through mowing to allow access to views to north, east and west. The area sloping away from the height of land is dominated by shrubs, many of them invasive.

Currently, two picnic tables are provided in the mowed area, one at the upper vista point and another at the lower. No other facilities exist. This is an extremely valuable, undeveloped area that offers a quiet alternative to the developed summit of Mt. Philo. The area is accessed by the North Vista trail (see SMA 2.1b).

Management will also focus on providing quiet recreation, management of invasive species and restoration of native shrubland habitat.

***Management Strategies and Actions:***

- Maintain open area at height of land for scenic views to the west, north and east and as shrubland habitat for birds, pollinators and other species of wildlife.
- Assess, prioritize and manage invasive species as practical, especially those located adjacent to the trail with special focus on the adjacent population of Japanese barberry.
- Release and prune scattered apple trees as valuable source of soft mast and pollen.
- Maintain this area in its current condition for its views and as a location for quiet, dispersed recreation.
- Continue to maintain access to this area along North Vista Trail (see SMA 2.1b) for hiking and pedestrian access to the view.
- Explore potential to develop hiking trail connection from North Vista Trail to proposed North Trail (SMA 2.1b) along road corridor at northern boundary and to the Campground Trail to the south.

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#### **4.0 INTENSIVE MANAGEMENT — 7 acres**

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Intensive Management Areas (IMA) represent approximately 7 acres or 3% of Mt. Philo State Park.

Intensive Management Areas on Mt. Philo State Park include:

- Campground area.
- Summit Area.
- Communication site at summit.
- Parking.

Primary uses and management in these areas are related to the developed recreational infrastructure at MPSP. The size of the area designated as Intensive Management is relatively small, just 7% of the park, yet it contains the very features that draw so many visitors to Mt. Philo. In addition to the developed park infrastructure (camping, parking), this designation includes the developed picnicking, shelter and summit area. All hiking trails, except for the Devil's Chair Trail, eventually connect hikers to the summit.

This area of the summit serves as the vantage for the very popular viewing of the hawk migration.

Many of the facilities and developed sites within this area were constructed by the Civilian Conservation Corps (CCC) in the 1930s. The buildings, picnic facilities and park staff housing

all remain. The two observation towers that were each at the summit for a time in the early to mid-1900s, were also located in this area. Remains of the first tower are gone but footings from its replacement (dismantled in the 1970s) are still in place. The summit likely held Western Abenaki significance.

***Management Goals and Objectives for Intensive Management Areas:***

- Promote native species.
- Assess, prioritize and manage invasive species as practical.
- Interpret historic and natural resources at Mt. Philo state park for the visiting public as financially practical and appropriate.
- Address impacts of high visitation on natural resources and recreational experience through careful stewardship of natural resource and consideration of visitor experience.
- Consider harvesting trees in developed areas and campground as an option to maintain stand health and vigor and reduce hazard and high-risk trees.

***IMA 4.2 – Campground (4 Acres)***

Nestled in the Mesic Maple-Ash-Hickory-Oak Forest on the north slope, the developed campground at Mt. Philo State Park consists of ten sites, including seven tent sites and three lean-tos, along with toilets and showers. There are hiking trails that connect the campground with the summit of Mt. Philo and the north vista, just north of the campground access road.

While campsite occupancy has increased over the past several years, most use is associated with events at the park.

***Management Strategies and Actions:***

- Manage as small campground appropriate for tenting.
- Maintain existing campground infrastructure.
- Protect and interpret historic Civilian Conservation Corps structures as financially practical and appropriate.

***IMA 4.3 – Developed Summit (2 Acres)***

Lands and facilities under this designation include the developed facilities at the summit, including park staff housing, group shelter, picnic area, composting toilet, summit trailheads and open grass picnic area.

The beautiful views to the west, northwest and south are arguably what draw visitors to MPSP in such high numbers. The summit area is popular with individuals, families, groups, and for events. Within the current summit design, high visitation is taxing natural resources, trail infrastructure, and facilities expanding the edge of impact further into the forest; to the edges of the cliffs and impacting habitat for rare, threatened and endangered species.

The annual fall hawk migration is another popular draw to the summit. Each September bird watchers are treated to an array of hawks migrating through the Champlain Valley.

Historic features in this area are very closely linked to recreational use. During the 1930s, under the direction of the Vermont Forest Service (now FPR), the Civilian Conservation Corps developed picnic sites, shelter facilities, at the summit as well as the park staff housing. The Old Carriage Road Trail is along one of the early road locations to the summit.

***Management Strategies and Actions:***

- Protect rare and uncommon species, especially those in the open areas at the summit and on the periphery of the developed area of impact.
- Identify, protect, document and interpret historic features associated with CCC and early recreational development of the state park as financially practical and appropriate.
- Design a sustainable summit landscape design to address erosion, spread of invasive species and flow of water coming off high use area and impacting sensitive areas downslope and to address patterns of use.
- Manage public use to protect rare plants, fragile soils, and to preserve the scenic, forested setting sought at MPSP.
- Relocate and restore picnic sites and other areas that impact rare, threatened and endangered species to protect these populations. Consider use of barricades (fencing) as necessary.

***IMA 4.4 – Parking Areas (1 Acres)***

There are two designated parking areas that serve Mt. Philo State Park. The paved lot at the summit was originally constructed by the Civilian Conservation Corps. This 35-vehicle parking lot is accessed by the park loop road and is within a short walk of the open summit area and several vistas. It is only accessible by vehicle during park operating day and season. The second parking area is located at the base of the mountain at the park entrance. It was constructed in the late 1990s. Serving as trailhead parking, this gravel-surfaced parking lot has a 66-vehicle capacity and is favored by hikers using the trail system or walking the road to the summit. It is accessible by vehicle both during and outside of the park operating day and season. The parking area was carefully sized and sited to meet town zoning and permit requirements and to not be overly visible from the town road or neighboring properties. There are three porta-lets and a dumpster at the north end of the parking area. Picnic tables are available at the western edge of the parking lot.

Because of increasing popularity and visitor use at MPSP, parking is at or above capacity. Large groups, school and tour buses contribute to parking capacity issues. Parking at the

summit is controlled by restricting vehicle access to the summit when the lot is full. The access road to that parking area is gated when the park is not in operation. Managing parking volume at the base is more difficult, especially during periods of non-operation when the park is not staffed, at times, visitors park along the driveway and town roads creating congested and dangerous situations. There are multiple safety problems that arise when visitors park outside of developed areas. Visibility is obscured, and drivers can't see oncoming traffic when they pull out into the road, pedestrians (families, children, dogs) unloading vehicles roadside are often in the travel lane, bikes can't be seen, and people walking out from between parked cars are difficult to see. There have been many near misses.

Parking is an indicator for other impacts of high use at MPSP. Parking, when at or below its maximum occupancy, is at a level consistent with a high-quality recreation experience. Beyond that, bathroom facilities, trails, visitor and dog interactions and the quality of recreational experience degrade. Focusing management on enhancing existing facilities to better meet current demand is an appropriate and responsible first step and will improve visitor satisfaction by enhancing their experience.

Vandalism and theft are problems particularly in the off-season when the park is not staffed. The department has no dedicated law enforcement and has relied on visitor education and partnerships with local and state enforcement agencies for assistance.

Both parking areas have visitor contact stations that are staffed when the park is in operation.

***Management Strategies and Actions:***

- Optimize current parking capacity to fully utilize the existing 100 spaces in the upper and lower parking lots.
- Evaluate options to address parking in a manner that minimizes impact on natural resources while maximizes parking efficiency.
- Consider suitability of and potential for expansion of parking capacity in context of successful implementation of trail and facility improvements, measures to improve current parking capacity, and analyzing results of parking use data.
- Support efforts of the Town of Charlotte Trails Committee in development of Town Link Trail as alternate recreational opportunity, its value in facilitating walking or biking access to the state park, and in providing additional parking at other trailhead locations. Work with Town of Charlotte to address safety concerns for pedestrians, motorists, bicyclists, etc. arising from roadside parking.
- Plow lower parking lot for winter access.
- Manage invasive species at trail heads and parking areas, especially those that pose a health risk, such as poison parsnip.



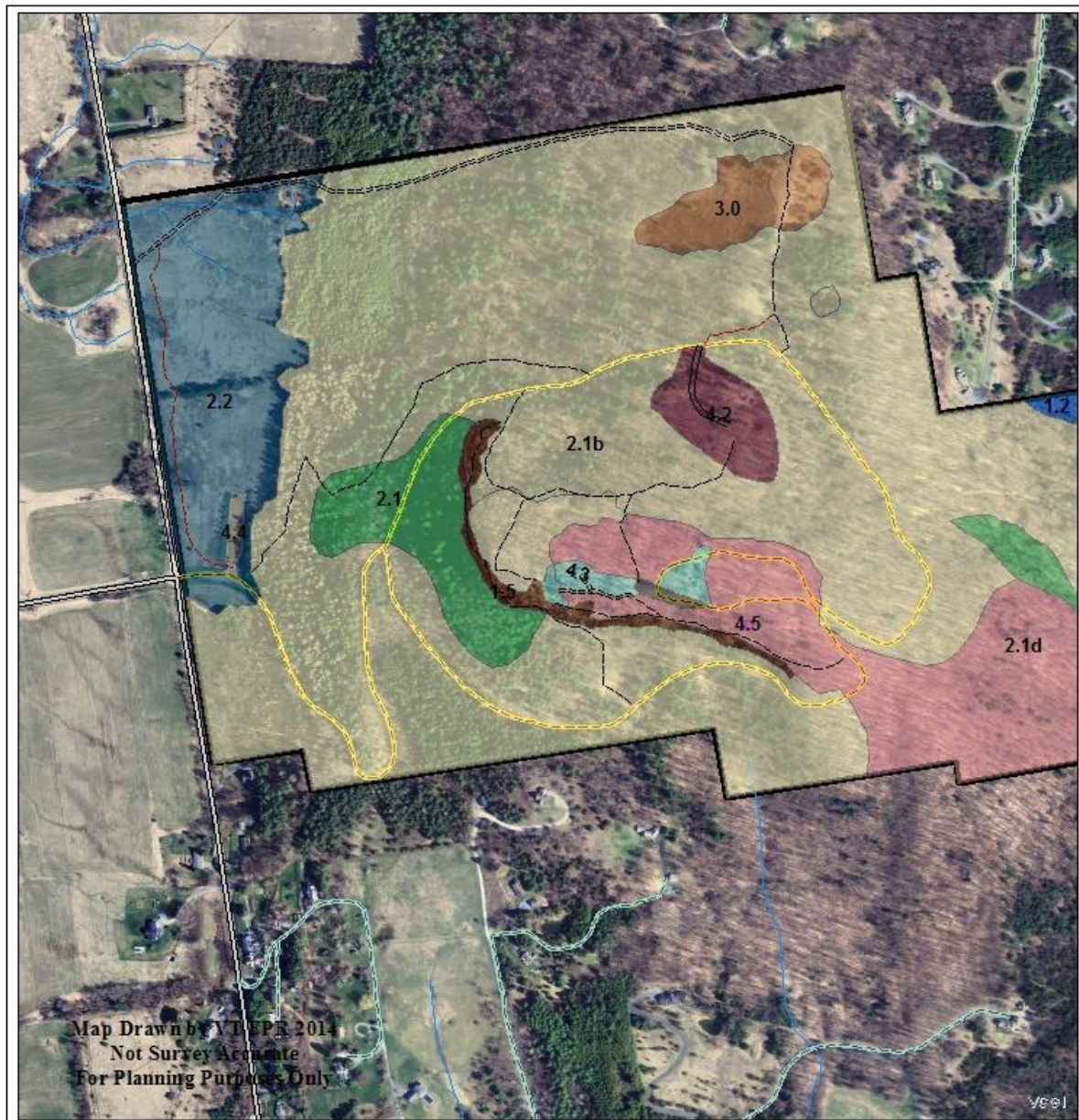
#### **IMA 4.5 – *Electronic Communication Site (0.03 Acres)***

A communication tower is located approximately 100 yards southwest of the parking area at the summit, just below the contact station. The tower and building are owned in fee by the Vermont Department of Forests, Parks & Recreation. Antennas and electronic equipment are co-located at this site and are licensed to Vermont Railway, Charlotte Volunteer Fire Department and Ferrisburgh Volunteer Fire Department, Inc. All installation of communication equipment is coordinated with the Vermont Department of Public Safety.

#### ***Management Strategies and Actions:***

- Work cooperatively with the Vermont Department of Public Safety and licensed users to manage and maintain the communication site.
- Minimize the influences of activities and impacts to aesthetics on adjacent lands.
- Maintain current licenses with tower tenants.

Figure 12: Land Use Classification Map



Map Drawn by VT DFR 2014  
 Not Survey Accurate  
 For Planning Purposes Only

**Mount Philo State Park**  
**LAND USE CLASSIFICATION MAP**

Vermont Department of  
 Fish and Wildlife  
 Forests, Parks & Recreation

**Legend**

**Land Use Classification**

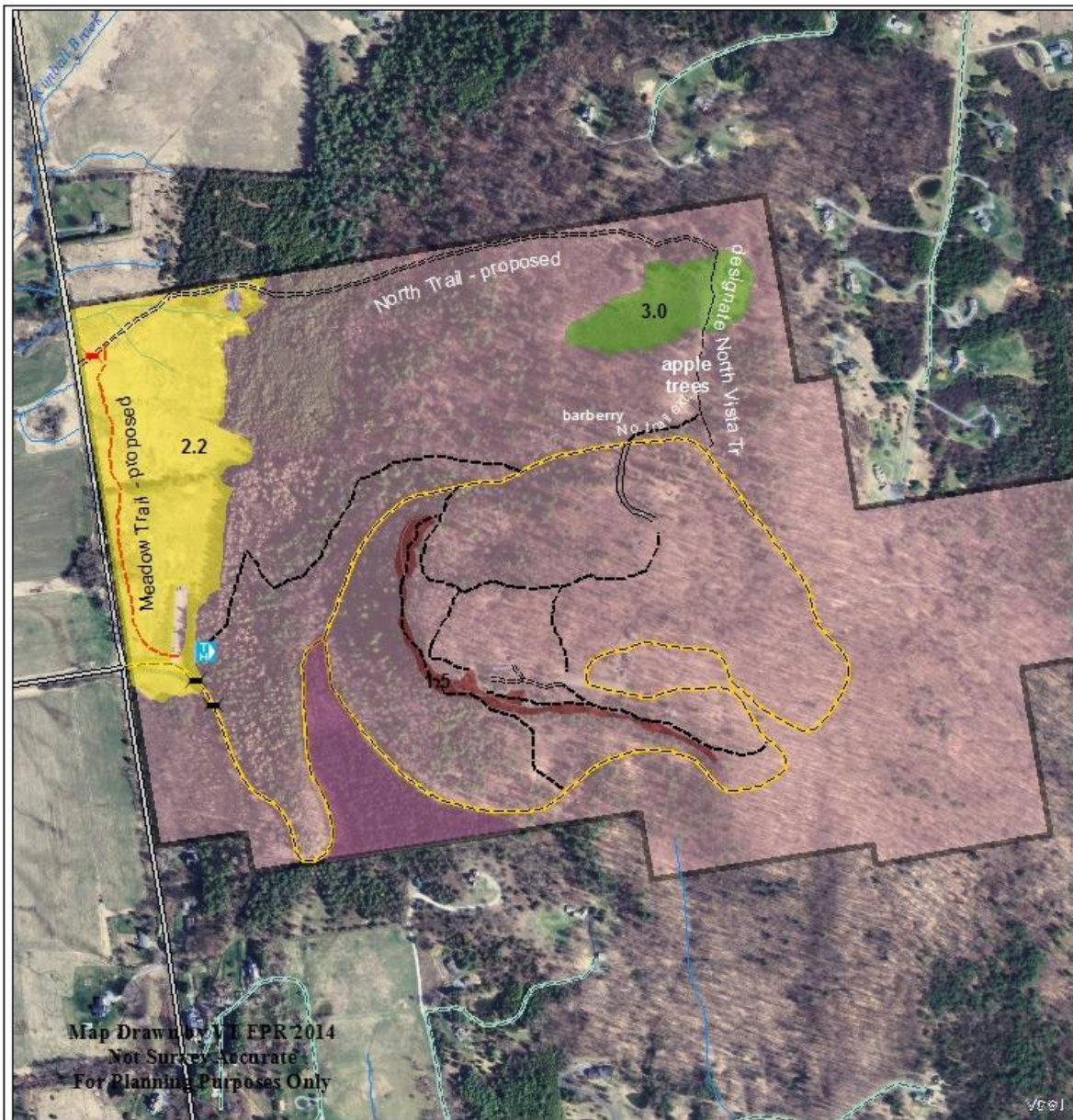
<span style="display: inline-block; width: 15px; height: 15px; background-color: #4682B4; border: 1px solid black;"></span> 2.2 - Meadow/Shrubland	<span style="display: inline-block; width: 15px; height: 15px; background-color: #FF8C00; border: 1px solid black;"></span> 3.0 - Open Northeast
<span style="display: inline-block; width: 15px; height: 15px; background-color: #4169E1; border: 1px solid black;"></span> 1.2 - Seepage Swamp	<span style="display: inline-block; width: 15px; height: 15px; background-color: #800080; border: 1px solid black;"></span> 4.2 - Campground
<span style="display: inline-block; width: 15px; height: 15px; background-color: #90EE90; border: 1px solid black;"></span> 1.5 - Cliffs	<span style="display: inline-block; width: 15px; height: 15px; background-color: #7FFFD4; border: 1px solid black;"></span> 4.3 - Developed Summit
<span style="display: inline-block; width: 15px; height: 15px; background-color: #3CB371; border: 1px solid black;"></span> 2.1 - Talus Woodland	<span style="display: inline-block; width: 15px; height: 15px; background-color: #A9A9A9; border: 1px solid black;"></span> 4.4 - Parking Areas
<span style="display: inline-block; width: 15px; height: 15px; background-color: #FFFF00; border: 1px solid black;"></span> 2.1b - Maple Mesic Forest	<span style="display: inline-block; width: 15px; height: 15px; background-color: #FF00FF; border: 1px solid black;"></span> 4.5 - Electronic Site
<span style="display: inline-block; width: 15px; height: 15px; background-color: #F08080; border: 1px solid black;"></span> 2.1d - Dry Oak Forest	<span style="display: inline-block; width: 15px; height: 15px; border-bottom: 1px dashed black;"></span> proposed trail

**Table 12: Implementation Schedule**

<b>Activity</b>	<b>Location</b>	<b>Metric</b>	<b>Goal</b>	<b>Year</b>	<b>Outcome</b>
Boundary line maintenance	State park perimeter	na	Maintain identification of boundary lines by repainting regularly	2019 10-year cycle	All lines located and blazed
Trail maintenance	All trails	1.5 mi	Maintain trails to provide quality hiking experience, protect resources & prevent erosion	Annual	High quality trail system
Trail maintenance	All trails	1.5 mi	Schedule major trail maintenance projects as needed to support high number of hikers while minimizing impacts to the environment, facilities and recreational experience.	Periodic	High quality trail system.
Trail signing	All trails	na	Install, maintain & keep current all trail signage	Annual	Appropriately signed trail system
Kiosk maintenance	Trailhead	na	Maintain kiosk structure and current information	Annual	Informed hikers and park visitors
Park facility maintenance	Campground Parking, picnic area		Maintain based on annual assessment and funding availability based on statewide prioritization	Annual	Well maintained park facilities for visitor use and enjoyment.
Invasive Plant monitoring and Treatment	Throughout Prioritize to protect RTE, intact forest blocks	232 ac	Assess, monitor & prioritize management of invasive species. Limit spread and introduction.	Annual	Reduce invasive plants. Enhanced native species composition. Improved public health.
Invasive Plant Management	2.1b	2 ac	Manage barberry with mechanical or chemical treatment as labor or funding available. North slope across from campground (blue gate).	2018 Ongoing	Protect native species composition. Protect public health.
Meadow Mowing/ Maintenance	2.2 3.0	27	Maintain bird and pollinator habitat through program of regular brush hogging	Annual	Grasses, shrubs, herbs retained in. Promote native species.
Poison parsnip	2.2	22	Map and assess poison parsnip. Employ rotational mowing regime (3x+/year) timed to bloom time.	Annual	Reduce coverage of poison parsnip. Enhanced native

Activity	Location	Metric	Goal	Year	Outcome
			Organize volunteer and staff labor as appropriate & available. Maintain viable pollinator habitat.		species composition and habitat.
Road & parking maintenance		na	Well-maintained surface and drainage on park access infrastructure.	Annual	High quality roads and parking.
Barricade unauthorized access	2.2 North Road	Na	Install gate or barricade to control unauthorized access from town road.	2020	Protect recreational resource.
Apple tree release and pruning	North of campground 2.1b	5	Rehabilitate wild apple trees	2019	Bloom and apple production enhanced.
Rare, Threatened and Endangered Species survey	Summit, cliffs – 1.5	na	Monitor RTE species especially in areas of high use	2020	Protection of rare and uncommon species and habitat.
Hiking trail development	North parcel 2.1b	0.6 mi	Establish new hiking trail on northern parcel to connect to North Vista Trail in 3.0 & Meadow Trail in 2.2. Assess and install appropriate drainage structures.	2021	North Trail 0.5 miles, connect to North Vista Trail
Hiking trail development	Western meadow 2.2	0.3 mi.	Establish new hiking trail near western edge of meadow	2021	Meadow Trail - connect to North Trail
Hiking trail development	North parcel 2.1b	0.1 mi	Establish new hiking trail to connect North Vista Trail to “down road” across from campground road	2019	Connection between campground (& summit trail) and North Vista w/out using road.
Vegetation Management	Stand 6 Norway spruce	7	Thin to maintain stand vigor and quality.	Evaluate	Heathy and vigorous stand.
Vegetation management	Dependent upon scale and location of event	TBD	Salvage as necessary Dependent upon natural weather events	As needed following event	Maintain safe conditions for recreation. Salvage forest product & economic loss.


**Figure 13: Implementation Map**



Map Drawn by V.F. EPR 2014  
 Not Survey Accurate  
 For Planning Purposes Only

**Mount Philo State Park  
 IMPLEMENTATION MAP**

Vermont Department of  
 Fish and Wildlife  
 Forests, Parks & Recreation

0 0.05 0.1 0.2 Miles

N

**Legend**

-  Install gate
-  North Trail extension - proposed
-  Meadow Trail - proposed
-  North Trail - proposed
-  Shrubland (2.2)
-  Opening maintenance (3.0)
-  Norway Spruce (Stand 6)
-  Cliffs Community

## V. MONITORING AND EVALUATION

During the life of the LRMP for Mt. Philo State Park, periodic and regular monitoring and evaluation will be conducted to ensure that the resources are protected from fire, insect and disease, encroachments, natural events (wind or ice storms, heavy precipitation events), impacts from high visitation related to recreation or unforeseen problems that may occur within the Mt. Philo State Park. Management activities will be evaluated to determine how closely the results matched those projected within the plan. Minor adjustments in management may be made to reflect changed conditions or unanticipated results. If monitoring results indicate that there is a significant difference between the outcomes predicted by the plan and actual conditions, changes to the plan may be recommended.

As long-term management for Mt. Philo State Park continues, inventory, monitoring, assessment, and research are necessary to: assess progress toward achieving stated goals; and determine the effectiveness of management actions and activities.

- Were proposed strategies and actions carried out?
- Did the strategies and actions have the intended effect?
- Were the results consistent with expectations and predictive models?
- Do we have the necessary information to understand and evaluate actions taken on Mt. Philo State Park?
- Is management of recreation infrastructure (i.e. trails) adequate?

Obtaining high-quality information is critical to making informed decisions and conducting sound, thoughtful management actions. Research projects on Mt. Philo State Park are directed by the District Stewardship Team to ensure that they do not conflict with the goals and objectives for the state park as set forth in the LRMP. It is important that individual research projects be assessed for their effects on the resource, potential conflicts with other uses or users, and consist of quality proposals from credible institutions and individuals. All data from private research will be shared with the Agency of Natural Resources.

### **Ecological/Wildlife**

Maintaining the biological diversity of Mt. Philo State Park requires long-term research and monitoring projects in several areas. Some of the efforts at meeting these goals include:

#### ***Strategies and Actions:***

- Continue to support ongoing inventory and assessment projects promoting the collection and documentation of high-quality long-term information critical to the assessment and evaluation of management on Mt. Philo State Park (including forest inventory, aerial insect and disease surveys, amphibian and reptile surveys, invasive species surveys).
- Monitor rare, threatened, and endangered species and natural communities.

- Consider and support appropriate, credible research project proposals which further understanding of ecological elements and wildlife habitat on Mt. Philo State Park and the impacts of management activities.

## **Recreation**

MPSP is very popular as a hiking and day use destination. Use has been increasing steadily over the past decade. Trails and park facilities will be assessed annually including condition of trails, damage to soil and vegetation along trails, trail widening, soil erosion, negative impacts to water quality, impact to experience, and damage to natural resources. Changes in recreational uses may be implemented including new management strategies designed to minimize or eliminate conflicts.

### ***Strategies and Actions:***

- Continue regular annual trail infrastructure assessments.
- Document illegal use and damage of resources.
- Monitor levels of use, group use, impacts to resources, facilities and experience from high park visitation.
- Support appropriate research projects including the collection of baseline data to expand knowledge of recreational carrying capacity, resource impacts, and user conflicts.

## **Forest and Wildlife Habitat**

Forest management and timber harvest are important tools used to achieve wildlife habitat and forest management objectives. An effective monitoring and assessment program is essential for ensuring the long-term sustainability of a quality timber management program. Careful analysis of the forest, its resource capabilities, potential impacts on other important management goals, protection of rare and/or threatened endangered species, water quality, management or protection of rare and/or state significant natural communities, and the documentation of the occurrence of natural processes (i.e., insect and disease outbreaks, blowdown events) is important in the execution and understanding of the effects of forest management actions.

Timber harvests and wildlife management activities completion within the Mt. Philo State Park will be periodically reviewed by the stewardship forester and the District Stewardship Team to determine how well management objectives are being met.

### ***Strategies and Actions:***

- Continue to support ongoing assessment and mapping efforts (e.g., forest inventory, aerial insect and disease surveys).
- Conduct periodic, standardized post-practice assessments to assess effectiveness of management activities.
- Support proposals for appropriate research addressing long-term evaluation of forest management activities. Gather baseline data as necessary and practical to support assessment of management effectiveness and impacts.

## **Historic**

There are both historic and suspected pre-contact features within the Mt. Philo State Park. Current understanding and documentation of these features varies by site. Detailed documentation and study of field evidence is an important component to the understanding, protection, and interpretation of the individual sites and the greater historic context of Mt. Philo State Park and surrounding areas.

### ***Strategies and Actions:***

- Inventory, map, and document historic features.
- Monitor and document condition of known historic features using standardized forms and photo documentation.
- Support efforts to research the history of Mt. Philo State Park.

## **Invasive Exotic Species**

Invasive exotic species are known to be a problem in many areas of the state negatively impacting wildlife habitat, timber management, natural community composition, recreation, and economics. The District Stewardship Team will monitor the Mt. Philo State Park for the presence of invasive exotic species and work with cooperating partner organizations to develop a monitoring protocol. The District Stewardship Team will work to identify populations of invasive exotic species and implement control measures where feasible.

### ***Strategies and Actions:***

- Identify invasive species when populations are small. Develop control goals and implement.
- Assess and document levels of introduction of invasive exotic plants by species and location.
- Monitor timber harvest areas before and after timber sale activities. Control invasive species as necessary and practical.
- Evaluate invasive species control projects for effectiveness.

## **Climate Change**

If the most conservative current models of climate change are accurate (Iverson, Prasad, Hale, & Sutherland), Mt. Philo State Park, like the rest of the region, will experience strong impacts over the next 50-100 years. These changes may have important consequences for forest nutrient cycling, timber productivity, forest pest ecology, wildlife habitat, and our enjoyment of the forest.

### ***Strategies and Actions:***

- Monitor ground conditions, results of management, research, and adaptations of silvicultural guides to inform management decisions and adapt treatment prescriptions as appropriate.
- Support appropriate research project proposals which further understanding of climate change on Mt. Philo State Park.



## **VI. NEW USES AND PLAN AMENDMENT PROCESS**

The long-range management plan provides guidance for the long-term management and development of a parcel of state land. However, the future cannot be fully determined at the time of plan development. The departments of Fish & Wildlife and Forests, Parks and Recreation undertake an amendment or plan update process when significant changes to the current long-range management plan are proposed. These may include:

- 1) Substantial changes to any goals, management objectives, and implementation actions contained in the current plan;
- 2) Major change in land use, land classification, or species management direction;
- 3) Designation of non-developed camping sites (via statute regarding camping on state lands);
- 4) Permanent closure of existing trails and/or permanent creation of new recreation corridors not identified in the current plan;
- 5) Major rerouting, reclassification, permanent closing or creation of new roads (not including forest management access roads not meant for normal vehicle traffic) within state land boundaries not identified in current plan;
- 6) Major land acquisitions added to the existing parcel;
- 7) Major capital expenditures for new projects;
- 8) Facility closures;
- 9) Transfers in fee ownership;
- 10) Leasing of new acreage (e.g., ski resort); and
- 11) Renaming of natural features (prior to recommendation to Department of Libraries) or lands.

When the amendment process is triggered, a public involvement process begins. The type of process is determined at the time and is dependent upon the extent and type of amendment. If applicable, the easement holders are notified to discuss the proposed amendment.

There may be times when the public input and comments are sought regarding plan changes that are less significant than those triggering the plan amendment process. This is left to the discretion of the District Stewardship Team.

## VII. FUTURE ACQUISITION/DISPOSITION

Through its October 1999 *Vermont Agency of Natural Resources Lands Conservation Plan*, the Agency outlined priorities for acquiring new lands as well as for acquiring additions to existing ANR lands. It is the State's policy to acquire additions to ANR state lands parcels that are:

- 1) necessary for maintaining or enhancing the integrity of existing state holdings;
- 2) lands, such as inholdings and other parcels that serve to consolidate or connect existing state holdings and contain important public values and/or facilitate more efficient ANR land management;
- 3) parcels that enhance or facilitate public access to ANR lands; and
- 4) parcels that serve an identified facility, infrastructure, or program need.

All new acquisitions of land to MPSP will be guided by this plan, or its successor plan, and must have a willing seller, as the Agency does not have the authority to exercise eminent domain. They will also be done in consultation with the town(s) in which the parcel is located.

All future acquisitions to Mt. Philo State Park will require an amendment to this comprehensive long-range management plan prior to active management of the newly acquired parcel.

## APPENDICES

➤ APPENDIX 1: Natural Community Assessment

APPENDIX 2: Forest Inventory Data and Stand Map(s)

APPENDIX 3: 1998 Ice Storm Assessment

APPENDIX 4: Public Comment Summary

APPENDIX 5: Recreation Survey Summary

APPENDIX 6: Works Cited

APPENDIX 7: Glossary

# APPENDIX 1: Natural Community Assessment

## **Mount Philo State Park – Ecological Assessment**

2012-01-24

The Agency of Natural Resources uses a “coarse filter/ fine filter” approach to the ecological inventory and assessment of state lands (Jenkins 1985; Noss 1987; Hunter et al. 1988; Hunter 1991; Noss and Cooperrider 1994; Haufler et al. 1996; Jenkins 1996; Poiani et al. 2000). Widely employed as a management tool on state, federal, and private lands (see for example: Leslie et al. 1996; Committee of Scientists 1999; Stein et al. 2000; USFS 2000, 2004), it is an aid to land managers who seek to protect most or all of the species that naturally occur on their lands, but who lack the resources to make exhaustive inventories of all taxonomic groups. Because many groups of organisms are cryptic or poorly understood (for example, fungi and soil invertebrates), it is not practical to make lists of all of them (Anderson et al. 1999; Willis and Whittaker 2002). Even if we could assemble such lists of species, it would be impossible to manage the land with all of them in mind. Instead, natural communities are treated as a proxy for the biological organisms of which they are composed. It is thought that if examples of all of Vermont’s natural communities are conserved at the scale at which they naturally occur, most of the species they contain, from the largest trees and mammals to the smallest insects, will also be conserved (NCASI 2004). Natural communities are thus a coarse filter for “catching” the majority of an area’s native organisms. Because conservation of habitats (in the form of natural communities) will not protect all species, we also employ a “fine filter” to catch the remaining species that are known to require very specific conditions for their growth, reproduction, wintering, etc. Examples of organisms benefiting from the fine filter inventories described below include breeding birds, deer on their wintering areas, and rare plants.

The coarse filter assessment begins by describing landscape and climatic factors that characterize Mount Philo State Park (MPSP), such as bedrock geology and water resources. It then details the nine distinct natural community types documented and mapped during inventories of MPSP. This is followed by a fine filter assessment describing rare species and wildlife habitats found here.

### **Coarse Filter Assessment**

#### **Biophysical Region and Climate**

Vermont’s landscape is divided into eight regions that share similar features of climate, topography, geology, human history, and natural communities. MPSP is located in the Champlain Valley biophysical region, which is found along Lake Champlain, stretching from the Canadian border south to the town of West Haven. The Champlain Valley is the warmest and driest part of Vermont, and physiologically it has more in common with the Saint Lawrence Valley and the Great Lakes region than the Green Mountains or the Adirondacks that border it. The terrain is generally flat near the lake, with gently sloping foothills leading up to the Green Mountains. The bedrock is generally calcareous metamorphic rock, but often the bedrock is buried by deep post-glacial sediment accumulations. The Champlain Valley has a long

history of agricultural use that continues into the present day; much of the land in the region is actively farmed. Forested remnants, such as the patch on Mount Philo, are typically small and isolated.

### Bedrock, Surficial Geology and Soils

The geologic history of an area can have a strong influence on the distribution of species and natural communities. Mount Philo has an interesting geologic history that has been well-documented (see for example Gale and Anderson 1998). The parcel is located on the Champlain Thrust Fault, which pushed older rock of the Monkton quartzite formation over the younger Stony Point shale. Thus, the rocks at the top of the mountain are older than those at the base. Both rock formations are nutrient-rich and can contribute to soil enrichment. In addition, the exposed rock outcrops and cliffs can support a diverse selection of plants, many of which are rare in the state. The degree to which bedrock affects growing conditions at MPSP is also mediated by the depth of the surficial materials deposited at the end of the last continental glaciation, some 15,000-12,000 years ago. As the glacier ice melted, rock fragments of all sizes, from boulders to clay, fell in an unsorted jumble known as glacial till. At the same time, the Champlain Valley was flooded first with a freshwater glacial lake, and then by ocean water that extended up the Saint Lawrence Valley. Water levels reached as high as a present-day elevation of 600 feet, leaving the summit of Philo exposed as an isolated island (Wright 2009). Within these water bodies, silts and clays settled out to form a thick layer which buried the till in places, and as the water lowered to its present level, these silts and clays were exposed. Today, the lower elevations of MPSP have silt and clay-derived soils while the higher elevations have till-derived soils. The soils mapped by the NRCS in the park include the till-derived Farmington, Georgia, Massena, and Stockbridge/Nellis series, as well as Vergennes series in the lowest elevations in the open fields. Finally the very small wetlands on the property have post-glacial accumulations of peat and muck.

### Hydrology/Streams/Rivers/Ponds

MPSP receives around 34" of precipitation annually, which is drier than average compared to the entire state (some places in the Green Mountains can receive up to 70" of precipitation in a year). The entire parcel is within the Lake Champlain watershed. The majority of the water draining from the parcel eventually reaches Lewis Creek or Kimball Brook, but a small portion of the parcel drains to the La Platte River. Overall the park is very dry, with only tiny seasonal streams and two minor wetlands on the property. There is a small pond as well, which is likely of human origin.

### Natural and Human Disturbance

Natural disturbance processes, such as wind, fire, and flooding, continually shape landscapes and define their natural communities. The most frequent upland natural disturbances at MPSP are small-scale, ongoing events, resulting in individual tree death and canopy gap dynamics. Moderate scale disturbances such as blowdowns, ice storms, and insect defoliation events are expected less frequently, but have the potential for larger impacts. Very large scale disturbances (events affecting many hundreds of acres or more) are expected to occur rarely, but if an event does occur it would have the potential to create dramatic changes in natural communities.

Land use history also influences the present-day distribution of natural communities at Mount Philo SP. Like much of the Vermont landscape, especially in the Champlain Valley, the parcel has a history of agriculture and timber harvesting. Evidence of these activities can still be found in the relatively young forests of the property and the presence of non-native, invasive species. The legacy of human land use will continue to affect the natural communities for a long time.

### **Natural Communities**

A natural community is an assemblage of biological organisms, their physical environment (e.g., geology, hydrology, climate, natural disturbance regime, etc.), and the interactions between them (Thompson and Sorenson 2000). More than a simple collection of species, a natural community is characterized by complex webs of mutualism, predation, and other forms of interaction. The 89 natural community types described in Vermont repeat across the landscape in patches (or “polygons”) of various sizes. These patches (or groups of patches in close proximity to each other) are referred to as natural community occurrences, and are to be distinguished from broad descriptions of community types. Natural community occurrences vary greatly in their size. Matrix communities, such as Northern Hardwood Forests, occur in broad expanses across the landscape, and form the context in which other, smaller communities are found. Large patch communities, such as Hemlock Forest, typically occur at scales of 50-1000 acres. Small patch communities such as Seeps are usually less than 50 acres in size; many are much smaller and owe their existence to highly localized site and disturbance characteristics.

Natural communities at Mount Philo State Park were identified through aerial photograph interpretation and field surveys. A Geographic Information System (G.I.S.) map of natural communities was produced using ArcView software from ESRI, Inc. Because some natural communities occur at very small scales (e.g., less than ¼ acre), this mapping effort is probably incomplete. Natural community mapping is an iterative process, and our knowledge improves with each mapping effort. Thus, the map presented here should not be viewed as a final statement on community distribution at MPSP; instead, it should be treated as a first attempt at describing natural communities in this area. Land managers and members of the public should be aware that additional examples of small patch natural communities may occur on the management unit. As subsequent inventories and site visits are conducted, this map will be improved.

Natural community occurrences are assigned a quality rank, a statement of their overall ecological value which helps guide management. An “A”-ranked occurrence is of high quality relative to others of its type in the state, while a D-ranked example is of comparatively low quality. Quality ranks are objectively assigned on the basis of three factors: occurrence size, current condition, and landscape context. The three factors vary in the degree to which they influence overall quality in different communities. For example, size and landscape quality are more important factors than current condition in the quality ranking of Northern Hardwood Forests, while current condition and landscape context receive greater attention in the ranking of Rich Northern Hardwood Forests. It is important to recognize that assignment of low quality ranks may be due to small size rather than poor current condition. When community occurrences are either rare or of high quality (or a combination of these factors), they may be

designated as being of “statewide significance”. This designation is applied according to objective guidelines established by the Vermont Department of Fish and Wildlife and which are available upon request. It is recommended that state-significant natural communities be afforded a higher level of protection than other areas of the management unit.

10 occurrences of 9 natural community types were identified and mapped in MPSP (see table below). A total of 11 natural community polygons were mapped. Some broad patterns emerged from this mapping effort. Much of MPSP is characterized by young forests with oaks, hickories, and white pine. Cliffs and outcrops provide important habitats for a number of rare and uncommon plants species, as well as more common species of birds, mammals, and reptiles. Wetlands are almost entirely absent on the parcel. Because of small size and isolated landscape context, the natural communities found at MPSP are not examples of statewide significance. However, locally within the Champlain Valley, where the majority of the land is either developed or used for agriculture, all of these natural community examples are of very high ecological value.

The topography, soils, vegetation, and wildlife associations of each natural community in MPSP are described below.

<b>Natural Communities of Mount Philo State Park</b>				
<b>Natural Community</b>		<b>Acres</b>	<b>Vermont Distribution</b>	<b>Example of Statewide Significance?</b>
<b>Wetlands</b>	Red Maple-Black Ash Seepage Swamp	1	Common	No
	Seep	0.3	Common	No
<b>Uplands</b>	Dry Oak-Hickory-Hophornbeam Forest	28	Uncommon	No
	Limestone Bluff Cedar-Pine Forest	0.5	Rare	No
	Mesic Maple-Ash-Hickory-Oak Forest	159	Uncommon	No
	Mesic Red Oak-Northern Hardwood Forest	4	Common	No
	Temperate Calcareous Cliff	1.7	Uncommon	No
	Temperate Calcareous Outcrop	0.4	Uncommon	No
	Transition Hardwood Limestone Talus Woodland	2	Uncommon	No
<p>For more information on these and other natural communities, see <i>Wetland, Woodland, Wildland: a Guide to the Natural Communities of Vermont</i>, by Elizabeth Thompson and Eric Sorenson. Information may also be found online at: <a href="http://www.vtfishandwildlife.com/books.cfm?libbase=Wetland,Woodland,Wildland">http://www.vtfishandwildlife.com/books.cfm?libbase=Wetland,Woodland,Wildland</a></p>				



### **Dry Oak-Hickory-Hophornbeam Forest**

S3 (Uncommon)

Acres: 28

Occurrences: 1

State Significant: No

Twenty-eight acres of this uncommon natural community type are found on the summit of Mount Philo and extending down to the southeast. Dry Oak-Hickory-Hophornbeam Forest is typically found on warm and dry sites, and the patch at MPSP is no exception. One soil sample in this community found just 6" of very rocky soil over bedrock, while another was deeper (up to 3'total) with fine sandy loam over a silty loam. The pH at this second sample was measured at 5.4-5.6 in the sandy loam. As expected, Northern Red Oak (*Quercus rubra*) and Shagbark Hickory (*Carya ovata*) are present in the canopy, at times mixed with Sugar Maple (*Acer saccharum*), White Ash (*Fraxinus americana*), and Black Birch (*Betula lenta*). Eastern White Pine (*Pinus strobus*) can form a sparse (5% cover) emergent canopy in some locations. The subcanopy is characterized by Hop-Hornbeam (*Ostrya virginiana*), but can also include species found in the canopy, as well as *Amelanchier* species, Striped Maple (*Acer pensylvanicum*) and near the summit, Northern White-Cedar (*Thuja occidentalis*). Shrubs include American Witch-Hazel (*Hamamelis virginiana*), Maple-Leaved Viburnum (*Viburnum acerifolium*) and Common Lowbush Blueberry (*Vaccinium angustifolium*). Non-native invasive European Buckthorn (*Rhamnus cathartica*) and honeysuckle (*Lonicera cf. morrowii*) are also present in places. Some characteristic herbs noted in this community include Large-leaved Aster (*Aster macrophyllus*), Blue-Stem Goldenrod (*Solidago caesia*), Pennsylvania Sedge (*Carex pensylvanica*), and Forest Licorice Bedstraw (*Galium circaezans*). The oak and hickory make this community good habitat for squirrel, turkey, white-tailed deer, and other wildlife species that feed on hard mast. Other wildlife species that might be present in this community at MPSP include the common white-breasted nuthatch, and the uncommon ring-necked snake.

### **Limestone Bluff Cedar-Pine Forest**

S2 (Rare)

Acres: 0.5

Occurrences: 1

State Significant: No

A half-acre patch of Limestone Bluff Cedar-Pine Forest is found above the west-facing portion of cliff. The primary hiking trail to the summit travels through this community, and there are ongoing impacts from hiker trampling. Although this community type is rare in Vermont, this patch—even in the absence of disturbance—was probably never an exceptional example of this natural community type. Species noted in this community include a canopy of Eastern White Pine (*Pinus strobus*) and Northern White-Cedar (*Thuja occidentalis*), with a sparse herb layer that includes Rock Polypody (*Polypodium virginianum*), Blue-Stem Goldenrod (*Solidago caesia*), Hairy Solomon's-Seal (*Polygonatum pubescens*), Marginal Wood Fern (*Dryopteris marginalis*), and Plantain-Leaved Sedge (*Carex plantaginea*). Ebony Sedge (*Carex eburnea*), which can be characteristic of this natural community type, is notably absent.

Soils are very thin, with a relatively thick organic layer. At one site with some mineral soil, a pH of 6.4-6.6 was measured. Given its small size and general lack of vegetation diversity, this patch probably provides few if any special wildlife habitat characteristics.

### **Mesic Maple-Ash-Hickory-Oak Forest**

S3 (Uncommon)

Acres: 159

Occurrences: 1

State Significant: No

This natural community is the matrix forest type for MPSP. Because of the long history of land use and disturbance in the park, much of the area mapped as this natural community type does not currently reflect the expected natural vegetation. In particular, the northern portion of the park is dominated by stands of Eastern White Pine (*Pinus strobus*) and Northern White-Cedar (*Thuja occidentalis*). In these areas, invasive species such as Asian Bittersweet (*Celastrus orbiculatus*) pose a threat to the long-term recovery of the natural community. The eastern and southern areas are relatively less disturbed, with a canopy that includes Sugar Maple (*Acer saccharum*), Shagbark Hickory (*Carya ovata*), American Linden (*Tilia americana*), White Ash (*Fraxinus americana*), and Bitternut Hickory (*Carya cordiformis*). Hop-Hornbeam (*Ostrya virginiana*) is present in the understory, and shrubs include Alternate-Leaved Dogwood (*Cornus alternifolia*), Bush-Honeysuckle (*Diervilla lonicera*). Some areas also have invasive European honeysuckle (*Lonicera* sp.) and European Buckthorn (*Rhamnus cathartica*). Herbs noted include Broad-leaved Ricegrass (*Oryzopsis racemosa*), Forest Licorice Bedstraw (*Galium circaezans*), Sticky Tick-trefoil (*Desmodium glutinosum*), American Hog-Peanut (*Amphicarpaea bracteata*), Large-Flowered Bellwort (*Uvularia grandiflora*), Plantain-Leaved Sedge (*Carex plantaginea*), and Large Enchanter's Nightshade (*Circaea lutetiana*). Soil in this community is thin and rocky, and while the pH was not measured, it is likely enriched from the calcareous bedrock. White-tailed deer, turkey, and a wide variety of breeding songbirds would all be expected to be found in this community at MPSP.

### **Mesic Red Oak-Northern Hardwood Forest**

S4 (Common)

Acres: 4

Occurrences: 1

State Significant: No

A four-acre patch of this community is found on the northwestern side of the summit. This area, while currently characterized by Sugar Maple (*Acer saccharum*) and Northern Red Oak (*Quercus rubra*), has had relatively recent harvesting, and is only weakly distinguished from the adjacent Mesic Maple-Ash-Hickory-Oak Forest and Dry Oak-Hickory-Hophornbeam Forest natural communities. As the patch continues to develop over time, it may become apparent that it is better included with one of those community types. At present, this patch has a distinct two-age structure, with a emergent canopy (30% cover) of 50' tall sugar maple and red oak that range from 12-20" dbh. The secondary canopy (70%

cover) is only 15-20' tall and includes Sugar Maple (*Acer saccharum*), Striped Maple (*Acer pensylvanicum*), Staghorn Sumac (*Rhus typhina*), and Hop-Hornbeam (*Ostrya virginiana*). Shrubs (<10% cover) include Alternate-Leaved Dogwood (*Cornus alternifolia*), Flowering Raspberry (*Rubus odoratus*), and invasive honeysuckle (*Lonicera* sp.). Herbs (<5% cover) include Marginal Wood Fern (*Dryopteris marginalis*), Evergreen Wood Fern (*Dryopteris intermedia*), and White-Grained Rice Grass (*Oryzopsis asperifolia*). Soil is very shallow, with 0-4" of sandy loam over rock. Wildlife in this small patch would include species found in the adjacent forest communities.

### **Red Maple-Black Ash Seepage Swamp**

S4 (Common)

Acres: 1

Occurrences: 1

State Significant: No

A disturbed example of a Red Maple-Black Ash Seepage Swamp is found on the east side of MPSP. It is the only substantial wetland natural community in the park, thus despite relatively poor ecological condition, it provides important habitat diversity. This patch was inventoried after the growing season, so a full list of vegetation was not collected. Species that were noted include Eastern White Pine (*Pinus strobus*), American Elm (*Ulmus americana*), Bitternut Hickory (*Carya cordiformis*), Eastern White Oak (*Quercus alba*), Scotch Pine (*Pinus sylvestris*), and European Larch (*Larix decidua*) in the canopy; European Buckthorn (*Rhamnus cathartica*) and Morrow's Honeysuckle (*Lonicera morrowii*) in the shrub layer; and Sensitive Fern (*Onoclea sensibilis*) in the understory. Poison-ivy (*Toxicodendron radicans*) is abundant, along with invasive Asian Bittersweet (*Celastrus orbiculatus*). Ground cover includes small hummocks and hollows with mosses. This wetland may provide good habitat for amphibians and other species benefiting from moist soils and swamp habitat. Additional inventory should be conducted prior to any management that may affect this patch.

### **Seep**

S4 (Common)

Acres: 0.3

Occurrences: 1

State Significant: No

Though almost all of MPSP is dry upland, one Seep is mapped on the northeast slope of the mountain. Compared to most Seeps with abundant groundwater flow, this example barely qualifies as this natural community type. It may simply collect and concentrate groundwater from a very small local watershed, but the result is that this patch has some wetland-affiliated vegetation. Species noted include Black Ash (*Fraxinus nigra*), Ostrich Fern (*Matteuccia struthiopteris*) and Sensitive Fern (*Onoclea sensibilis*), Northern Lady Fern (*Athyrium filix-femina*), Small Enchanter's-Nightshade (*Circaea alpina*), and a *Geum* species. European Buckthorn (*Rhamnus cathartica*) and Morrow's Honeysuckle (*Lonicera morrowii*) are also present. The soil, which has likely been affected by past plowing and/or grazing, appeared to be a

very dense silt loam. This seep may provide some important habitat for red-backed salamanders during dry conditions, and might be a source of early-spring herbaceous browse for white-tailed deer.

### **Temperate Calcareous Cliff**

S3 (Uncommon)

Acres: 1.7

Occurrences: 1

State Significant: No

The Temperate Calcareous Cliff may be one of the most distinctive features to park visitors. The cliff extends nearly unbroken for approximately a half mile on the western and southern faces of Mount Philo. The exposed rock is primarily of the Monkton Formation, which ranges in character from a more resistant quartzite to a more erodible dolostone. While much of the cliff is barren, some crevices and ledges do support vegetation. Because of their inaccessibility, these areas were not thoroughly surveyed, but some common plants expected on the cliff include Red Columbine (*Aquilegia canadensis*), Maidenhair Spleenwort (*Asplenium trichomanes*), Harebell (*Campanula rotundifolia*), Mountain Crane's-Bill (*Geranium robertianum*), and Canada Windflower (*Anemone canadensis*). At least two rare plants are known to grow on this cliff: Rock Whitlow-Mustard (*Draba arabisans*), and Nodding Stickseed (*Hackelia deflexa* spp. *americana*). Several other rare species are found on the outcrops near the top of the cliff and may also be present on the cliff face or some of the larger ledges; these might include Douglas's Knotweed (*Polygonum douglasii*), Rattlesnake Hawkweed (*Hieracium venosum*), and Ledge Spikemoss (*Selaginella rupestris*). Recreational rock climbing and scrambling pose a threat to this community and the rare plants. Turkey vultures and ravens may use this as nesting or roosting habitat, and garter snakes could use the ledges as basking sites.

### **Temperate Calcareous Outcrop**

S3 (Uncommon)

Acres: 0.4

Occurrences: 1

State Significant: No

Temperate Calcareous Outcrop is found along the top of the cliff band at MPSP. Two patches have been mapped, totaling 0.4 acres, but there are additional very small outcrops located all along the cliff top. Many park visitors are likely familiar with this community, because these outcrops offer expansive views of the Champlain Valley. The long history of human activity on the summit of Mount Philo has impacted this natural community, and for the most part this community is very heavily disturbed and sparsely vegetated. At least five rare plant species are known to occur on these outcrops, and all are threatened by trampling from visitors: Douglas's Knotweed (*Polygonum douglasii*), Rock Whitlow-Mustard (*Draba arabisans*), Rattlesnake Hawkweed (*Hieracium venosum*), Tall Wood-Beauty (*Drymocallis arguta*), and Ledge Spikemoss (*Selaginella rupestris*). Interestingly, the non-native White Stonecrop (*Sedum album*) is widespread in this community. It is not known if this species, which is not typically considered an

invasive, is outcompeting and displacing native plants in this setting. If it were found to be having a negative effect on native vegetation, it should be considered an invasive species and managed accordingly. Given the high concentration of recreational use, these outcrops are likely poor wildlife habitat. They may be used by some bird and snake species.

### **Transition Hardwood Limestone Talus Woodland**

S3 (Uncommon)

Acres: 2

Occurrences: 2

State Significant: No

Two examples of this uncommon community type (which is a variant of Transition Hardwood Talus Woodland) are found in MPSP. One is located below the large temperate calcareous cliff, while the other is located on the eastern side of the mountain. The rocky substrate is a mix of the Monkton formation quartzite and dolostone, and the Stony Point Shale. The shale forms a very loose talus composed of small rock fragments, while the quartzite and dolostone boulders range from softball size to over 4' on the longest edge. Soil is a thin veneer of mostly organic matter over the talus; a pH of 6.0 was measured at one site. The vegetation in this community is diverse, as a result of mineral enrichment from the rocks. Species noted include American Linden (*Tilia americana*), Sugar Maple (*Acer saccharum*), Northern Red Oak (*Quercus rubra*), White Ash (*Fraxinus americana*), Bitternut Hickory (*Carya cordiformis*), and Cherry Birch (*Betula lenta*) in the canopy; with a similar composition along with Hop-Hornbeam (*Ostrya virginiana*) in the understory. Shrubs noted include American Witch-Hazel (*Hamamelis virginiana*), Maple-Leaved Viburnum (*Viburnum acerifolium*), and Alternate-Leaved Dogwood (*Cornus alternifolia*). Herbs include Pale Touch-Me-Not (*Impatiens pallida*), Poison-Ivy (*Toxicodendron radicans*), Mountain Crane's-Bill (*Geranium robertianum*), Blue-Stem Goldenrod (*Solidago caesia*), Canada Wood-Nettle (*Laportea canadensis*), White Baneberry (*Actaea pachypoda*), Walking Fern (*Asplenium rhizophyllum*), Bulblet Fragile Fern (*Cystopteris bulbifera*), Northern Maidenhair Fern (*Adiantum pedatum*), Ziz-Zag Goldenrod (*Solidago flexicaulis*), and Blunt-lobed Hepatica (*Hepatica americana*). The rocky habitat may be suitable for snake species such as garter snake, Dekay's brown snake, and ring-necked snake.

## Fine Filter Assessment

### Rare, Threatened, and Endangered Species

Mount Philo State Park is home to many rare and uncommon plant species. These species and their management needs are summarized in the table and text below.

#### PLANTS

Seven species of rare or very rare plants are known to occur within MPSP, as well as an additional five species of uncommon plants. Of the rare/very rare species, one is listed as “endangered” and another is listed as “threatened” by Vermont state endangered species statute (10 V.S.A. 123). Their occurrence in MPSP is thus very important on a statewide basis. Note that one species is not included in this report because of data sensitivity concerns; land managers are aware of this species and its management considerations.

Mount Philo has a rich history of botanical exploration, with plant inventory records dating back into the 19<sup>th</sup> century. In addition to the twelve species above, there are historical records for another ten very rare, rare, and uncommon species that have been observed on Mount Philo. Two of these species are state-listed as “threatened” and one is state-listed as “endangered.” The most recent of these records is from 1929. While there have been many land use changes and disturbances since the early 20<sup>th</sup> century, it is possible that some or even all of these plants are still present and could be rediscovered within MPSP. Therefore, additional inventories for rare species should be a high priority, especially at sites with proposed management activities.

Many of the rare and uncommon plants at MPSP are associated with cliff and outcrop habitats and are subject to negative impacts from visitor trampling and rock scrambling and climbing. A few additional plants are found immediately along hiking trails and are also at risk of accidental negative impacts. Ongoing monitoring, combined with park signage, outreach, and careful guidance of foot traffic, are all necessary to maintain the long-term viability of these plant populations.

A few rare and uncommon plant species occur in forested habitats. Maintaining closed canopy cover and preventing direct disturbance are the best strategies for protecting these populations.

**Rare, Threatened, and Endangered Plants of Mount Philo State Park**

	<b>Species Name</b>	<b>Common Name</b>	<b>Sites Where Found<sup>1</sup></b>	<b>State Rarity Rank<sup>2</sup></b>	<b>Rarity<sup>2</sup></b>	<b>Legal Status</b>
SPECIES KNOWN TO BE PRESENT FROM RECENT RECORDS	<i>Hackelia deflexa</i> spp. <i>americana</i>	Nodding Stickseed	Outcrops and cliffs	S2	Rare	Threatened
	<i>Muhlenbergia sobolifera</i>	Rock Muhly	Woods below cliffs	S2	Rare	
	<i>Phegopteris hexagonoptera</i>	Broad Beech Fern	Forests	S2	Rare	
	<i>Polygonum douglasii</i>	Douglas's Knotweed	Outcrops	S2	Rare	Endangered
	<i>Scutellaria parvula</i> var. <i>parvula</i>	Small Skullcap	Unknown (1904)	S2	Rare	
	<i>Draba arabisans</i>	Rock Whitlow-Mustard	Outcrops and cliffs	S2S3	Rare/Uncommon	
	<i>Hieracium venosum</i>	Rattlesnake Hawkweed	Outcrops	S2S3	Rare/Uncommon	
	<i>Diplazium pycnocarpon</i>	Narrow-leaved Glade Fern	Rich woods	S3	Uncommon	
	<i>Drymocallis arguta</i>	Tall Wood-Beauty	Outcrops	S3	Uncommon	
	<i>Scrophularia lanceolata</i>	Lance-Leaved Figwort	Open woods	S3	Uncommon	
	<i>Selaginella rupestris</i>	Ledge Spikemoss	Outcrops	S3	Uncommon	
	<i>Symphoricarpos albus</i>	Common Snowberry	Dry woods and outcrops	S3	Uncommon	
SPECIES KNOWN ONLY FROM HISTORICAL RECORDS, MAY BE PRESENT	<i>Juncus secundus</i>	Lopsided Rush	Summit (1929)	SH	State Historical <sup>3</sup>	Endangered
	<i>Botrychium rugulosum</i>	St. Lawrence Grapefern	Unknown (1915)	S1	Very Rare	
	<i>Pterospora andromedea</i>	Pine-Drops	Pine woods (1917)	S1	Very Rare	
	<i>Juncus torreyi</i>	Torrey's Rush	Damp roadside (1920)	S2	Rare	
	<i>Piptatherum pungens</i>	Short-Awned Mountain-Rice Grass	Dry shaded ledges (1892)	S2	Rare	Threatened
	<i>Platanthera hookeri</i>	Hooker's Bog-Orchid	Rich woods (1903)	S2	Rare	Threatened
	<i>Lespedeza violacea</i>	Wand Bush-Clover	Dry woods (1920)	S2S3	Rare	
	<i>Ophioglossum pusillum</i>	Northern Adder's-Tongue Fern	Pasture (1915)	S2S3	Rare	
	<i>Dichanthelium xanthophysum</i>	Pale-Leaved Rosette-Panicgrass	Unknown (1922)	S3	Uncommon	
	<i>Poa saltuensis</i> ssp. <i>saltuensis</i>	Drooping Bluegrass	Unknown (1922)	S3	Uncommon	

<sup>1</sup> For historical species, includes year of last observation

<sup>3</sup> All known occurrences in VT are from historical records

<sup>2</sup> For a full explanation of these rarity ranks, visit the Vermont Natural Heritage Inventory website:

[http://www.vtfishandwildlife.com/wildlife\\_nongame.cfm](http://www.vtfishandwildlife.com/wildlife_nongame.cfm)

### Non-native Species

There are many non-native plant species at MPSP, but most are not a threat to native vegetation, habitats, or wildlife; however, there are a number of notable exceptions. Non-native honeysuckles (*Lonicera* spp.), Barberries (*Berberis* spp.), and Asian Bittersweet (*Celastrus orbiculatus*) are all non-native, invasive species which are present on the property and which are having or are expected to have negative impacts to natural communities, native plants, and wildlife habitats. These and other invasive species tend to follow disturbance, thus any activities that create soil disturbance or canopy gaps in the forest could result in the spread of invasive species. For more information, refer to the Invasive Species Assessment.

### Core Forest and Habitat Blocks

Core forest is a biological term used to refer to any forested areas that are greater than 100 meters from human-created, non-forested opening. While edges and transition zones are excellent habitat for some native plant and animal species, edges also negatively impact many forest resources. Increases in invasive species and in predation on many native songbirds, and a decrease in wildlife that prefer to use large blocks of intact forest, are all associated with an increase in forest edge. Additionally, unbroken forest allows for easy dispersal of plants and animals, without large barriers to this movement.

Located in the Champlain Valley, MPSP is a small habitat “island” surrounded by agricultural fields and human development. The park overlaps an approximately 440-acre forested habitat block. While this block extends beyond the park, it is still bounded by Mount Philo Road, Spear Street, Guinea Road, and One Mile Road. Very little of this block is remote enough to function as core forest. However, in the context of the Champlain Valley, even small, isolated habitat blocks can be an important refuge for some wildlife species, such as bobcat.

### Wildlife Movement Corridors

Connections between wild lands can serve an important role in maintaining the long-term health and viability of wildlife populations. Wildlife corridors not only allow individual animals (such as young individuals searching for new habitat) to move throughout the landscape, but also allow for the transfer of genetic information across the region. Even the occasional travel of a few individual animals between otherwise isolated populations can substantially increase their long-term viability, because the genetic diversity within each group is effectively increased.

MPSP does not contribute to regional landscape connectivity; however, the parcel probably does contribute to local wildlife movements. Aside from serving as a habitat island (see above section) it is part of a mosaic of the small habitat blocks and brushy riparian corridors that are critical to wildlife movement in the Champlain Valley. MPSP is also close to a relatively intact forested corridor along Lewis Creek, providing an opportunity for some species to move between riparian and upland habitats.



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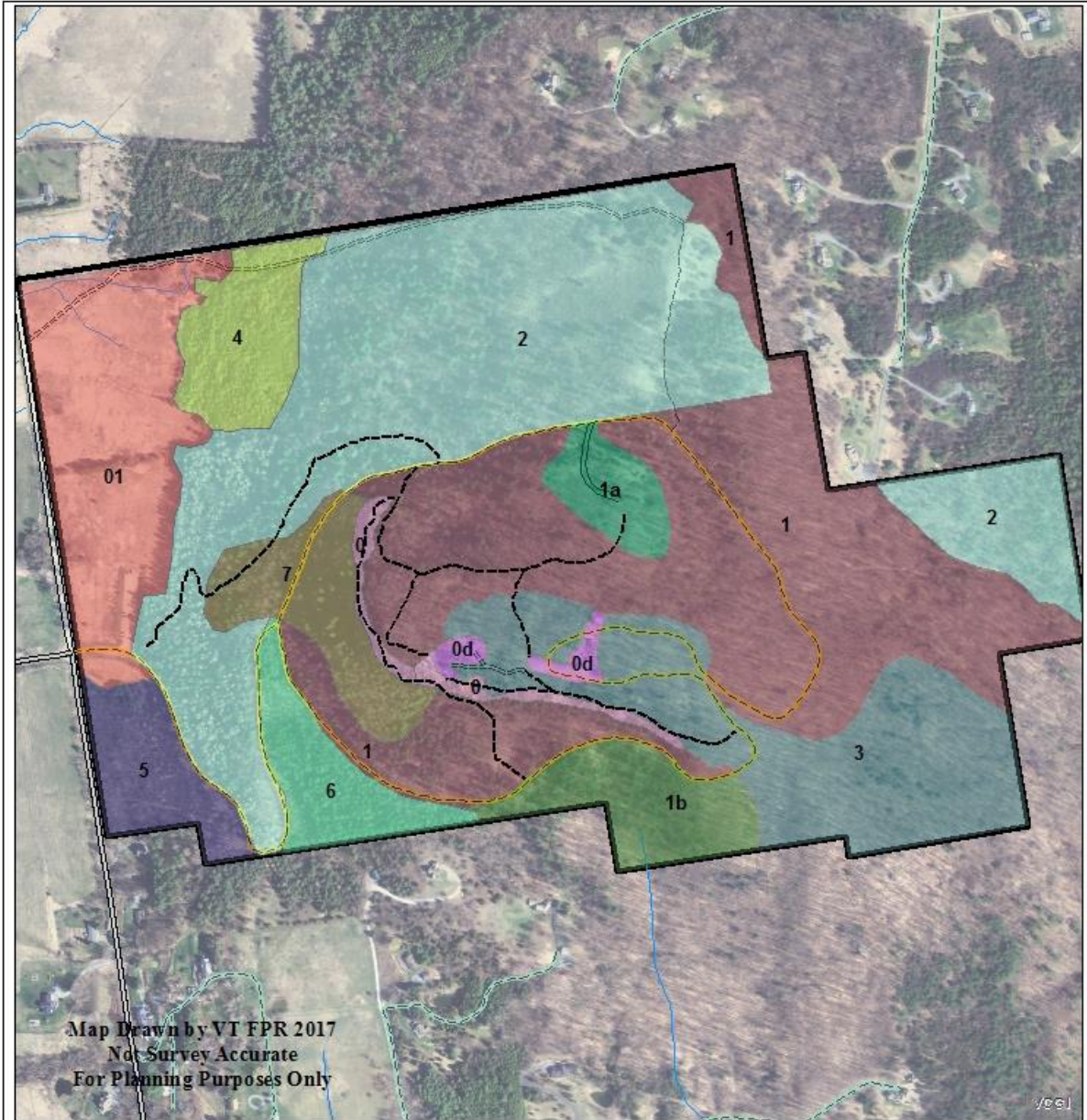
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## APPENDIX 2: Forest Inventory Data and Stand Map(s)

### *Mt. Philo State Park - FOREX Data Summary*

Comp.	Stand	Size Acres	QMD	BA/A Total	AGS BA/A	UGS BA/A	Timber Type (Natural Community)	Species %BA	Goals
1	1	71	8.1	106	68	38	Northern Hardwood (Mesic Maple-Ash-Hickory-Oak Forest)	Sugar maple – 44% Red oak – 11% White pine – 10% No. White Cedar – 10%	Maintain as healthy forest for its habitat, scenic, timber and recreation values. Enhance climate adaptability. Manage invasive species.
1	2	64	8.4	125	87	37	Oak-pine (Mesic Maple-Ash-Hickory-Oak Forest)	White pine – 34% Tamarack – 14% Sugar maple – 10% Hophornbeam – 10%	Maintain as healthy forest for its habitat, scenic, timber and recreation values. Enhance climate adaptability. Manage invasive species.
1	3	27	10.2	140	110	29	Oak-Hardwood (Dry Oak-Hickory-Hophornbeam Forest)	Sugar maple – 45% Hickory – 14% White ash – 12% Red oak – 5%	Maintain as healthy forest for its habitat, scenic, timber and recreation values. Enhance climate adaptability. Manage invasive species.
1	4	8	4.6	150	49	100	Northern White Cedar (Mesic Maple-Ash-Hickory-Oak Forest)	Cedar – 93% Paper birch – 7%	Remnant of past land use. Maintain cedar as long as possible as diverse habitat component. Not functioning as deer winter habitat.
1	5	7					Early successional (Mesic Maple-Ash-Oak-Hickory Forest)		Allow stand to develop. Manage invasive species.
2	6	5					Norway Spruce (Mesic Maple-Ash-Hickory-Oak Forest)		Maintain stand health and vigor for diversity of habitat, aesthetics and as historic planting as long as possible.
1	7	9	8.6	130	54	75	Northern hardwood (Transition Hardwood Limestone Talus Woodland)	Sugar maple – 27% White pine – 38% No. white cedar – 19%	Maintain as healthy forest for its habitat, scenic, timber and recreation values. Enhance climate adaptability. Manage invasive species.

## APPENDIX 2: Forest Stand Map



Map Drawn by VI FPR 2017  
Not Survey Accurate  
For Planning Purposes Only

### Mount Philo State Park FOREST STAND MAP



Vermont Department of  
Fish and Wildlife  
Forests, Parks & Recreation



0 0.05 0.1 0.2 Miles

N

#### Legend

##### Stands/cover type

0 - cliff	2 - mixed wood
01 - open, lower field	3 - dry oak-hardwood
0d - open, developed	4 - northern white cedar
1 - northern hardwoods	5 - young forest
1a - NH, campsite area	6 - Norway spruce
1b - white pine	7 - northern hardwood - talus

## APPENDIX 3: 1998 Ice Storm Assessment

### Mount Philo – 1998 ice storm

In January 1998, an ice storm of unusual magnitude swept through the northeast region causing extensive damage to forests and property. From January 4 – 9, sustained precipitation in the form of rain, drizzle, freezing rain, freezing drizzle, sleet and snow fell on the northeast. Ice accumulations of 2 – 3 inches were reported in some areas. Gusting winds accompanied additional precipitation events later in the month, causing great stress and damage to the ice laden trees. In Vermont, the storm damaged 940,000 acres of forests including Mount Philo. An estimated 25-40% of greenbelt trees in Burlington were injured.

Prior to the ice storm, Mount Philo contained 5 coniferous plantations (Scots/jack pine, European larch, red pine, white pine and Norway spruce dating back to 1925-1935. Natural vegetation included a variety of northern hardwoods including: sugar maple, red oak, white ash, and beech. Red oak-white oak and sugar maple-beech stands covered 63% of the park, while Scots/jack pine accounted for 23%. A localized tornado struck the north side of the mountain in 1993. The ice storm damaged almost every tree on Mt. Philo (see attached map). About ¼ of the park was logged including the red pine plantation.

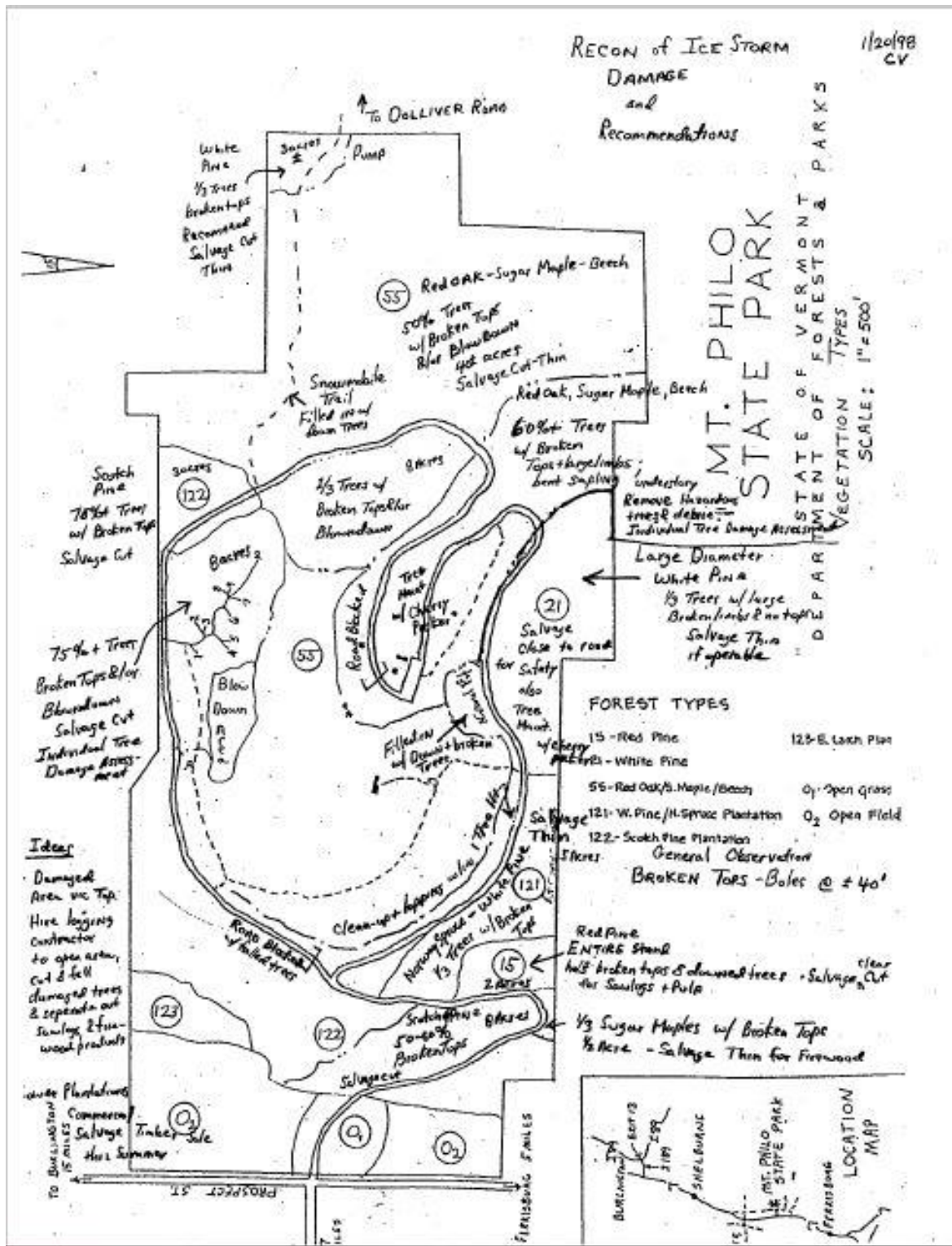
Several studies were initiated to assess impacts and monitor recovery. Photos of damaged oaks and sugar maple documented recovery from initial damage in 1998, through 2001 (see photos below). Recovery was aided by wet spring and summer weather. Every day in June 1998 rained.



Damage and recovery of red oak crowns following the 1998 ice storm on Mount Philo, Vermont. Photos are taken in successive years from 1998-2001 (clockwise from upper left). VFPR.



Damage and recovery of sugar maple crown following the 1998 ice storm on Mount Philo, Vermont. Photos are taken in successive years from 1998-2001 (clockwise from upper left). VFPR.



Initial assessment of tree damage at Mount Philo following the 1998 ice storm indicating stand size and forest types, amount and severity of tree damage, and potential restoration cuts. In general, tree boles were broken off at about 40 feet.



## APPENDIX 4: Public Comment Summary

### MOUNT PHILO STATE PARK LRMP

#### *Public Comments and Responses*

*From Public Meeting for Draft Plan – April 2018*

*Comments are in bold below. Like comments were grouped. FPR responses follow.*

#### LONG RANGE MANAGEMENT PLANNING AND PUBLIC INPUT

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- **Public meetings had very poor advertising. Meeting held at different state park. Limited time given for plan review, only 9 days given for review of draft plan. Believe feedback of the public has not been reasonably solicited and considered.**
- **Proposed plan developed with only a pretense of public engagement. One poorly warned meeting gathered only 40 people, another was held at a different state park. Public input was intentionally watered down by not allowing group discussion. The plan is one year late but only 9 days were given for review.**
- **Believe the active feedback of the public has not been reasonably solicited. We have participated in the public workshops over the past several years to provide input to the planning process.**
- **There has been a complete lack of social science gathered in the formation of the LRMP. Only gathered minimal and inaccurate information about the number of park visitors or their composition, no idea of how many Vermont students and tourists visit the park and what they need (toilets?). carrying capacity has been determined by worn out trails, not actual evaluations or surveys.**
- **A final open house held at Charlotte school – the format precluded and meaningful dialog about the many issues the plan raises.**
- **Thank you for taking the time to present the plan to the community, even though I don't know if anyone other than Charlotters were aware of the meeting.**
- **Delay plan adoption. It already a full year late making the case that accuracy and usefulness outweigh urgency; foster legitimate public input and assure that those suggestions are reflected in the resulting document. Present it to local groups for suggestions and ideas; enlist nonprofits that support pollinator habitat and bat recovery.**

The public input process for the development of the long-range management plan for Mt. Philo State Park included many meetings. Throughout this timeframe at least 12 meetings took place, some were formal public input meetings and open houses, some were with local and town committees, and others were at the request of individuals. In 2013, at the onset of plan development, an open house style meeting was held at the Charlotte Town Offices to display maps and information about the state park and receive input. 44 people attended this meeting and provided comment. In 2014 an internet survey was developed to gather input to gain a better understanding of recreational use and preferences at the state park. Over 450 people answered that survey. In 2016, a recreation focus meeting was held at Kingsland Bay State Park (unable to

hold at the Charlotte School due to insurance issues). 30 people attended this facilitated discussion to offer their input on some of the top recreational opportunities and challenges at MPSP. Those discussions resulted in over 400 comments that were considered as part of plan development.

In 2017 the Vermont Youth Conservation Corps conducted a trailhead survey at the park to gather data on trail use and visitor use.

Many additional meetings took place throughout this process with various groups and individuals interested in the development of the plan. These included three meetings with the Charlotte Trails Committee (formal meeting with entire committee, with head of committee and town manager and on site to view trail locations with trail planners), meeting with the owner of the Mt. Philo Inn, meeting with local historian, a site visit with elected official, attendance at a selectboard meeting, and various conversations and emails with interested citizens.

On April 19, 2018 an open-house meeting was held at the Charlotte School to offer the opportunity for review of maps, discussions with ANR staff and brief presentation outlining the process and plan highlights. The draft plan was posted on the FPR website on April 5<sup>th</sup>, prior to the public meeting, and there was a 43-day plan review and comment period that followed the meeting ending on June 1, 2018. To help guide plan review, an FAQ document was prepared and posted on the website. Fifty-eight people attended the meeting.

More than 650 comments were received throughout this process. Results of that input can be found woven into the management recommendations throughout the plan.

Comments from the public are taken as advice by the ANR. The purpose of public involvement is not to institute majority-rule management of public land. However, effort is made to include suggestions which are compatible with ANR land management principles and goals; and which are fiscally realistic.

The public input process was purposefully varied with open houses, presentations, internet surveys, facilitated focus discussions and meetings with individuals and small groups. Engaging the public through these methods encouraged conversation and discussions of tremendous value and context.

Meetings were advertised in a variety of ways. A stakeholder list was developed at the onset of planning and updated following each meeting. Anyone interested in learning more about the planning process was added to the list. That list was used for every meeting to send direct mailing invitations. In addition, a statewide stakeholder list was used to notify partners and user groups of the meetings. Press releases were developed for each of the events. The town of Charlotte was notified, and notices appeared on Front Porch Forum, the Charlotte Library News and Facebook page, the Citizen newspaper, Charlotte community calendar, Vermont State Parks blog and Facebook page as well as local and state media outlets, both digital and print and notices were posted at the state park. VFPR recognizes that partnership with the community is an important process now and going forward after completion of the planning process.

- **The plan is not legally defensible. The park is not a result of state land purchases, but of benefactor’s gifts. Their intentions are unequivocal: public recreation and pleasure. Likewise, with Mount Philo the sole park in which a person in a wheelchair can enjoy mountain top views, the plan fails to meet the intent of the Americans with Disabilities act. The population of Vermonters with physical disabilities should be a focus of expanded access to Mt Philo.**
- **Deed says must be used for public park or public reservation for the health, recreation and pleasure of the public.**
- **The plan is thorough and speaks thoughtfully to the original deed’s requirement for enabling the “health, recreation, and pleasure of the public”. The plan reflects public input by emphasizing hiking and picnicking through improvements to trails and paths.**
- **Mt. Philo is a tremendous state resource but is approaching a crisis situation of abuse through over use and lack of planning, forethought, and action by state management.**

Recreation is the centerpiece of management at MPSP and this plan does not alter that focus. That said, it is also important to manage the setting, in this case the natural resources, of that recreational use. People are drawn to recreate, predominantly hike, at MPSP because of the beautiful, natural setting. That sentiment was repeated throughout the public input. It is also the mission of FPR to provide recreation while conserving natural resources. The two are not mutually exclusive. Universal access is important and efforts to improve that access are ongoing. Park facilities (buildings, bathrooms) are accessible and the plan supports efforts to improve accessibility (page 66, 77) at the summit and on some trails. The ongoing summit trail maintenance and relocation project includes provisions to consider potential design of an accessible loop trail at the summit and FPR is working with a contractor to develop a landscape assessment of the entire summit area. Both projects are underway.

- **Providing access to nature should be job number 1. Park is primarily for people and not a primitive area for habitat/wildlife. Should be treated as a recreational facility not as a nature preserve.**

We agree and think that sentiment is reflected in the department mission, State parks mission and in the LRMP vision for Mt. Philo State Park. Recreation is the dominant use and management priority of MPSP but, as reflected throughout the public comment, people visit this state park for the experience of enjoying its forests, to view wildlife, and to enjoy the natural world. So, in addition to managing for recreation, protecting those values is vitally linked to the quality of the recreational experience and the Department mission.

- **Still many contentious issues and general lack of creativity in trying to meet the needs and desires of the community.**
- **I had hoped to see a plan that balanced preservation of natural resources with the park’s growing popularity. Regrettably this plan does not strike that balance. The plan solicited public input in a profoundly flawed way, conducting a hearing at a different state park to ignoring the preferences of people who were polled (98% said hiking and public recreation were top priorities).**

- **Management is behind the growth curve, reacting and not being proactive. Hopefully this plan signals a change in that path**
- **Agree with where the plan is going.**
- **Thank you for your efforts and for listening.**
- **I'm enthusiastic about your plan.**
- **The plan reflects the public input by emphasizing hiking and picnicking through improvements to trails and paths. I am grateful to the staff members who contributed to the document over multiple years.**
- **I'm writing to support the draft long-range management plan for Mt. Philo State Park. The plan recognizes the importance of hiking and picnicking what is arguably the most accessible state park in Vermont. Importantly, the plan also moves away from activities that shut down the park to the public, such as the road rally.**
- **Urge deferring finalization of LRMP and investing another 6 months in this process.**
- **I am very happy with the long-range management plan, particularly with its concern for overuse of the park. Limiting numbers of large groups that visit and using the number of existing parking places to limit visitation are both excellent ideas.**

We believe the plan strikes a balance between protecting the environment and providing a valued place for recreation and are pleased that many agree. By taking steps to prioritize sustainable trail maintenance & upgrade trails; to fully utilize existing parking and assessing its effectiveness before making plans to expand; through better efforts at disseminating information; and by addressing park operations especially where they address increasing visitation, we are addressing the concerns of many and taking important steps to sustainable management of MPSP.

The public made many valuable suggestions throughout the planning process and many of them have become part of the LRMP. That said, it is difficult to find that balance where everyone agrees on the outcome.

## TRAIL MANAGEMENT

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- **Another meeting at Kingsland Bay with 40 people attending. A poll at the park with striking findings – that 98% of people polled placed moderate or high value on hiking and the recreational resource. There is no evidence that the poll influenced the report in any way.**

The Recreation Survey (2014) showed that 87% of respondents hiked on MPSP trails and 78% placed high value on recreation. That same survey showed that respondents placed high importance on wildlife habitat (71%) and resource protection (70%). The consistent theme of the plan is the importance of high-quality recreation, especially trails, in a setting of a healthy natural environment. The plan development was influenced by many things including public input, deed language, responsible stewardship and FPR and Vermont State Parks missions. Recreational uses at MPSP are highlighted throughout the plan. Specific trail management strategies are described in the Executive Summary and in the Land Management Classification section beginning on page 63.

- **One meeting held in the Town of Charlotte with modest attendance. The public made valuable suggestions (making the hiking trail loops, for example, rather than up and back routes, thereby cutting traffic in half). The plan adopts none of these.**

We agree. There were many valuable suggestions and many of those are in the plan. Loop hiking opportunities exist at MPSP and many hikers design their hikes around a combination of trails and roads to reach the summit and return to the parking via a different route or hiking trails at the summit for an upper loop. The plan describes additional trail improvement and new trail projects that will enhance those opportunities (p. 66, 77, 79, 81).

- **Please add mountain bike trails, particularly top to bottom trails with shuttle to top to draw more visitors.**

Due to the high hiker use at MPSP mountain bike trails were not considered an appropriate use at the park.

- **Expand trail network.**
- **Upgrade of existing and addition of northern route to summit**
- **The park seems to have sufficient acreage to expand its trail network, thereby spreading the visitor load without being too disruptive of ecological factors. The proposed North trail starting on the north side of the parking area is a step in that direction. A south side trail below the road and following its contours could also work.**
- **I understand the easing to the current trails (adding additional) but I also like the undisturbed nature.**
- **I agree that the main trail is overused/abused. I encourage the building of at least one more trail.**
- **Add more trails to increase opportunities.**
- **Manage traffic on trails: limit traffic to trails only, barricades and signage. Vary open trails to reduce overuse and mitigate damage. Close trails that are in highly sensitive areas.**
- **Closing off access to specific trails or rock faces should be well marked with educational signs and temporary – just until restored.**
- **Weekends at any time of the year are now too busy for us to enjoy. We only walk there if it is too wet or muddy elsewhere, so we can walk the paved road.**
- **Hiking trails need to be improved to accommodate heavier use.**
- **Thank you for prioritizing hiking and outdoor uses of Mt. Philo State Park. I appreciate being able to use the park on all fall weekends to hike with my family, and not be blocked to by a private road race.**
- **Thank you for prioritizing hiking and outdoor uses at Mt. Philo State Park.**
- **Rather than limit use try to find alternative funding sources to enhance and relocate trails to accommodate current use.**

The long-range management plan recognizes the importance of hiking and the need to invest in the continued upgrade of a sustainable trail network that meets the needs of expanding use while

maintaining the environment that provides the setting sought by park visitors. The plan outlines a scope of sustainable trail management that continues work to repair, maintain, relocate and upgrade trails to protect resources, improve experiences and enhance safety.

The plan outlines a two-pronged approach to trail management. It starts with emphasizing continued upgrade of existing trails. This was started several years ago as part of our program of ongoing trail management. Trails have been systematically widened to accommodate increased use and side-by-side hiking and reduce vegetation trampling, surfaced to create a more durable trail surface and to protect resources, and by adding structures such as stairs where needed. Much of that work has been on the House Rock Trail. In fact, in part driven by the attention of this planning process, additional funding has been directed toward this ongoing management. We have been drawing attention to MPSP need for increased trail funding for several years and have been successful in securing state-wide priority funding to continue this scope of maintenance on the Summit Trail. While this maintenance is ongoing, it is the added attention of this process that helped in securing the funding. FPR is in the process of working with a trail designer/builder to relocate and upgrade the section of Summit Trail above the House Rock Trail and to improve hiker flow, loop opportunities and accessibility. This work is ongoing with anticipated trail maintenance and construction in 2019. Look for updates to be posted on the kiosk.

While maintenance and management of the trail network is a function of park operations, trail expansion must be part of the planning process. The second prong in this strategy, and the one outlined in this plan, is to consider expansion of the trail network to disperse use and provide additional loop opportunities. That expansion, described on page 81, includes the continuation of the North Vista Trail (at blue gate) beyond the clearing and picnic tables to the north and then down to and across the meadow to the parking area. Since these are new trail proposals, that expansion consideration will not take place until the LRMP is finalized. It will also follow the current trail upgrades. We feel it is important to improve current trails before expanding that network.

- **The 8' wide nearly complete \$70,000 North Trail has been closed to the public for the last 8 years.**
- **I am neutral on the new trail on the north side of the park. I understand the easing to the current trails but I also like the undisturbed nature. I like the open area near the campground, it is somewhat hidden and this will no longer be the case.**
- **The design for the new meadow trail is intended to protect plants and animals not provide a direct route or interesting learning experience for park visitors. Park visitors don't drive all the way out to Mt Philo just to walk along a busy road in order to protect a few squirrels from feeling queasy crossing a trail. They want a direct and interesting trail for recreation, contemplation, and observing nature.**

We are not aware of a \$70,000 trail project. There is an existing road, built before state ownership. While not a designated hiking trail, it is a good place to walk, and many do. That road will be considered as part of the proposed northern trail expansion (page 77). Woven throughout the public comment is the importance of the natural setting for hiking at MPSP. We believe people are looking for an interesting learning experience and nature-based

hike; that many visitors are interested in conservation and find hiking at MPSP attractive precisely for that interaction with nature. The proposed meadow trail will provide that as well as an alternative route to the summit. While the plan proposes to conserve meadow habitat by locating the trail to the side, it is proposed to be in the meadow not along the road. The most direct route to the summit is the park road.

- **Include mention of the new pedestrian trail that links Mt Philo State park with the town center, town beach and possibly other destinations that will greatly enrich park user experiences. Include plan for trail use parking needs to be part of the overall park use parking. Recognize that this particular trail network is designed for park users and is funded by state, fed and local funds.**
- **The town of charlotte has invested in a walking trail linking the west village community with the state park. The plan takes no stock of these changes and remains generally silent about forces outside of the mountain itself.**

FPR staff have met several times with the Charlotte trail committee as the town trail project is proceeding and supports the efforts to expand hiking in the region. Funding for the trail included grant funds dispersed by FPR and has received a letter of support from the Rutland District Stewardship Team. Creating separate parking, for the trail will help to alleviate parking pressures at Mt. Philo. The Charlotte Town Trail is mentioned on pages 45 and 66.

- **The view from the summit, across the valley and lake, is one of the most spectacular in the state and the only one like it for those of us who live in this area.**
- **the hike up the road to the summit is challenging for some of us but not impossible and its incredibly rewarding when you accomplish it.**
- **A young family- or anyone for that matter – can visit the park and make the hike in a morning or an afternoon and it does not take a full day.**

#### FOREST AND NATURAL RESOURCE MANAGEMENT

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- **There is mention in the plan of managing the stand of Norway spruce. This stand is of historic and aesthetic importance, so I hope that management of the stand could be minimized, and the majority of trees be allowed to age and die on their own**

Many of the historic plantations at MPSP were lost during the 1998 ice storm, however a few remain including the stand of Norway spruce. Because of its location adjacent to the road and recreational use of that road, consideration must be given to safety and aesthetics. These artificial (planted) stands contain trees of the same age and without management (thinning) can lose crown density and size and begin to deteriorate. As this occurs trees die and the stand begins to fall apart leaving the potential for hazards and for some, a reduction in the aesthetics of their hike. The plan allows for the opportunity to manage this condition so that trees may remain vigorous as long as possible and to manage the decay of the stand.

- **Poison parsnip seems to be out of hand in the parking area and below. I think everyone would appreciate some attention to this.**

- **The proposed songbird habitat below the parking lot is poison parsnip only. The only solution is repetitive mowing. I see this as a perfect location for additional parking when deemed appropriate**

We agree and recognize the challenges in controlling invasive species (page 24). Implementation of a mowing regime is included in this plan and has begun in summer of 2018. This type of mowing has been done on other parcels of state land with some success. The prescription for management of poison parsnip (p. 78) includes repeated mowing during the growing season so that the plants are not allowed to mature and disperse seed and the seed bank is eliminated (5 years seedbank). Additional strategies include manual control instead of, in combination with, or as follow up to mowing depending upon the size of the infestation and size of the volunteer crew. We'll also take advantage of natural competition of native plants, especially goldenrod. Implementing this practice in patches will allow some habitat to remain as refugia. Information will be posted on kiosk. Adaptive and persistent management will be important if we are to be successful.

- **For the problem of invasive species why not create a local volunteer corps to eradicate those plants?**

Managing invasive species is a challenging, long-term endeavor. The long-range management plan recognizes that and offers management guidance to address that challenge. Over the past 3 years, nearly 30 volunteers have spent 136 hours helping to manage invasive plant species on MPSP. In addition, the department's Invasive Plant Program, through the work of the Habitat Restoration Crew, has spent time mapping, assessing and managing invasive species throughout the park. In the 2018 field season ongoing work focused on management of the barberry infestation north of the campground. This is a good start, and by continuing these efforts, management of invasive plants can be a focus. Information on how to volunteer will be posted on the kiosk.

- **During the process of public input the great majority of people stated that they wanted toilets at the entry parking lot. Protect pollinators – the entire protected meadow has been taken over by poison parsnip.**
- **There is no plan to use the park as a constructive resource, for example by designated a fraction of the park to be tilled and turned into pollinator habitat.**

There are 21 acres of meadow/shrubland habitat that provide important forb and shrub-dominated habitat north of the entrance and east to the tree line. It includes small islands and hedgerows of trees, scattered shrubs, grasses, goldenrod and other species. This habitat provides structure and diversity to many species of birds and pollinators. The area will be managed to enhance that habitat component (see poison parsnip comment above) and to provide an interpretive wildlife viewing trail along its edge (page 19, 78).

- **The state's bat population has been decimated by white nose syndrome, the plans authors seem to have forgotten that bats exist.**

The plan describes the 9 species of bat and their status in Vermont. Of those, 5 species are list as "endangered" or "threatened" under Vermont Endangered Species Statute (p. 2, 11, 12, 22). The



forests of MPSP are within the summer range for Indiana bat, whose habitat is restricted to the Champlain Valley. While no bat surveys have been conducted to date, habitat within the park can provide roost trees and terrain suitable for a variety of bat species. While it may not be certain how many bats use MPSP, it is certain that their preferred habitat exists in that location. An evaluation of habitat conditions and presence of bats (including acoustic surveys) by the Vermont Fish & wildlife Department Bat Biologist will be conducted prior to any forest management or extensive tree cutting activities as standard operating procedure.

- **Include landscape level category that recognizes the importance of protection of the high value centerpiece core forest area of the park. Show map of core forest and describe their valuable and critical functions and the core forest significance in VT's largely deforested CV landscape. Also show linkage habitat and how we will partner to restore connecting habitat with Lewis Creek and Kimball brook and Pease Mountain - "Maintain and enhance forest ecosystem health, including the landscape values of the park's core forest, habitat block and associated connecting corridors"**
- **Include reference to the Charlotte town habitat maps that show landscape, NC, and species features that ANR planners have been promoting for many years now. Refer to and be guided by your own green book! Recognize the town of Charlotte land trust and Lewis Creek Association as very active local partners who work very diligently and at great expense to conserve land areas around the park that protect and enhance the actual park acreage natural and cultural features and their functions and values.**
- **the park is not an island of nature in a sea of development pressure. Rather it is a nucleus of a large and growing undeveloped habitat. Surrounding conservation alleviate pressure on Mt Philo to stand alone as protector of nature in that neighborhood. The park is not providing exclusive stewardship and does not need a plan that pretends to do so.**
- **The plan ignores the massive local investment in resource protection surrounding the park, from millions of dollars in land conservation to regulatory decision maintaining the viewshed.**
- **The plan does not consider the park's potential to improve its surroundings: to provide migratory pollinator habitat, to help restore depleted bat populations, and to serve as an educational resource.**

We agree. This is important work and there are many great organizations that work tirelessly to achieve conservation goals. We applaud and support local, regional and state organizations that carry the load at achieving success with these projects.

Vermont Conservation Design (Sorenson and Zaino 2018) identifies the forest blocks and surface waters and riparian areas around the state that are highest priority for maintaining an ecologically functional landscape. The forest block that includes Mount Philo SP is identified as highest priority for its physical landscape diversity, sets of features that contribute directly to biological diversity and ecological function. It is also recognized as a priority for its interior forest. As the ecological assessment section of the LRMP notes, "in the context of the Champlain Valley, even small, isolated habitat blocks can be an important refuge for some wildlife species."

This is true for plants as well. Efforts to conserve and steward the natural lands that surround Mount Philo SP are critical for maintaining ecological function in this forest block.

Efforts to maintain or enhance connections between forest blocks are also important. Mount Philo SP is part of a mosaic of the small habitat blocks and brushy riparian corridors that are critical to species movement in the Champlain Valley. While the Mount Philo block is not immediately adjacent to other forest blocks, many small streams have narrow riparian corridors that facilitate wildlife movement. Efforts by conservation organizations, and voluntary efforts by landowners, to maintain the ecological quality of these streams and their riparian areas, will help ensure that wildlife such as bobcats can continue to move about the Champlain Valley.

While this LRMP is limited in scope to the State Park, we recognize the ecological value and importance of the surrounding natural lands. This LRMP strives to sustain the natural values of Mount Philo SP within this larger landscape context.

References to goals in both the Chittenden County Regional Plan 2013;2016) and the Charlotte Town Plan (2016) are on page 4 of the LRMP. Landscape scale Land use and Connectivity is introduced on page 13 and support for local efforts for their work toward enhancing regional landscape connectivity is on page 72. We've added reference to town habitat maps to the Town and Regional Planning section on page 4.

- **I am absolutely thrilled to see that the draft plan was recently out for public comment and to see such great consideration of climate change in the draft plan. I looked through things and its fantastic. Great job.**

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#### HISTORIC RESOURCES

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- **The map of historic sites is based, if I'm not mistaken on information I provided, I'd greatly appreciate it if that could be acknowledged somewhere in the report.**

The historic resources at MPSP are interesting and extensive. They include early recreational development before and during the early times of state ownership. Enhancement and expansion occurred during the CCC era. There are various sources of this historic information including reports that are referenced in the Historic Resources section of the plan on page xx. We've had several interesting and informative conversations with a local historian and shared information between us that helped to inform our knowledge of the history at MPSP. Reference to that information sharing has been added to that section of the plan.

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#### STATE PARK FACILITIES AND OPERATIONS

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MPSP is a complex planning project with considerable overlap between land management activities (i.e. invasive species management, wildlife habitat, trail infrastructure) and ongoing state park operations (i.e. day-to-day operation of the park, managing groups, dogs, events). Many of these are inextricably linked. How do you address impacts to hiking trail infrastructure without consideration of type and amount of visitor use, for example? Still many of the comments received are more appropriately answered through the lens of ongoing state park operations rather than long-term management. They include establishing and enforcing rules about dogs, establishing levels of staffing and hours of operation, routine and ongoing trail maintenance, addressing parking, and including additional restroom facilities. Through non-content changes to the plan's layout, specifically to the Executive Summary and Land

Management Classification section of the plan, we have attempted to better explain those differences between long range planning and parks operations management. What follows are comments and responses that focus more on ongoing park operations than on long-range management.

#### HIGH USE

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- **Use is approaching crisis situation of abuse through overuse and lack of planning, forethought and action.**
- **Limit access in the short term to allow infrastructure to catch up to useage.**
- **I agree the park should have a limit to the number of visitors and close if the amount is exceeded.**
- **I am very happy with the long-range plan, particularly with its concern for overuse of the park. Limiting the number of large groups that visit and using the number of existing parking spaces to limit visitation are both excellent ideas.**
- **I agree the park should have a limit to the number of visitors and close if the amount is exceeded.**
- **What are other parks doing in other states that have fragile ecosystems and high traffic? Use creative ways that other parks are using.**
- **High use should be viewed as an opportunity for recreation and education, not as a destructive force that needs limits. MPSP can and should be a place that invites and includes people and provides access to nature and recreation.**
- **Mt Philo is being loved to death (improvised trails, dog droppings, crowded parking, motorized uses – road rally, snowmobiles incompatible with any natural resource area). Park sits in a sea of conserved land. Not only is there no threat of encroachment by development, the permanent preservation of valuable neighboring property also alleviates pressure on the park to serve as a pristine environment. The paved road proves that this park’s greatest asset is its unique degree of accessibility. Several years ago a gift enlarged the park property from 150 to 230 acres. Thus far, that resource has seen minimal use, and in no way has it been purposed to alleviate usage pressures on the main slopes.**
- **Mt Philo is being loved to death (improvised trails, dog droppings, crowded parking, motorized uses – road rally, snowmobiles incompatible with any natural resource area). Park sits in a sea of conserved land. Not only is there no threat of encroachment by development, the permanent preservation of valuable neighboring property also alleviates pressure on the park to serve as a pristine environment. The paved road proves that this park’s greatest asset is its unique degree of accessibility. Several years ago a gift enlarged the park property from 150 to 230 acres. Thus far, that resource has seen minimal use, and in no way has it been purposed to alleviate usage pressures on the main slopes.**
- **Idea to schedule school groups is a good one and should be pursued but let’s not call it ‘limiting’. Bad wording and obviously a button best not pushed.**

- **Thank you for prioritizing hiking and outdoor uses at Mt Philo State Park. I thoroughly appreciate being able to use the park on all fall weekends to hike with my family, and not be blocked by a private road race.**
- **Plan against constructing a welcome center because it would draw more visitors to MPSP. Isn't that the idea of a park? It does more than take up space valuable for parking and meadow habitat**
- **In the end you have a scarce resource that is desired by many people. You have to conserve it. Please create rules that cause as little frustration as possible. I fear that you are headed in the wrong direction.**

Facilitating park visitation, connecting people to nature, and providing opportunities for healthy outdoor recreation are important goals and part of the FPR mission. But managing a heavily used and popular park is not without its challenges, especially one where people enjoy hiking in a healthy natural environment, not only enjoying the view at the top but the beauty of the forest along the way. Conserving natural resources is also part of the FPR mission. Admittedly, the word limit was not the most appropriate choice. The intention is to manage use. It may mean that group scheduling is more organized so that they are not all using the park on the same day. It is not our intention to say no to school groups but to manage visitation, so the experience is rewarding for all park visitors. It also includes continuing ongoing trail maintenance measures to upgrade trail infrastructure to improve its ability to support high hiker use (page 66).

- **Daily use of the park should not be limited. Prohibiting day use access by using policing-type methods is neither practical nor in conformance with the donor intent of this land. We can't imagine seeing police barring the entrance to the park. Further, it is totally unreasonable and untenable to expect park rangers and staff to act in this capacity. Why not limit the number of large events at the top and charge more? The same or more money and less people? Seems like an obvious strategy to try. The increased revenue could be used to offset additional investment in park infrastructure – trails and toilets. Limiting school groups per day seems also to be a reasonable strategy. School groups should be scheduled so the number on any single day is within the capacity of park staff to manage.**

We agree managing park attendance even by such means as scheduling school groups and events are strategies to address high use. Another is to close a facility that has reached capacity. Other state parks follow that same strategy when parking is full. Nowhere in the plan is it stated that police barricades will be put at the park entrance.

- **Be in touch with Adirondacks regarding restrictions and how they've worked to protect the high peaks. They work at it all the time but seem to leave the trails open most of the time.**
- **My hope is that we can look to others' (i.e. Mondadnock, NH) management strategies for inspiration and before looking to limit access. Seek to guide, inspire, empower folks to behave in such a way that we can preserve this natural treasure and still maintain access for all.**

Trailhead parking capacity is a regional challenge. From the Adirondacks to northern Maine, the increasing popularity of trail-based outdoor recreation is resulting in increasing pressures on parking lots and roadsides. Recently, New York's DEC, faced with similar challenges teamed with their transportation department to ban parking along the highway at a popular trailhead. Addressing the challenges of parking is a long-term, ongoing management activity. The first steps include increasing the usable parking surface, implementing a strategy to manage buses and groups, finding ways to utilize the current space more fully and identifying loop hikes and adding accessible trails at the summit to shift some of the parking burden to the upper lot.

- **The park's entire history has been about balancing natural resources with public use. There are ways to handle more kids without degrading the mountain: provide education, host sessions in advance with teachers so they can offer valuable lessons during the hike, teach kids about their responsibility to protect the environment (starting with staying on the trail). Best of all would be a kid-friendly trail in the new acreage, alleviating some of the traffic on other trails.**

We agree. All those points were heard loud and clear through conversations with the public and all included as strategies within the plan. Managing groups means scheduling them not only so that all don't visit on the same day, but so that park staff can have time to interact with them (page 68, 128). And while there are new trails proposed in the plan, you can find details on pages 66, 77, and 79, we consider all trails to offer great opportunities for people of all ages.

#### GROUPS/EVENTS

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- **I understand there are plans to reduce its use. That would be a mistake. I believe that if funding is an issue, many would pay more during the summer months and the season could be extended to cover the cost of up keep. Also, more effort could be spent on education of the public about staying on trails, need to clean up after dogs, (have receptacles handy and doggy bags available). Mt Philo is an example of beauty of VT and must be kept readily available to the public.**
- **Member of the over 50 hiking group and hike Mt Philo perhaps 6 times per year, often with 15-20 people. Would like a better understanding of what it means when the plan calls for limiting large groups.**
- **Limit access in the short term to allow infrastructure to catch up to usage.**

The plan takes a measured approach to managing infrastructure and use. Maintaining and upgrading existing trails and facilities before building more and managing groups so that their use can be spread out over time resulting in less impact on trails and parking at any given time, allowing more staff time for interacting with visitors and improving the experience for all by reducing point in time crowding. By implementing this strategy, we allow infrastructure improvements to be put in place that can accommodate increasing use. That will be followed by a period of assessment and monitoring for effectiveness before carefully discussing options for expansion.

- **End the road rally.**
- **I would respectfully ask that the Philo Hill climb be permitted in the future. Please work with event organizers to find a time that would allow the event to run outside of peak foliage season to alleviate those concerns. The event doesn't prevent the public from attending and observing the event. For one weekend a year users of the park could come and check out this unique and exciting event, or use one of the many other recreational facilities in the area. I don't believe this is too much to ask.**
- **It has come to my attention that some members of our local community are making a concerted effort to end the long-running automotive hill climb held each fall. I feel that continuing this historic tradition is important to fostering a range of diverse land uses and promoting an environment of inclusiveness to all members of our community.**
- **I am writing in support of the long-range management plan for Mt Philo State Park. The plan recognizes the importance of hiking and picnicking in what is arguably the most accessible state park in Vermont. Importantly, the plan moves away from activities that shut down the park to the public, such as the road rally.**
- **I strongly endorse the phasing out of fundraising and commercial events that are not compatible with the public use of the state park. This includes private events (such as the road rally) that completely bar the public from using the public park.**
- **Letter written in support of the road rally. As Vermonters we pay taxes to the State and have a right to access the benefits of the State's recreational facilities. Support the mutually agreeable plan to host event. Please take our interest in the draft plan as a willingness to come to the table to discuss options that work for everyone involved.**
- **Offer support to the new plan that moves away from these types of "pay to play" activities (road rally event)**
- **For years, I plan an annual hike up the mountain in the fall. This has become a family tradition. Everyone packs a picnic and we meet at the base and head up. One year we got to the park and it was closed for some stupid road rally. Now that's something that shouldn't be taking place in a natural area. This was a huge disappointment.**

We realize that visitors enjoy MPSP for a variety of uses, and we constantly strive to strike the appropriate balance to ensure that the variety of uses are considered in our decision-making process. We further realize that different uses may inherently conflict with one another. Hikers sharing the park with hill climb (road rally) participants is a prime example of this. We are considering options to ensure the road rally may continue in a manner that minimizes the implications for those seeking to enjoy the park for other reasons. This may include holding the event later in the fall, as was done in 2018, or earlier in the spring as we are doing for 2019. We will continue to consider options for this, and other special events, on a case-by-case basis in an effort to strike the appropriate balance and best serve all who value the various recreational opportunities MPSP offers. The issuance of a license for this event is a parks operations function. License provisions may require changing the date or operational considerations for the event. The feasibility of the hill climb will be reviewed on an annual basis. There is both public support for and opposition to this event.

## EDUCATION

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- **Education signage and ranger efforts to better inform visitors and monitor behavior re: fragile areas; wildlife; and general park usage.**
- **Education is the critical piece of the solution to these problems, not limiting visitors.**
- **Add information related to nearby hiking opportunities to the kiosk include space for brochures advertising local businesses like we do at rest stops on the highway.**
- **I'd like to think that if you give people enough information and incentive to be good stewards of such a beautiful place they will step up. Seek to guide, inspire, empower folks to behave in such a way that we can preserve this natural treasure and still maintain access for all.**
- **More effort should be spent on trail education (staying on trails, clean up after dogs).**
- **Integrate trails and signage.**
- **Would like signs regarding the geology of Mt. Philo. I am disappointed that there are no signs regarding this wonderful part of Mt. Philo's history.**

We agree. More signage related to the geologic and cultural history, availability of hiking loops and combining existing trails into loops, information regarding alternate hikes in the Champlain Valley including the Charlotte town trail, trail ethic, information on hiking with dogs, improved trail identification and directional signs and trail closure notices (i.e. mud season) are all important.

## DOGS

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- **Given the overcrowding dogs must be leashed at all times. We've enjoyed the lenient dog policy but recognize that not everyone appreciates even a friendly dog interaction and that most interactions that have occurred on the mountain have involved unrestrained dogs. Perhaps unleashed dog time very early am may be appropriate, say 6-8 am.**
- **I think dogs are an escalating problem and I hope we can preserve some off-leash opportunities for dogs outside operating hours. Require dog ticket/pass so visitors pay an extra fee to enter with dog and all dogs remain on leash during park hours. More dog stations and education. To discourage uncomfortable people/dog interactions make it clearer that dogs are allowed off leash when the park is not in operation. Have dog free trails where dogs are prohibited entirely. In dog/dog interactions if both dogs off leash – no complaints allowed. If one dog is on a leash and one off, the dog on leash can file a complaint. Complaints can lead to loss of dog pass. Have more poop pots.**
- **Mt. Philo State Park is one of the few recreational areas available to nearby residents for recreation with dogs. The idea of limiting access to the public is a step in the wrong direction for area residents. The parking area needs to be expanded and the hiking trails improved to accommodate heavier use. This park, due to its location should be treated as a recreational facility not as a nature preserve.**
- **Dogs. They are an issue. But MPSP is a rare, safe place to bring dogs for off-lease walks. The on-leash after policy after 10 am seems to work, except for the pooping. Have a 1-acre dog park at the base, next to parking so dogs can run around and poop (and get picked up after).**

- **Continue to allow dogs but on leash.**
- **Keep dogs out of the park during the winter.**
- **Dog walkers are not good about leashing their dogs and they go in the woods, consequently dog excrement is not picked up. Perhaps the ranger could help with this problem.**
- **Continue to allow dogs to access the park.**
- **Contrary to what the LRMP says, dog owners have become more and more responsible over the past few years. There is less dog waste on the roadway as people have adapted to using the dog potty stands. More and more dog owners are routinely using leashes and/or have their dogs under strict control even during the off season. The assumptions in the LRMP are dated and inaccurate. The community of park users (dog owners included) are coming together organically to be increasingly respectful of the park and of each other. Unlike most parks in the system Mt Philo has a very large group of regular users who share a stewardship interest in the park and its sustainability.**
- **Weekly early morning hiker at Mt. Philo encounter a group of 7-8 hikers each with their own dog. Each dog is running loose, sometime 100 yards ahead of their owner. I typically encounter this large group of 14-16 (dogs and people), all with lights on. The hikers do not speak to their dogs to try to gain control. Many times, the dogs jump on me and get tangled underfoot. This could be cured by use of leashes or appropriate verbal commands by owner to dog. I would advocate for a full-time leash law with respect to dogs including hours that the park is not technically open.**
- **Support leashing dogs at all times. How can this be enforced? In winter?**

Managing pets, and dogs in particular, are a challenge faced at each of the Vermont State Parks. We recognize the pleasure and other benefits some visitors enjoy by sharing their MPSP experience with their pets. We also recognize the frustration experienced by visitors whose visit is diminished as a result of pets in the park – especially due to the failure of dog owners to abide by the posted rules to keep their pets leashed and to clean up pet waste. In the fall of 2018, a small group of volunteers from the Lake Champlain Committee and ECO Americorps picked up more than 70 pounds of dog waste in just a few hours. While most pet owners are responsible and abide by the park’s posted pet guidelines, some clearly do not. In an effort to improve visitor education and increase staff interaction with park visitors we will extend the hours during which the park entrance is staffed during the operating season. By staffing the contact station starting at 8 a.m. rather than 10 a.m. each day, we will have the opportunity to interact directly with more of the park’s visitors and ensure that they receive the message that pets are welcome but must be leashed and must be cleaned up after. We are also exploring additional opportunities to increase staffing and/or volunteer presence on the trails to help curb inappropriate pet behavior.

#### FACILITY OPERATIONS

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- **Hundreds of neighbors walk/hike the mountain before it opens at 10am and a lot of revenue is lost. Those neighbors should be encouraged to buy a season’s pass and seasonal employees should be at the gate starting at 6am.**
- **Raise the fee if necessary.**



- **If the dates of opening are extended it would be great if those extended periods did not allow for cars driving up the road. I understand the need to expand the amount of time in which there are rangers and rules can be enforced but it would be a shame to cut into the amount of time we can enjoy the park without cars.**
- **Not sure how long your season is, but if longer, perhaps that would be helpful**
- **It seems day use fees will provide sufficient revenue to keep the park open through the weekend after Indigenous Peoples' Day each year. This will allow visitors to enjoy peak Champlain Valley foliage without having to join a private car club. Thank you for making this possible.**
- **Increase booth staffing hours/season length to cover costs**
- **Capture more revenue and put into infrastructure. Open the park earlier during season and collect fees.**
- **Obviously, education, monitoring and maintenance require funding. Raise the entrance fee by \$1.00 and use the additional revenue for Mt Philo improvements.**
- **Add more picnic tables and benches.**
- **It would be nice to have bathroom facilities at the base of the mountain.**
- **During the public process of public input the great majority of people stated they wanted toilets at the entry parking lot.**
- **Please expand parking, add toilets, and increase booth staffing/hours/season length to cover costs.**
- **Add another entrance**
- **I was appalled to learn that the water is now having to be shipped in, all at taxpayers expense, into a holding tank to provide the inferior grade, commercial water at the fountain for thirsty park visitors. This travesty must be rectified.**
- **If park administrators really wanted to increase trail capacity they would have created a new trail along the new well pipeline.**

A few changes will be made starting in the 2019 operating season to increase the park staff's ability to accurately track park visitation, collect revenue, and provide customer service to all park visitors. First, the park operating hours will extend from the traditional 10 a.m. start to an earlier start time of 8 a.m. Extension of hours provides more opportunity for staff to interact with visitors, ensures pets are leashed, and increases accuracy of visitation counts. Also, the park season will be extended one additional week beyond the traditional closing date of Indigenous Peoples' Day weekend. In 2019, the park will remain open through Monday, October 20. By extending the operating season, we hope to better track our attendance, and better serve our visitors.

A new waterline was constructed in 2017 to address shortage of potable water at the summit. An historical well was re-established in the field north of the parking lot with a line buried from the well to the summit. The waterline follows a route straight up the mountain. It is not sound trail construction practice to build trails up the fall line. They are unstable, difficult to maintain and

not sustainable. Additionally, such a trail location could negatively impact the waterline infrastructure.

## **PARKING**

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- **Parking on the road isn't safe but turning people away would be a huge loss. A second or extended parking lot with separate trail up the side might do the trick.**
- **On beautiful days, especially in the fall on weekends, parking is a problem. Instead of closing the lot, I recommend making the parking lot longer toward the north. The mountain can handle that number of hikers and some folks travel distances to get here.**
- **I support expanding the parking area; adding more security to the parking area; adding a vernacular to the summit or tram or minimize vehicular traffic (only allow people with campsites to drive up); continue to allow dogs but on leash; add more toilets if needed; and raise the fee if necessary**
- **There needs to more parking capacity on high-volume weekends. Parking on Mt Philo road is extremely dangerous and brings the park into the center of a serious public safety concern. An obvious location existing between the existing lot and Mt. Philo road where there is ample empty space.**
- **Since there is another trail planned on the north side, I would suggest expanding current parking lot into the field on the north side to where the trailhead starts to alleviate pressure on existing trails.**
- **It would be very frustrating to drive to park to find parking full. While I can understand why this would be useful for the park, consider my drive from 40 minutes away to discover that I cannot get into the park. Our group should try to carpool from some nearby location, to reduce cars in the lot, but that will not effect how many people our group puts on the trails. It would be helpful if there was a remote parking lot from which people could car pool.**
- **Investigate and monitor if the parking lot at Mt. Philo is being used as a commuter lot. If so, find a way to eliminate that usage and work with the town to find a commuter lot elsewhere.**
- **Address frequent car break-ins - improve security**
- **Expand parking, add toilets.**
- **Discuss designating spaces on state park road or mt philo road for over flow parking with town of Charlotte. Collect fees for use.**
- **Allow parking on the grass around the parking lot when lot is full.**
- **I would like to see the parking expanded either below the current lot, or to the north of it. It looks like either of these could be used wisely.**
- **Parking lot closures are frustrating especially for people travelling from a distance to reach the park.**
- **Our group should try to carpool to reduce cars in the lot, but that will not affect how many people our group puts on the trails.**

- **I would be helpful if there was a remote parking lot from which people could carpool.**
- **I support expanding the parking lot, adding more security to the parking area, adding a vernicular to the summit to minimize vehicular traffic, and adding more toilets if needed.**
- **I don't see how parking along the road can be stopped without police presence which is not what anyone wants. Limiting parking by turning people away is also not what anyone wants. I would like to see the parking expanded either below the current lot or to the north of it**

Addressing challenges of parking is long-term, ongoing management activity. Parking at its current level is not maximized. Without delineated parking spots cars may be parked wider apart than necessary. Additionally, portable toilets, dumpsters, and gravel piles encroach on parking area. First steps taken will include those necessary to maximize existing capacity (e.g. pave, lines, manage buses). Further analysis will be done to determine use patterns, capacity, etc. (how many times is this undersized, by how much). Parking is a challenge at times and we will keep working on that to address some ongoing concerns. It is and will continue to be reviewed and changes or enhancements made as appropriate. It will be evaluated in a way that minimizes impact on natural resources while maximizing parking efficiency.

VFPR is working with a contracted landscape assessment firm to develop a conceptual design for the park entrance to increase efficiencies and enhance the visitor experience. This may include enhancement to the parking areas and entrance facilities (i.e. bathrooms). We anticipate that this design process will be completed by the end of 2019. A parking study will be completed as part of this process.

It is hoped by both FPR and the Town Trails Committee that the Charlotte Town Trail will be another tool that can help to alleviate parking pressure on MPSP. The trail offers pedestrian and bicycle access to the state park (with the completion of the State Park Road segment) and has separate parking for its trail segments thereby helping to free up some parking at the park entrance.

#### **OTHER**

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- **Thanks for keeping the park in such excellent shape. Its an important asset to all of us**
- **Human waste is a big problem especially with pass through drugs.**
- **Since Vermont is our homeland, would you please change references from Native American to Western Abenaki so that people will know which Native American people occupied Vermont. I am hoping that you will keep us in mind and allow us to continue to harvest limited supplies of black ash, medicines and food resources as needed**
- **Thank you for your help in keeping our park safe, healthy and pleasant for everyone.**
- **The view from the summit across the valley and lake is one of the most spectacular in the state and the only one like it for those of us who live in this area.**
- **Getting out in the woods should be encouraged. The fact that you can hike the road also helps reduce the potential for ticks.**

- **Make this area more safe and more accessible for all Vermonters and visitors to our beautiful state.**
- **In the end, you have a scarce resource that is desired by many people. You have to conserve it. Please create rules that cause as little frustration as possible. I fear that you are heading in the other direction.**
- **All the concerns raised in the report seem valid. I just hope there is recognition of the value of human community fostered by having MPSP in our town. I'd like to think if you give people enough information and incentive to be good stewards of such a beautiful place, they will step up.**
- **I have observed the decay of conditions on the mountain, and had hoped to see a plan that balanced preservation of natural resources with the park's growing popularity. This plan does not strike a balance. It shows no creativity in solutions, dismisses public input, and ignores issues sure to arise over the next 25 years.**
- **All the best going forward and getting ahead of the growth curve.**
- **The plan focuses on wildlife/habitat and seeks to limit people. The public need for a place to connect with nature should outweigh the opinions of the district stewardship team. Providing access to nature should be job number 1.**
- **MPSP is primarily for people, and not a primitive area for habitat/wildlife. Much better examples of primitive areas can be found in Vermont's 54 other parks.**
- **The management plan should at some point envision what conditions will be like in the future. It should identify specific intervals at which its success or failure, and the condition of the park will be assessed. It should provide mechanisms for responding to changing circumstances. This plan contains none of these necessities. The population of Vermonters with physical disabilities should be a focus of expanded access to Mt Philo.**
- **Park ranger leadership over the past several years has fostered a sense of shared responsibility for the well-being of Mt Philo as well as an appreciation for the natural environment that draws so many of us here. Fostering the "better angels" of the Mt Philo community going forward would yield the best long-term results in terms of both enjoyment and protection of this precious resource**
- **It is very much in the lands interest, as well as the interest of its flora and fauna, to have people understand and appreciate this natural area by having easy and pleasurable and frequent access as both individual and family experience. To create appreciation and respect of this land and by extension, other natural places, by being in it. Please do everything possible to encourage access, not to limit it.**

In the edited plan we have changed the references from Native American to Western Abenaki. We believe we have developed a balanced plan that protects the publicly-valued natural resources at MPSP while providing sustainable recreational opportunities. By addressing both long-term land management and ongoing parks operational management strategies MPSP can sustainably support its growing visitation. Finding that balance will be ongoing and adaptive as strategies are implemented to address important values of conservation and public use, both consistent themes found throughout the public comment.

VFPR is working with a contracted landscape assessment firm to develop a conceptual design for the park summit, to increase accessibility, reduce erosion and site impact, and enhance the visitor experience. This may include enhancement to the parking areas and entrance facilities. We anticipate that this design process will be completed by the end of 2019.

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## MOUNT PHILO STATE PARK

### *Public Input Summary and Response to Comments*

*May 2017*

This represents public input received leading up to the development of the draft LRMP. Public input was received at an initial scoping meeting in 2013, through a recreation survey in 2014, at a recreation-focus meeting in 2016, and through written comments, emails, and personal communications. Public input is summarized topically below with a response where appropriate.

#### HIKING TRAILS

- **Numerous comments and suggestions were made regarding the feasibility and potential for adding hiking trails at the state park to address issues of high visitation, crowded trails, increased opportunities.** Public comment and visitor use surveys repeatedly reveal that the main visitor attraction to MPSP is its healthy forests and spectacular views. Maintaining that valued setting for high quality, well-managed hiking-focused recreation requires careful planning. More trails may better distribute use and offer new opportunities; too many trails negatively impact the resource and experience. Finding that balance is important. This LRMP prescribes the designation and design of two new trail segments on the north parcel, including the re-design of the road at the northern boundary, that can in combination with existing trails, provide an alternate hiking route to the summit.
- **Several comments suggested the consideration of creating a ‘loop trail’ rather than an up-and-back trail system.** In general, a loop trail is much more desirable than an up and back trail. The addition of two proposed new trail segments on the north parcel can contribute to a loop hike when combined with segments of existing trails and roads. Hiking the new trails on the north side (beginning at the lower parking), crossing the road to the campground access road, then connecting to the campground trail and summit trail then returning via the Summit trail to the House Rock trail, one can essentially hike a loop with only a short segment of the Summit trail repeated. This plan leaves the east side of the property as natural and undeveloped without any designated hiking trails.
- **Would like to see Devil’s Chair Trail continued to the summit.** The Devil’s Chair Trail is a narrow, more primitive hiking trail at the base of the cliff band. Ongoing maintenance has and will continue to be done to address soil loss, ongoing use and establishment of unauthorized trails, impacts (trampling) to rare plants, and cliff scrambling. Despite this maintenance, the trail cannot be made to support the high use seen on other trails on MPSP. Expansion of this trail would be cost prohibitive, would increase use on this primitive trail, and would

negatively impact rare plants and fragile soils. The Devil's Chair Trail will not be expanded to reach the summit. This trail serves as an alternative, more primitive hike within the state park. Hikers who wish to continue to the summit can do so along the park road via the Old Carriage Road Trail.

- **Reroute trail to avoid road walking.** Due to the configuration of the road system at MPSP, many of the trails start, end at, or cross the road at various locations. Additionally, many hikers vary their hiking experience by connecting trails via road segments or walking the road to the summit. There is currently one connection – House Rock Trail to Summit Trail that requires a hiking along a short segment of road. The lower Summit Trail relocation designed to improve trail sustainability and safety will also realign the Summit and House Rock Trails to cross the road directly across from each other rather than separated by 300 feet of road.
- **Create primitive trail with minimal clearing, signing or tree removal.** Hiking is an extremely popular pastime at MPSP and trails need to be sustainably built and managed in order to support an intense level of use in all seasons, while protecting the natural resources that serve as the setting. There are many other state properties that support primitive and remote hiking experiences that are better suited to meet that expectation. That said, we will continue to maintain the undeveloped character of the north part of the state park property for wildlife habitat and for hikers who prefer to take a walk in the woods in a quieter setting.
- **A number of comments suggested the need for more education regarding seasonal trail closures, hiking ethics, resource damage, soil loss, etc.** More information can and should be presented in a number of ways to address issues and opportunities at MPSP. Trail and interpretive signs, kiosk information, website information, increases in staffing for in-person contacts, etc. all present opportunities to deliver information to park visitors and hikers.
- **Need to manage short cuts, side trails, unofficial trails outside of designated trail system.** Hikers, neighbors, and visitors creating unauthorized and unofficial trails create management problems that need constant attention. Despite repeated closures of these trails, they continue to be cleared and used. Some of these trails are in sensitive areas, many impact rare and uncommon plants, lead to soil loss, and damage to forest vegetation. They confuse other hikers that are unknowingly following them and can lead to impacts to the aesthetics of the park. FPR will continue to close these trails by brushing and signing.
- **Some comments related to trail damage and high visitor use were directed at managing trail quality and trail damage by finding trail solutions - manage damage not the number of users. Other comments thought the recent trail work was well done while others do not like hardened trail surfaces.** Managing the trail system at MPSP while keeping the character of a state park trail, in light of high and increasing visitation, is a challenge. Narrow, natural-surfaced trails have worked at MPSP for years and are well suited for many state parks and state forests with lower hiker visits, however, these trail conditions no longer support the number of hikers at MPSP. Over the past decade, trail use has risen and trail quality has suffered. There are a number of contemporary trail management techniques that can improve durability and prevent trail degradation from intense use. FPR will continue to sustainably manage the trail system by maintaining trail structures and erosion control features, reinforcing trail tread by adding gravel in critical locations, and relocating sections of

trail to a more sustainable grade. Those measures can contribute to a quality trail but, by definition, move the trail toward a more ‘urban’ feel. Trail infrastructure management alone cannot address impacts to trails at MPSP. High visitation must also be addressed related to ongoing impact to trails, vegetation, and quality of the hiking experience.

### MOUNTAIN BIKE TRAILS

- **Create mountain bike trail at MPSP.** There are no plans to create mountain bike trails at MPSP. The hiking trails at MPSP see some of the highest visitation in the state. Allowing coincident mountain bike use with high levels of hikers and dogs would be unsafe and would detract from the enjoyment of many. The park is relatively small and creating a mountain bike trail of enough length as to be enjoyable would change the character of MPSP and recreational experiences sought.

### HIGH VISITATION

- **There were many comments, suggestions and discussion about increasing popularity and visitation at MPSP.** Comments ranged from the understanding that the popularity of the park is important to the dramatic increase in use and contributes to a decrease in quality of experience, especially challenging with people and dogs. There was recognition that park visitation is increasing unsustainably. Suggestions included limiting park visitation by limiting parking; stop promoting MPSP; limiting the number of people per day; and advertising opportunities at other parks when limit is reached. Other suggestions included extending hours of daily operation or length of season to discourage use (more fees); adding more staff to support use and enforce rules; and adding more trails to spread use. Visitation at a state park is a great thing. Hosting a venue that helps people be active outdoors, appreciating the beauty and natural resources of Vermont is critically important, however we also have a responsibility to protect Vermont’s natural resources – the very setting so important to these recreational pursuits. To that end we have a responsibility to manage the resources, visitation and facilities together, in balance, to sustainably provide a high quality, well-managed recreational experience. There are several management actions that can be taken, and include the following: Parking will continually be evaluated, we will work with partner organizations to highlight recreation opportunities at other nearby parks, and two additional hiking trails will be designed and designated on the northern parcel that in combination with existing trails can create a loop and alternate hike to the summit.
- **Maintain as quiet, natural.** The high visitation at MPSP makes it challenging to maintain the quiet, natural feel one would find on other more remote state lands. However, the LRMP includes strategies to maintain the character of MPSP including better management of school groups and events. The east side of the park property will remain undeveloped with only the current winter use VAST trail. The north side (Allmon parcel) will have hiking trails designed and designated, but remain a quieter area without facilities, events and organized activities.

## DOGS

- **Dogs were a popular and important topic during most public meetings and the subject of many of the comments received. Comments ranged from love to hate regarding the presence of dogs at MPSP. Not surprisingly the increase in visitor use comes with an increase in dog visits to the state park. Some visitors felt intimidated by dogs while others felt that dogs are part of experience.** Dog visitation is a popular use of MPSP and other area parks and this increase in use is resulting in an increase in incidents and confrontations between dogs and people and dogs. For many, dogs are part of the family and part of the hiking experience. For others, they are a source of anxiety. Allowing well behaved dogs on leash, at all times provides a compromise. FPR will take steps to ensure that park visitors have control over their dogs, follow leash regulations, pick up and remove all waste, and practice acceptable pet/trail ethics with the expectation that they will not interact with other dogs, adults or children, unless invited. Our first step is to open the gates earlier in the day thus providing an increased staff presence to engage with more visitors and educate visitors on dog rules and responsible dog ethics. Additional solutions will be identified and implemented as needed.
- **Would like to see rules enforced for dog use at MPSP.** Vermont State Parks generally allow dogs in parks and on trails. While there are restrictions regarding dogs in most day use areas, there are specific exceptions - they are allowed in the picnic area at Mt. Philo. These rules state that dogs must be on a leash less than 10 feet in length at all times. Enforcing these existing rules during times (of day and season) when staff are not present is the challenge. Increasing staff levels, extending the hours of daily operation and length of season can help with the ability of staff to enforce existing rules. The increasing number of dogs and dog-related incidents make it important to more consistently enforce rules.
- **Need to get the rangers to enforce the rules. Signs posted say dogs on leash always – is this allowed to be ignored before park opens. There are many incidents with dogs – someone in a position of authority needs to expand and enforce the rules before a serious injury occurs. Pets are not under control – should be on leash. People have different ideas of “under control”.** Currently challenges exist with enforcement. The park has not been staffed prior to 10 am or after sunset. The enforcement tools that staff have on any park regulation is to politely request compliance or request that the person leave the park. If a visitor refuses to abide by the rule and does not leave the park when requested, staff are to contact law enforcement. However, this type of park rule is not a violation of law and does not rise high in priority for law enforcement resources that are already stretched thin to enforce far more serious situations violating Vermont State laws.
- **Dogs on leash in winter is dangerous (ice).** Hiking in winter at MPSP can be dangerous. Heavy use of the trails and roads in winter compacts snow and forms ice. Other, safer, trail and hiking experiences should be sought when those conditions exist.
- **Like off leash before 10 am (park opening), on leash after 10am. Feel that the worst dog interactions are when they are on leash.** Dogs on leash and under owner control should not



result in negative interaction. MPSP is not a good place for aggressive or unsocialized dogs (to other dogs, people or kids).

- **There were numerous comments and suggestions around the topic of dog waste, lack of clean up, need for additional dog-waste stations at summit and education on this topic.** Picking up dog waste is the responsibility of the pet owner. Some dog-waste stations are provided with a supply of bags for waste and a dumpster is located at the base parking area for its bag disposal. Bags should not be left along trails and all waste must be picked up. Pet owners should come prepared with their own bags for waste in case none are available when and where needed. A volunteer now fills the pickup station with bags in the off season.
- **Should charge an extra fee for dogs, similar to that for camping with dogs.** Extra fees are charged for camping with dogs in Vermont state parks. Although not consistent with current rules and would require a rule making process with public input we will consider this in the future.
- **Consider some type of zone management for dogs. Consider limiting dogs to road hiking or experiment with dog limits on some trails. Other suggestions included no dogs at summit picnic (day use) like other parks.** It is an interesting idea but without better enforcement (see above) it would be difficult to administer. There would still be coincidental use at trailheads and parking where many negative incidents occur.
- **Support educational efforts on dog management and etiquette related to hiking with dogs. Define and educate about ‘dog friendly’ – what it is and where it can occur.** We can provide education via signage and information on kiosks. Ideally, however to conduct ‘canine good citizen’ tests and outreach require additional staff. In our experience signs do not solve this type of behavioral problem; it is in-person contact and programming that can be successful and requires additional staff.

### OBSERVATION TOWER AND VIEWS

- **A few comments were directed at the idea of replacing the old tower (removed in the 1970s) at the summit.** FPR does not have plans to replace the observation tower at the summit. The views from the summit and several other locations within the park are spectacular and popular. A tower represents a maintenance liability.
- **Several comments related to reestablishing and maintaining historic views and increasing views from various locations within the park including the north summit. This is a natural area, we don’t need to better facilitate views over what is there now.** MPSP is popular, in part, for its spectacular views of the Champlain Valley from the main summit and to the north, west and east from the north summit. But MPSP is also valued for its healthy forests and natural setting and so management will continue to maintain a combination of views and healthy forest.

### INVASIVE SPECIES

- **Control invasive species.** Addressing the presence and spread of terrestrial invasive plant species is an important priority for state lands management. FPR will continue to map, assess

and set priorities for invasive species. Priorities will focus invasive species in areas of intact forest and habitat and rare and uncommon plants, species that are particularly invasive (i.e. oriental bittersweet, wild chervil), and species that pose a threat to human health (i.e. poison parsnip). Complete control is usually not achievable but by focusing management on mitigating impact of invasive species and protecting important resources, some success can be achieved.

- **Control poison parsnip in meadow.** Poison parsnip is a particularly aggressive species that can alter habitat over a relatively short time. It's spread is compounded by roadside mowing and widespread seed sources. There are also human health implications - its sap can cause burns on skin when exposed to sunlight. The meadow at the park entrance will be managed as important herbaceous/shrubland habitat for songbirds, pollinators, bats, reptiles, etc. To that end, the poison parsnip will be managed in blocks by instituting an aggressive mowing regime for several years, possibly combined with manual removal of plants and rotating sections of meadow until parsnip can be contained. Maintaining an aggressive mowing regime over the long term can be problematic since the timing of mowing (each time the plant blooms) conflicts with recommendations for mowing to protect nesting birds, reptiles and amphibian movement, and bloom times necessary for pollinators. There is also question about how effective this strategy can be over the long term with seed sources on surrounding lands. The best hope is that it can control the population enough to allow for success in manual control (snipping flowers or digging plants), perhaps with volunteers.

## HISTORIC RESOURCES

- **Remove chain link fence and replace with something more historically appropriate.** Most of the chain link fencing was removed and replaced with fencing with iron cross bars consistent with historic fencing at MPSP. The only section of chain link that remains is at the lower/northern vista and offers added safety for that steeper drop off.
- **Interpret historic resources.** There is a long and interesting history to the recreational use of Mt. Philo. FPR priorities for interpretation include natural resources (geology, rare species), past land use, Civilian Conservation Corps, and Native Americans. The primary goal related to historic resources is protection. This is done by conducting appropriate archeological review prior to any ground disturbing management activity. Beyond that we feel it is important to document historic resources and, as practical and appropriate to interpret those resources for the public. Feasibility is critically linked to funding availability but it is also important to consider the risk to historic resources as they are made 'public' and to find that balance between education and protection.
- **Rebuild gazebos along road to summit.** The historic gazebos of the early 1900s existed when horses, and then early automobiles used the carriage road. Stopping along the road was less problematic. Today, with modern vehicles, hikers, bikers and high visitation stopping along the narrow road is problematic, would impede traffic flow, and would be unsafe. Improvements to safety (i.e. pull-offs) would require road modifications that are not possible

due to terrain. These were interesting historical structures and their discussion will be rolled into other interpretive projects at the summit.

## MEADOW MANAGEMENT

- **Several comments related to management of meadows/fields for habitat for birds, etc. and in managing to control invasive species, particularly poison parsnip.** See comment under invasive species management above.
- **Lease fields for agricultural use (hay, sheep).** The herbaceous/shrubland fields at MPSP provide important habitat for songbirds, pollinators, reptiles and mammals. These fields will be managed for native species that support that goal and contribute to this type of habitat statewide.

## SNOWMOBILE USE

- **There were several comments supporting snowmobile use as part of the winter experience in the park. These comments supported keeping the VAST trail in its current location on the park road, specifically mentioning the value of having machine-packed snow.** For many years the snowmobile trail has passed east-west through MPSP along the park road. Its location was moved to the first switchback up the entrance road in order to accommodate, and separate, winter uses (sledding, snowboarding). There is potential for conflict as popular winter activities vie for the limited snow conditions in the Champlain Valley.
- **VAST would like to partner/communicate with other park users, cooperating so can all work together for common goal even though each seek different forms of recreation within the state park.** MPSP is popular for a variety of recreational uses, particularly in winter. Cooperation between uses and user groups is critical.
- **The local VAST club has reported repeated sign vandalism and illegal removal creating a confusing and unsafe situation for all park visitors.** Signs are an important means of communicating trail uses and alerts, rules and regulations and direction and safety. It is important that they are installed and remain in place. It is the responsibility of VAST to pay for and maintain signs under their statewide Cooperative Agreement with FPR. It is illegal to remove or vandalize these signs.
- **Some comments suggested that the VAST trail be relocated from the park entrance road to the road at the northern boundary.** FPR has decided that for the current time the VAST trail will remain in its location on the park road. This will provide the northern road/trail to remain as an area for quiet recreation. Should conflicts continue this will be re-evaluated.

## PARKING

- **There were many comments related to limiting parking as a means to controlling high use. Some suggested closing the park to entry when those lots were full.** FPR understands that parking is a challenge at MPSP. In 2019 we will continue to closely monitor this challenge and determine the best course of action.
- **Many comments suggested finding new and increased parking solutions.** FPR may expand parking areas. The parking lot at the top occupies a significant area of the summit with no opportunities to expand without significantly impacting recreational use and natural resources. The lower lot was constructed according to town zoning at the maximum size.
- **There is a need to address parking lot security and vandalism.** Parking lot break-ins have occurred sporadically over the years with a recent spike in number of incidents. Signs have been posted to remind hikers to lock vehicles and either remove or hide valuables. FPR has been and will continue working with Vermont State Police.
- **Parking along town roads outside of park is a safety concern.** FPR agrees and will work with the town and Vermont State Police to pursue no parking on roads due to safety concerns.

## COARSE WOODY MATERIAL

- **There were several comments related to trees, branches, and brush on the forest floor and the impact to aesthetics and visitor experience that results.** Standing dead and dying trees and downed dead trees and brush are vital components of a healthy forest that provide habitat for wildlife ranging from mammals to invertebrates; play an important role nutrient cycling, soil erosion protection and water availability; all elements of a healthy and resilient forest. Overall, about one-third of New England's forest wildlife makes use of dead and dying wood features, including cavity trees, snags, downed wood and large trees. One strategy for protecting soil is to maintain or enhance coarse woody material to replenish organic matter, moderate temperatures and recycle nutrients.

## GROUPS

- **There were many comments related to high visitation and the impact of large groups (schools, tours, events, etc.) on the resources, trails and recreational experience of park visitors.** We will take measures to better manage large groups to alleviate pressure on natural resources, trails, park facilities, and the quality of recreational experiences for other visitors. FPR will require that large groups, including school groups, to reserve a day to visit the park and restrict that use to one group/school per day. Limits will be placed on group shelter events at the summit to alleviate parking pressure and we will restrict group use to the shelter (i.e. no

set up in lawn, no set up of 60 chairs in lawn area for use by groups) to preserve turf and prevent erosion and to preserve the quality of experience of other visitors including small, private groups, families and individuals. Large hiking groups will be divided into smaller groups of 10 on trails to reduce impact.

## EDUCATION/INTERPRETATION

- **There were a number of comments related to the recognized need for increased information, education and interpretation.** Increased efforts will be made to place strategic trail directional signs, develop appropriate natural-resource and history-related interpretive signage, to post current information on the trailhead kiosk related to trail/hiker ethic and dog-owner responsibilities. Funding for increases in staff levels would help to meet these goals.

## STATE PARK FACILITIES

- **There were many comments related to park facilities, some for increased facilities (restrooms, wedding gazebo, welcome centers) and others that supported the status quo and related ‘feel’ of experience.**
- **More structures would change feel of experience. Many visitors have stated that they are attracted to Mt. Philo State Park for the forest-based hiking, the rustic, and the natural experience.** We agree, creating more structures and more developed facilities would change the character of the state park. More development would also attract more visitors, not only changing the character of MPSP but also placing greater impact on facilities, natural resources and the quality of visitor experience.
- **Construct a wedding gazebo on north slope.** The north slope, just north of the campground, will remain undeveloped, as a quiet alternative to the developed summit of Mt. Philo and will have no facilities constructed.
- **Construct a welcome center at base.** We believe that constructing a welcome center would draw more visitors to MPSP and take up space valuable for parking and meadow/shrubland habitat. We would support a welcome center in The Town of Charlotte but not on state property.
- **Add frisbee golf.** Designating a frisbee golf course is not compatible with the limited open space and high visitation at MPSP.
- **Add more toilets at bottom and middle of mountain.** We are evaluating options for improved restroom facilities at the bottom of the mountain. It would be extremely difficult to site toilets mid-mountain and if located close to the road, they would create a draw to stop resulting in traffic congestion and safety issues. Having a composting toilet half-way up a 0.5-mile trail is not a priority.

## STAFF LEVELS / FEES

- **Numerous questions and points were made regarding increasing staffing levels and hours and season of park operation.** The 2019 season will see an increase in staffing levels, daily hours of operation, and duration of the park season.
- **There were also many questions and comments related to park operation budgets and fee increases. Many comments related to educating the public on existing fees, fully evaluating the cost of running the park, and finding creative fundraising opportunities (name on bench, friends pass).**
- **Money should follow metrics – higher earning parks get more funding.** At this time, all park receipts go into a department-wide fund and are distributed per our annual budget. Budget is determined based on goals and needs statewide. Often parks with higher use have more needs and are likely to receive more funding, but funding is not directly related to higher earnings. Trail maintenance is funded using Recreation Trails Program funds (Federal Highway grant program). Funds are applied for and awarded based on district and statewide priority.

### PARK BOUNDARY

- **Is there plan to install fencing along boundaries?** ANR boundary lines are designated on the ground with orange-painted blazes and periodic state lands tags. Boundaries are regularly maintained and paint freshened every 10-15 years. Some boundaries have existing fencing. We do not install or maintain fence.
- **Neighboring properties should be buffered from trails.** Currently, all trails on MPSP are well away from boundaries with neighbors. The north trail that is proposed in this plan is close to the boundary in places but will follow an existing route and is not near any houses.
- **Close off short cuts and side trails.** Unauthorized trails impact the natural resources at MPSP. They are not professionally designed or designated by FPR and often have no measures to control soil loss, protect rare or uncommon species, and do not meet the goal of creating a sustainable trail system. There is continual effort to close off short cuts by adding brush, signs or fence. Trail segments have been relocated to attempt to reduce the incidence of short cuts. We will continue those efforts. Side trails, most to adjacent landowners, are also an ongoing issue and measures to close them will continue as well.

### PARK ROAD SYSTEM

- **There were many comments related to wanting less vehicle traffic on mountain road (park access road).** The road is steep and challenging to drive, especially in spring and winter (ice) and fall (wet leaves) when it can be slippery and dangerous. For those reasons, it is closed to vehicle traffic during those times. The road was in existence long before this became a state park. It would probably not be constructed today. It does, however, provide access to the summit for those unable to hike and for supporting events at the shelter. The road is only open to vehicles from mid-May to mid-October.
- **Install benches along road. Create wide spots where people can rest or let cars pass.**

Creating larger pull-offs along the road would lead to cars parking in them, traffic congestion and safety issues. We could add very small spots (too small for vehicles) in strategic locations along the road with benches for walkers to rest.

- **The Allmon road never permitted with the town and has drainage issues.** The Town of Charlotte did issue a permit for the construction of the “allmon” road (North Road). The road was constructed with ditches and culverts and is surfaced with gravel. Road maintenance will address the lower culvert and re-direct the its drainage so that it drains only onto state land.

## EVENTS

- **Plan more evening events.** Interpretive events would be nice but would depend on staffing levels. We don't have an interpreter at MPSP.
- **There were numerous comments regarding the road rally – both for and against. Some comments suggested that there be no road rally, that it damages resources, is not in spirit of the park, and closes public land to the public. Others felt that it was an appropriate use but should be held at a different time (not foliage season).**
- **Road rally denies public access to public land during foliage season. Doesn't seem appropriate to close one of the most popular parks to all public access during peak foliage – road rally – choose another location for race, allow people to still hike trails, allow spectators, hold during another weekend (couple of weekends later), pass out maps to help people find other places to hike, publicize race so people know park closed. Not opposed to the event but opposed to the ‘pay to play’ model where someone can pay thousands of dollars to deny public access to public lands. We understand the conflict between the road rally and traditional park users during foliage season. The 2019 road rally will be held in the spring.**

## APPENDIX 5: Recreation Survey

### 2014 Recreation Survey: Mt. Philo State Park Survey Results Summary

Question: **How do you use the lands within Mt. Philo State Park?**

Respondents: 458; skipped: 2

Answer choices	Responses
Hiking on roads	79.04%
Hiking on trails	87.34%
Hunting	1.97%
Camping	12.66%
Wildlife viewing	45.20%
Birding	26.42%
Dog walking	40.17%
Day use/picnicking	58.95%
Snowshoeing	28.38%
Cross-country skiing	12.45%
Snowmobiling	3.71%
Sledding	29.69%
Trail running	15.72%
Road running	11.79%
Other	15.07%

Question: **Which values or public benefits are most important to you regarding the management of Mt. Philo?**

Respondents: 457; skipped: 3

	High importance	Medium Importance	Low Importance	No Importance	Total
Recreation	78.08% (349)	19.69% (88)	1.79% (8)	0.45% (2)	447
Wildlife habitat	71.24% (322)	24.78% (112)	3.76% (17)	0.22% (1)	452
Resource protection	70.31% (315)	24.33% (109)	5.36% (24)	0.00% (0)	448
Aesthetics	62.64% (275)	31.21% (137)	5.92% (26)	0.23% (1)	439
Vegetation management	49.88% (216)	39.26% (170)	10.16% (44)	0.69% (3)	433
Interpretation/education	21.21% (91)	48.02% (206)	27.51% (118)	3.26% (14)	429
Revenue generation	3.77% (16)	28.77% (122)	46.70% (198)	20.75% (88)	424



**Question: When do you typically visit Mt. Philo State Park?**

Respondents: 454; skipped: 6

<b>Answer choices</b>	<b>Responses</b>
Weekends	38.55% (175)
Weekdays	11.23% (51)
All days	50.22% (228)

**Question: At what time of day do you typically visit Mt. Philo State Park?**

Respondents: 447; Skipped:13

<b>Answer choices</b>	<b>Responses</b>
Before 10 am	34.0% (152)
Between 10 am and Noon	41.16% (184)
Between Noon and 5 pm	52.35% (234)
Between 5 pm and 9 pm	27.29% (122)
After 9 pm	3.58% (16)

**Question: How important to you are the following considerations in the management of Mt. Philo SP?**

	Not important	Somewhat important	Absolutely important	Don't know	total
Economic	16.36% (71)	58.76% (255)	16.82% (73)	8.06% (35)	434
Social	11.67% (51)	43.02% (188)	37.99% (166)	7.32% (32)	443
Ecological	7.0% (31)	14.67% (65)	74.72% (331)	3.61% (16)	443
Educational	7.82% (34)	53.79% (234)	32.87% (143)	5.52% (24)	435

**Question: How many times did you visit Mt. Philo State Park in the last year?**

Respondents: 457; skipped: 3

<b>Answer Choices</b>	<b>Responses</b>
Never visited the park	1.09% (5)
1-5 visits	43.11% (197)
6-10 visits	21.88% (100)
11-20 visits	14.44% (66)
21-50 visits	12.47% (57)
More than 50 visits	7.0% (32)

**Question: How satisfied are you with the following activities on Mt. Philo State Park?**

Respondents: 453; skipped: 7

	<b>Unsatisfied</b>	<b>Somewhat satisfied</b>	<b>Neutral</b>	<b>Somewhat satisfied</b>	<b>Satisfied</b>	<b>NA</b>	<b>Total</b>
Hiking	0%	2.23% (10)	2.23% (10)	17.41% (78)	76.56% (343)	1.56% (7)	448
Camping	0.46% (2)	0.92% (4)	10.55% (46)	5.73% (25)	16.28% (71)	66.06% (288)	436
Hunting	2.58% (11)	1.41% (6)	8.90% (38)	0.70% (3)	3.28% (14)	83.14% (355)	427
Forest/habitat Management	0.46% (2)	3.88% (17)	12.10% (53)	30.14% (132)	41.78% (183)	11.64% (51)	438
Viewing scenery	1.11% (5)	2.0% (9)	1.11% (5)	11.56% (52)	83.78% (377)	0.44% (2)	450
Wildlife viewing	0.45% (2)	3.40% (15)	11.79% (52)	26.98% (119)	49.43% (218)	7.94% (35)	441
Picnicking	0% (0)	0.45% (2)	8.18% (36)	18.18% (80)	63.86% (281)	9.32% (41)	440
Interpretive programs	0.94% (4)	3.53% (15)	18.82% (80)	9.65% (41)	6.82% (29)	60.24% (256)	425

**Question: Do you think the amount of designated hiking trails, park access roads and snowmobile trails are just right, too little, too much?**

Respondents: 445; skipped: 15

	<b>Just right</b>	<b>Too little</b>	<b>Too much</b>	<b>Total</b>
Hiking	66.74% (293)	31.21% (137)	2.05% (9)	439
Snowmobile	50.31% (161)	3.75% (12)	45.94% (147)	320

## APPENDIX 6: Works Cited

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## APPENDIX 7: Glossary

The following is a series of key words and their definitions used in the development of Long Range Management Plans for Vermont Agency of Natural Resource lands.

***Acceptable Management Practices (AMPs).*** In this plan, a series of erosion control measures for timber harvesting operations, as identified in state statutes. The AMPs are the proper method for the control and dispersal of water collecting on logging roads, skid trails, and log landings to minimize erosion and reduce sediment and temperature changes in streams.

***Acceptable Growing Stock (AGS).*** AGS trees exhibit form and appearance that suggests they will maintain and/or improve their quality and can be expected to contribute significantly to future timber crops in the form of vigorous high-quality stems. They contain or may potentially produce high or medium quality sawlogs.

***Age Class.*** One of the intervals, commonly 10 to 20 years, into which the age range of forest trees are divided for classification or use. Also pertains to the trees included in such an interval. For example, trees ranging in age from 21 to 40 years fall into a 30-year age class; 30 designates the midpoint of the 20-year interval from 21 to 40 years.

***All-aged (Uneven-aged) system.*** Timber management which produces a stand or forest composed of a variety of ages and sizes. Regeneration cutting methods in this system include single tree selection and group selection.

***Basal area.*** A measure of the density of trees on an area. It is determined by estimating the total cross-sectional area of all trees measured at breast height (4.5 feet) expressed in square feet per acre.

***Best management practices.*** A practice or combination of practices determined to be the most effective and practicable means of preventing negative impacts of silvicultural activities.

***Biodiversity.*** The variety of plants and animals, their genetic variability, their interrelationships, and the biological and physical systems, communities, and landscapes in which they exist.

***Biophysical region.*** A region with shared characteristics of climate, geology, soils, and natural vegetation. There are currently eight biophysical regions recognized in Vermont.

***Block.*** A land management planning unit.

***Browse.*** The part of leaf and twig growth of shrubs, vines, and trees available for animal consumption.

***Canopy.*** The more or less continuous cover of branches and foliage formed collectively by the crowns of adjacent trees and other woody growth.

***Capability.*** The potential of an area to produce resources, supply goods and services, and allow resource uses under an assumed set of management practices and at a given level of management

intensity. Capability depends on current conditions and site conditions such as climate, slope, landform, soils, and geology as well as the application of management practices such as silvicultural protection from fire, insects, and disease.

**Cleaning (Weeding).** Regulating the composition of a young stand by eliminating some trees and encouraging others, and also freeing seedlings or saplings from competition with ground vegetation, vines, and shrubs.

**Clearcutting.** A cut which removes all trees from a designated area at one time, for the purpose of creating a new, even-aged stand.

**Commercial forest land.** Land declared suitable for producing timber crops and not withdrawn from timber production by statute or administrative regulation.

**Conservation.** The careful protection, planned management, and use of natural resources to prevent their depletion, destruction, or waste.

**Conservation easement.** Acquisition of some rights on a parcel of land designed to keep the property undeveloped in perpetuity.

**Cover.** Vegetation which provides concealment and protection to wild animals.

**Cull Tree.** Tree that does not meet regional merchantability standards because of excessive unsound cull. May include noncommercial tree species.

**Cultural operation.** The manipulation of vegetation to control stand composition or structure, such as site improvement, forest tree improvement, increased regeneration, increased growth, or measures to control insects or disease. Examples of methods used are timber stand improvement, cleaning or weeding, release, and site preparation.

**Day Use** – Visitor activity in a park, or given section of a park, that does not involve staying overnight.

**DBH (diameter at breast height).** The diameter of the stem of the tree measured at breast height (4.5 feet or 1.37 meters) from the ground.

**Deer wintering area.** Forest area with at least 70 percent conifer that provides suitable, stable habitat to meet deer needs during the winter.

**Den tree.** A live tree at least 15 inches DBH (diameter at breast height) containing a natural cavity used by wildlife for nesting, brood rearing, hibernating, daily or seasonal shelter, and escape from predators.

**Developed (or intensive) recreation.** Activities associated with man-made structures and facilities that result in concentrated use of an area. Examples are campgrounds and ski areas.

**Diameter at breast height (DBH).** The diameter of the stem of the tree measured at breast height (4.5 feet or 1.37 meters) from the ground.

**Dispersed recreation.** Outdoor recreation activities requiring few, if any, support facilities.

**Down woody material (DWM).** DWM is also referred to as coarse woody debris, woody material, and down woody debris. DWM is comprised of woody material left in the woods from harvested trees as well as portions or whole trees that die and fall naturally.

**Ecological processes.** The relationships between living organisms and their environment. Among these processes are natural disturbances such as periodic fire, flooding, or beaver activity; natural stresses such as disease or insects; catastrophic weather-related events such as severe storms or lightning strikes; or more subtle ongoing processes such as succession, hydrology, and nutrient cycling.

**Ecological reserve.** An area of land managed primarily for long-term conservation of biodiversity.

**Ecosystem.** A complex array of organisms, their natural environment, the interactions between them, the home of all living things, including humans, and the ecological processes that sustain the system.

**Ecosystem management.** The careful and skillful use of ecological, economic, social, and managerial principles in managing ecosystems to produce, restore, or sustain ecosystem integrity, uses, products, and services over the long-term.

**Endangered species.** A species listed on the current state or Federal endangered species list (VSA Title 10, chapter 123). Endangered species are those which are in danger of becoming extinct within the foreseeable future throughout all or a significant portion of their range.

**Even-aged system.** Timber management that produces a forest or stand composed of trees having relatively small differences in age. Regeneration cutting methods in this system include clearcutting, seed tree (seed cut) method, and shelterwood method.

**Forest health.** Condition in which forest ecosystems sustain their complexity, diversity, resiliency, and productivity.

**Forest type.** A natural group or association of different species of trees which commonly occur together over a large area. Forest types are defined and named after the one or more dominant species of trees, such as the spruce-fir and the birch-beech-maple types.

**Forestry.** The art and science of growing and managing forests and forest lands for the continuing use of their resources.

**Fragmentation.** Division of a large forested area into smaller patches separated by areas converted to a different land use.

**Game species.** Animals habitually hunted for food, particular products, sport, or trophies.

**Gap.** An opening in the forest canopy caused by the death or harvest of one or several overstory trees.

**Geographic Information Systems.** A computer-based means of mapping lands and resources and communicating values associated with them (GIS).

**Green certification.** A process, sponsored by several international organizations, that promotes sustainable forest management practices, providing a marketplace identify for forest products certified to have been grown and manufactured in a sustainable manner.

**Group Selection.** The removal of small groups of trees to meet a predetermined goal of size, distribution, and species.

**Habitat.** A place that provides seasonal or year-round food, water, shelter, or other environmental conditions for an organism, community, or population of plants or animals.

**Hardwood.** A broad leaved, flowering tree as distinguished from a conifer. Trees belonging to the botanical group of angiospermae.

**Healthy ecosystem.** An ecosystem in which structure and functions allow the maintenance of the desired conditions of biological diversity, biotic integrity, and ecological processes over time.

**Heritage Sites.** Sites identified by the Vermont Nongame and Natural Heritage Program of the Department of Fish and Wildlife, which have rare, threatened, or endangered species of plants or animals. Heritage sites are identified using a common standards-based methodology, which provides a scientific and universally applicable set of procedures for identifying, inventorying, and mapping these species.

**Intensive (or developed) recreation.** Outdoor recreation activities requiring major structures and facilities.

**Interior dependent species.** Those wildlife species that depend on large unbroken tracts of forest land for breeding and long-term survival. The term is also often used in conjunction with neotropical migratory bird species requiring large patches of fairly homogeneous habitat for population viability.

**Intermediate treatment.** Any treatment or tending designed to enhance growth, quality vigor, and composition of the stand after its establishment or regeneration and prior to the final harvest.

**Invasive Exotic (Non-native).** A species that is 1) non-native (or alien) to the ecoregion or watershed under consideration and 2) whose introduction does or is likely to cause economic or environmental harm or harm to human health.

**Land conservation.** The acquisition or protection through easements of land for wildlife habitat, developed state parks, and working forests.

**Landscape.** A heterogeneous area of land containing groups of natural communities and clusters of interacting ecosystems. These can be of widely varying scales but normally include a range of elevations, bedrock, and soils.

**Mast.** The fruit (including nuts) of such plants as oaks, beech, hickories, dogwood, blueberry, and grape, used for food by certain wildlife species.

**Motorized use.** Land uses requiring or largely dependent on motor vehicles and roads.

**Multiple-use forestry.** Any practice of forestry fulfilling two or more objectives of management, more particularly in forest utilization (e.g. production of both wood products and deer browse).

**Multiple-use management.** An onsite management strategy that encourages a complementary mix of several uses on a parcel of land or water within a larger geographic area.

**Native (species).** A plant or animal indigenous to a particular locality.

**Natural Area.** Limited areas of land, designated by Vermont statute, which have retained their wilderness character, although not necessarily completely natural and undisturbed, or have rare or vanishing species of plant or animal life or similar features of interest which are worthy of preservation for the use of present and future residents of the state. They may include unique ecological, geological, scenic, and contemplative recreational areas on state lands.

**Natural community.** An assemblage of plants and animals that is found recurring across the landscape under similar environmental conditions, where natural processes, rather than human disturbances, prevail.

**Nongame species.** Animal species that are not hunted, fished, or trapped in this state. This classification is determined by the state legislature.

**Northern hardwood.** Primarily sugar maple, yellow birch, and beech. May include red maple, white ash, white birch, black cherry, red spruce, and hemlock.

**Old growth forest.** A forest stand in which natural processes and succession have occurred over a long period of time relatively undisturbed by human intervention.

**Outdoor recreation.** Leisure time activities that occur outdoors or utilize an outdoor area or facility.

**Overstory.** That portion of the trees, in a forest of more than one story, forming the upper or upper-most canopy layer.

**Patch Clearcut (Patch-cut).** Under an even-aged method, a modification of the clearcutting method where patches (groups) are clearcut in an individual stand boundary in two or more entries. Under a two-aged method, varying numbers of reserve trees are not harvested in the patches (groups), to attain goals other than regeneration.

**Pole.** A tree of a size between a sapling and a mature tree.

**Pole timber.** As used in timber survey, a size class definition; trees 5.0 to 8.9 inches (varies by species) at DBH. As used in logging operations, trees from which pole products are produced, such as telephone poles, pilings, etc.



**Regeneration.** Seedlings or saplings existing in a stand. Regeneration may be artificial (direct seeding or planting) or natural (natural seeding, coppice, or root suckers).

**Regeneration treatment (harvest cut).** Trees are removed from the stand to create conditions that will allow the forest to renew or reproduce itself. This is accomplished under either an even-aged management system or an uneven-aged management system.

The four basic methods used to regenerate a forest are clearcutting, seed-tree, shelterwood, and selection (group selection or single tree selection).

**Regeneration methods.** Timber management practices employed to either regenerate a new stand (regeneration cutting) or to improve the composition and increase the growth of the existing forest (intermediate treatment).

**Regulated Hunting/Fishing/Trapping.** The harvest of wildlife under regulations stipulating setting of seasons, time frame of lawful harvest, open and closed zones, methods of take, bag limits, possession limits, and reporting or tagging of species.

**Release (release operation).** The freeing of well-established cover trees, usually large seedlings or saplings, from closely surrounding growth.

**Removal cut.** The final cut of the shelterwood system that removes the remaining mature trees, completely releasing the young stand. An even-aged stand results.

**Riparian Area.** *“The word “riparian” means of or pertaining to the bank of a river or lake. Riparian areas are ecosystems comprised of streams, rivers, lakes, wetlands, and floodplains that form a complex and interrelated hydrologic system. They extend up and down streams and along lakeshores from the bottom of the water table to the top of the vegetation canopy and include all land that is directly affected by surface water. Riparian areas are unique in their high biological diversity. They are “characterized by frequent disturbances related to inundation, transport of sediments, and the abrasive and erosive forces of water and ice movement that, in turn, create habitat complexity and variability...resulting in ecologically diverse communities” (Verry, E.S., J.W. Hornbeck, and C.A. Dolloff (eds). 2000. Riparian management in forests of the continental Eastern United States. Lewis Publishers, Boca Raton, FL. 402p.)*

**Riparian Management Zone (RMZ).** The width of land adjacent to streams or lakes between the top of the bank or top of slope or mean water level and the edge of other land uses. Riparian management zones are typically areas of minimal disturbance, consisting of trees, shrubs, groundcover plants, duff layer, and a naturally vegetated uneven ground surface, that protect the water body and the adjacent riparian area from the impact of these land uses.

**Salvage Cutting.** The removal of dead, dying, and damaged trees after a natural disaster such as fire, insect or disease attack, or wind or ice storm to utilize the wood before it rots.

**Sanitation cutting.** The removal of dead, damaged, or susceptible trees to improve stand health by stopping or reducing the spread of insects or disease.

**Sapling.** As used in timber surveys, a size class definition. A usually young tree larger than seedling but smaller than pole, often 1.0 to 4.9 inches at DBH.

**Sawlog or Sawtimber.** A log or tree that is large enough (usually > than 10 or 12 inches DBH) to be sawn into lumber. Minimum log length is typically 8 feet.

**Seedling.** A very young plant that grew from a seed.

**Seed-Tree (Seed Cut) method.** The removal of most of the trees in one cut, leaving a few scattered trees of desired species to serve as a seed source to reforest the area.

**Shelterwood method.** A series of two or three cuttings which open the stand and stimulate natural reproduction. A two cutting series has a seed cut and a removal cut, while a three cutting series has a preparatory cut, a seed cut, and a removal cut.

**Silvicultural systems.** A management process whereby forests are tended, harvested, and replaced, resulting in a forest of distinctive form. Systems are classified according to the method of carrying out the fellings that remove the mature crop and provide for regeneration and according to the type of forest thereby produced.

**Single tree selection method.** Individual trees of all size classes are removed more or less uniformly throughout the stand to promote growth of remaining trees and to provide space for regeneration.

**Site Preparation.** Hand or mechanical manipulation of a site, designed to enhance the success of regeneration.

**Site Quality.** A broad reference of the potential of forest lands to grow wood. Site class identifies the potential growth more specifically in merchantable cubic feet/acre/year.

**Snag.** Includes standing dead or partially dead trees that are at least 6 inches in diameter at breast height (DBH) and 20 feet tall.

**Social Trail** – unauthorized and undesignated trail created by members of the public.

**Softwood.** A coniferous tree. Softwood trees belong to the botanical group gymnospermae, including balsam fir, red spruce, and hemlock.

**Stand improvement.** An intermediate treatment made to improve the composition, structure, condition, health, and growth of even or uneven-aged stands.

**Stewardship.** Caring for land and associated resources with consideration to future generations.

**Stocking.** A description of the number of trees, basal area, or volume per acre in the forest stand compared with a desired level for balanced health and growth. Most often used in comparative expressions, such as well-stocked, poorly stocked, or overstocked.

***Sustainability.*** The production and use of resources to meet the needs of present generations without compromising the ability of future generations to meet their needs.

***Sustained yield.*** The yield that a forest can produce continuously at a given intensity of management.

***Thinning.*** Removing some of the trees in a dense immature stand primarily to improve the growth rate and form of the remaining trees and enhance forest health.

***Threatened species.*** A species listed on the state or Federal threatened species list. Threatened species are those likely to become endangered within the foreseeable future throughout all or a significant portion of their range.

***Timber lands.*** Properties that are managed primarily for the maximum production of forest products.

***Timber Stand Improvement.*** Activities conducted in young stands of timber to improve growth rate and form of the remaining trees.

***Traditional uses.*** Those uses of the forest that have characterized the general area in the recent past and present, including an integrated mix of timber and forest products harvesting, outdoor recreation, and recreation camps or residences.

***Unacceptable Growing Stock (UGS).*** UGS trees are high risk and are expected to decline before harvest. UGS trees are of poor form and/or low quality and cannot reasonably be expected to improve. They have the potential to produce only low quality logs or pulp-type products.

***Uneven-aged (All-aged) system.*** Timber management which produces a stand or forest composed of a variety of ages and sizes. Regeneration cutting methods in this system include single tree selection and group selection.

***Watershed.*** The geographic area within which water drains into a particular river, stream, or body of water. A watershed includes both the land and the body of water into which the land drains.

***Weeding (cleaning).*** Regulating the composition of a young stand by eliminating some trees and encouraging others, and also freeing seedlings or saplings from competition with ground vegetation, vines, and shrubs.

***Wilderness.*** Areas having pristine and natural characteristics, typically roadless and often with some limits on uses. (This is not the federal definition of wilderness.)

***Wildlife habitat.*** Lands supplying a critical habitat need for any species of wildlife, especially that which requires specific treatment and is of limited acreage.

***Working forest.*** Land primarily used for forestry purposes but also available for recreation, usually where both managed land and land not presently being managed is present.

***Working landscape.*** A landscape dominated by land used for agricultural and/or forestry purposes.